

AURORA STATE AIRPORT MASTER PLAN

1976 - 1995



AERONAUTICS DIVISION

OREGON DEPARTMENT OF TRANSPORTATION



ACKNOWLEDGEMENTS

Project Advisors:

Paul Burket, Administrator
Oregon Aeronautics Division

Vaughn Sterling, Director
Transportation Group, CH2M HILL

Project Director:

Roy Raasina, Manager
Airports Branch
Oregon Aeronautics Division

CH2M HILL Staff:

Malcolm Miner, Project Manager
Richard Luebbers, Planner/Engineer
Charles Seelye, Draftsman and Illustrator
Becky Potts, Typist

Advisory Committee:

Dave Baker
Department of Environmental Quality

Mark Beisse, Planner
Federal Aviation Administration

George Buley, Chief
Planning Branch
Federal Aviation Administration

Raymond Costello, Aviation Planner
Oregon Department of Transportation

David Heal, Aviation Planner
Port of Portland

Dennis Lewis
Mid-Willamette Valley Council of Governments

Dale McGee
U.S. Department of Agriculture
Soil Conservation Service and representing
Department of Land Conservation & Development

William Pettis
Columbia Region Association of Governments

Dick Reynolds, Senior Planner
Marion County Planning Commission

Gustavo Rivera, Planning Director
Clackamas County Planning Department

Robert Royer
Assistant Director for Planning
Oregon Department of Transportation

Robert Whipps, Chairman
City of Aurora Planning Commission

Other:

John E. Parnell, Noise Consultant

Shirley Hoy, Administrative Assistant
Oregon Aeronautics Division

Many others, too numerous to name, aided in developing this Plan. They included representatives of various public agencies and several individual interested citizens.

The preparation of this airport master planning project was financed in part through a planning grant from the Federal Aviation Administration, Department of Transportation, under the provisions of the Airport and Airway Development Act of 1970, (Public Law 91-258), as amended. The balance was funded by the Aeronautics Division of the Oregon Department of Transportation

The Oregon Division of Aeronautics' primary role in this project is that of airport owner and sponsor.

JUNE 1976



C9198.00

CONTENTS

TABLE OF CONTENTS

Glossary	
INTRODUCTION	1
SUMMARY	
Findings	3
Recommendations	5
AIRPORT REQUIREMENTS	
Inventory	7
Aviation Forecasts	22
Demand Versus Capacity Analysis	24
Facilities Requirements	25
Environmental Requirements	27
Site Sufficiency	27
AIRPORT PLANS	
Concept	29
Airport Layout Plan	30
Approaches, Obstructions, Easements	32
Terminal Area Plan	34
Surface Access	36
Environmental Considerations	38
Land Use Plan and Recommended Zoning	40
IMPLEMENTATION PLAN	
Development Schedule and Staging	43
Economic Feasibility	45
Financing Plan	45
Managing a Continuing Program	46
APPENDIX	
Bibliography	
Correspondence	
Summary of Meetings	
Technical Data	

FIGURES

Fig-1	Aurora State Airport	1
Fig-2	Location Map	8
Fig-3	Ground Travel Times	8
Fig-4	Vicinity Map	9
Fig-5	Service Area	10
Fig-6	Existing Airport System	11
Fig-7	Existing Land Use (Showing Air Traffic Paths)	12
Fig-8	Existing Noise Exposure	13
Fig-9	Existing Airport Facilities (Showing Zoning & Property Lines)	14
Fig-10	Photographs of Facilities/Conditions	17
Fig-11	Existing Airport Imaginary Surfaces and Obstructions	19
Fig-12	Existing Airways	20
Fig-13	Distribution of General Aviation Based Aircraft in Portland SMSA	21
Fig-14	Air Traffic Activity at Area Main Airports	21
Fig-15	Population Trends	22
Fig-16	Based Aircraft	23
Fig-17	Annual Operations	23
Fig-18	Aircraft Population	23
Fig-19	Demand Versus Capacity - Annual Operations	24
Fig-20	Demand Versus Capacity - Peak Hour Operations	25
Fig-21	Demand Versus Capacity - Aircraft Parking	25
Fig-22	Alternative Airport Sites (Showing Matrix)	28
Fig-23	Airport Layout Plan	31
Fig-24	Ultimate Airport Imaginary Surfaces	33
Fig-25	Terminal Area Plan	35
Fig-26	Recommended Airport Access Plan	37
Fig-27	Noise Exposure 1980, 1985, 1995	39
Fig-28	Land Use Plan	41
Fig-29	Recommended Zoning Plan	42
Fig-30	Development Staging Plan	44

TABLES

Table-1	Existing Facilities - 1975	15
Table-2	Property Information - 1975	16
Table-3	Existing Airport Data	16
Table-4	Distribution of Aircraft Types Based at Aurora State Airport (1975)	20
Table-5	1975 Air Traffic Data	21
Table-6	Master Plan Forecasts	24
Table-7	Ultimate Facilities Requirements	26
Table-8	Noise Impacts on Land Use	27
Table-9	Air Quality Impacts	38
Table-10	Development Schedule	44
Table-11	Capital Development Program	45
Table-12	Airport Revenue Goals	46

GLOSSARY

BT	Basic Transport, a category of airport serving BT aircraft, which are all airplanes of 12,500 to 60,000 pounds maximum gross take off weight; also includes turbojets under 12,500 pounds.	NDB	Non-directional Beacon, an electronic beacon providing directional guidance to aircraft.
DEQ	Oregon Department of Environmental Quality	NEF	Noise Exposure Forecast, used as guidance for predicting human response to aircraft noise.
DG	Dual Gear Aircraft	OAD	Oregon Aeronautics Division, Oregon Department of Transportation.
EPA	Environmental Protection Agency	SCS	U.S. Department of Agriculture, Soil Conservation Service
FAA	Federal Aviation Administration	SG	Single Gear Aircraft
FAR	Federal Aviation Regulation	SMSA	Standard Metropolitan Statistical Area, a standard area used to measure, compare, and predict socio-economic trends in metropolitan areas.
FBO	Fixed Base Operator; FBO's provide aviation services at airports.	TRACON	Terminal Radar Control Facility
GA	General Aviation, includes all types of aviation except Air Carriers and Military.	VASI	Visual Approach Slope Indicator
GU	General Utility, a category of airport serving GU Aircraft, which are all airplanes under 12,500 pounds maximum gross take off weight.	VFR	Visual Flight Rules, can be used when the visibility is greater than 3 miles and the ceiling is higher than 1,000 feet.
IFR	Instrument Flight Rules; Required in controlled airspace with a visibility of less than 3 miles and/or ceilings lower than 1000 feet.	VOR/DME	Very high frequency Omni-directional Radio range/Distance Measuring Equipment. It provides an instrument approach procedure using VORTAC.
LCDC	Oregon Land Conservation and Development Commission	VORTAC	Very high frequency Omni-directional Radio range with TACAN (Tactical Air Navigation Equipment).
MALSF	Medium Intensity Approach Lighting System with sequence flashers; for use during instrument weather (IFR).		
MLS	Microwave Landing System, used to provide horizontal and vertical guidance to landing aircraft during low visibility weather.		



INTRODUCTION

INTRODUCTION

Throughout recent years changing patterns of aviation activities at the Aurora State Airport have made it difficult for the Oregon Aeronautics Division to maintain a responsive program for improvement. Short term needs have been met, but there has been no long range development plan for the airport.

There have been a long series of changes in the fixed base operations at the airport. These changes and replacements have affected the services to the airport user and sometimes even the nature of the airport's traffic growth.

Even while airport traffic was on a steady increase there have been periodic occurrences of crisis situations for which there was little time for advance planning. Revenues to the owner, the Oregon Aeronautics Division, have fluctuated, and financial planning has been difficult for the State, which is responsible for the airport.

The airport is one of the busiest general aviation airports in Oregon. Traffic includes a full range of general aviation equipment. Aurora State Airport serves portions of several counties, both rural and urban, and a wide variety of business and private users. Figure 1 is a recent photograph of the airport.

Many of the airport's facilities require improvements appropriate to present and predicted air traffic. Also today's unprecedented emphasis on environmental compatibility and land use planning demands that the airport community and the airport owner identify airport needs and seek balanced solutions.

In May 1975 the Oregon Aeronautics Division, Department of Transportation, retained CH2M HILL as airport consultants to prepare a master plan for the Aurora State Airport.

The Aurora State Airport Master Plan was developed through the combined efforts of many participants. They included representatives from local and state governments, the Federal Aviation Administration and many private citizens representing surrounding communities and users of the airport.



AURORA STATE AIRPORT
AURORA, OREGON

FIGURE 1

It is important to note that the Master Plan is a program to anticipate public needs and to maintain compatibility with other public interests. It is not a program to stimulate growth or development.

This Master Plan provides the community at large and appropriate public agencies with a means to understand the airport's significance and to implement plans and programs related to the airport.

The Master Plan describes the kind and magnitude of development needed for aviation services and facilities and provides an orderly schedule for development through 1995. The plan also endeavors to preserve and improve the airport through economical solutions that remain compatible with regional development and responsive to community wishes.

Objectives accomplished and included in the Master Plan are:

- Preparation of an inventory of facilities and conditions and a collection of data essential to understanding the airport and its operation.
- Development of aviation forecasts and a determination of the airport's role in the airport system through 1995.
- An analysis of airport space and facilities requirements.
- Presentation of graphic depictions of recommended future development of all areas within and adjacent to the airport.
- Evaluation of the impact of future development upon the environment and the surrounding community.
- Establishment of a schedule for development by priorities and a staged improvement program with cost estimates.
- Specific recommendations for implementing the development program including a financial plan.

The Master Plan deals with a program for the future of the airport and with guidelines for compatible use of the surrounding land. Because future trends and goals may not exactly match present forecasts and current community policies, the Master Plan has built-in flexibility to adjust to changes without detracting from its overall integrity.

Following adoption of the Master Plan the goal will be to follow through with a continuous implementation program, updating the Master Plan as required. This will be the best way to maximize the airport's benefits while minimizing costs and adverse impacts. It is also the best way to insure that the airport remains a compatible neighbor.



SUMMARY

FINDINGS	3
RECOMMENDATIONS	5

SUMMARY


SUMMARY

FINDINGS

- No formal long-range Plan has ever been accomplished for the Aurora State Airport.
- The lack of a Master Plan makes long-range financial planning difficult or nearly impossible because there can be no budget targets for improvements.
- The Aurora State Airport serves a large service area, including several counties. The airport's sphere of influence is regional in magnitude, and the airport can be considered to be part of a regional system of airports for the greater Portland area.
- Surface access to the airport is poor from Marion County, but it is mostly adequate from other counties north of the airport.
- The airport needs maintenance of existing private and public facilities. Pavement and drainage are key items.
- ✖ The airport is built to standards exceeding minimum FAA requirements and often surpassing maximum FAA criteria.
- ✖ The lack of a parallel taxiway is a serious problem both for safety and for airfield capacity.
- ✖ Improvements to airport facilities are not keeping pace with increases in air traffic levels.
- ✖ There is no on-site airport management to enforce airport operational safety regulations on a uniform basis.
- ✖ Aircraft parking areas are in very poor condition and their use is limited by weather and soil conditions.
- The airport has no central focal point, and no main entrance. This is confusing to transient pilots and visitors who are seeking a main terminal area.
- ✖ The airport is owned in two parts. The runway area is owned by the Oregon Aeronautics Division and is basically a paved flight strip. All revenue producing areas of the airport are owned by private interests, who are under no specific obligation to guarantee minimum levels of service to the public.
- ✖ Multiple ownership of separate parts of the airport make master planning and policy development impossible to implement through any comprehensive program or Master Plan.
- The Aurora State Airport has inadequate recognition by public comprehensive plans and by zoning ordinances. Land use planners must be provided with information regarding aviation trends.
- ✖ Although the airport use is now compatible with adjacent land use, the surrounding area has potential for growth. Therefore the airport needs to be guaranteed protection from encroachment throughout the long-range future.
- The current zoning of the airport, Public Amusement (PA), is inappropriate. Zoning adjacent to the airport, Residential-Agricultural (RA), is at least partially potentially incompatible with the airport. Proposed rezoning to Exclusive Farm Use (EFU) would be very compatible.
- The Master Plan forecasts significant increases in general aviation traffic. Master Plan forecasts for 1995 show 248 based aircraft, 209,000 annual operations, 115 operations during the busy hour.
- ✖ By 1995 eight percent of the aircraft are predicted to be multi-engine propeller aircraft and three percent will be turbojet aircraft. The airport will be serving a population of over one million people. Forecasts show a need for an air traffic control tower, a crash/ fire/rescue station, a terminal building, and full time supervision by an airport manager. No airline traffic is predicted for the future.
- ✖ The airport's current role is General Utility, but this is forecast to change to Basic Transport as more corporate types and turbojet aircraft use the airport by the mid-1980's. The specific year when actual activity will indicate the role to be Basic Transport will partially depend upon the airport development program of the Port of Portland and upon urban growth from Portland southward toward Aurora.
- The existing airport site properly protected by land use planning, is adequate to accommodate the 20-year forecast needs of the Aurora State Airport.
- ✖ A proposed new airport in the southeast Portland area would affect Aurora State Airport slightly by absorbing a small portion of the aviation demand and slowing the growth of the airport, but the effects would not be significant.
- ✖ Two serious capacity problems limit the airport at this time. There is a runway capacity problem because of the lack of a parallel taxiway and there is a parking problem, particularly during wet weather, because of the lack of paved public apron space.

- The airport does not presently provide sufficient public service facilities.
- Employment on the airport is increasing. Between 100 and 125 persons are directly employed on the airport. Their direct plus indirect salary impact is estimated to approach \$1,000,000 annually, and the economic impact of the airport is on the increase.
- ✕ Eventually the airport will require a longer runway to accommodate more complex aircraft forecast in the future, but the need for a second runway is not apparent throughout the 20-year study period.
- ✕ IFR approach procedures for the airport are unsatisfactory. Minima are poor and the requirement for DME equipment in the aircraft is limiting.
- ✕ The airport has no on-site nav aids. Additional electronic and visual nav aids are required.
- The Master Plan has developed a schedule of projects by priority necessary to develop the airport. They are contained in the Plan.
- For extensive terminal area development soil and drainage conditions may dictate the use or installation of central waste treatment facilities.
- The impacts caused by the operation of the airport upon the surrounding environment are light and can remain light if compatible land use planning is accomplished. This is described in the Master Plan.
- The Master Plan presents a three-stage 20-year capital development program. Total estimated costs including private and Federal investments are about \$3.3 million in 1976 dollars.
- The capital development program can be carried out with a State of Oregon share of \$767,000 for the 20-year period based on the current Federal participation basis.
- ✕ Currently the revenue produced by the airport is inadequate to support development to meet forecast aviation demand levels. Under this Airport Master Plan the State's revenue could be developed to support the program recommended by the Master Plan.
- Complexities of airport operational management under a two part ownership, (i.e., State and private), will increase as air traffic levels and levels of competition of private interests increase.
- ✕ As traffic levels increase and activities become more complex the present staffing level of the Airport Branch of the State Aeronautics Division is not adequate to properly manage the operation and development of the airport.
- ✕ Although the Oregon Aviation System Plan has recommended transfer of the airport to a unit of local government, no such agency appears to be available. State ownership of all airport property and management by the State appears to be the only viable alternative for successful operation and development of the Aurora State Airport.

RECOMMENDATIONS

- This airport Master Plan should be adopted and implementation commenced immediately.
- Application should be made to the FAA for funds to support the Implementation Plan.
- The Aurora State Airport should be retained at its existing site.
- In order for the State to implement the Master Plan the State needs to control all airport land. Therefore acquisition of the land for the terminal area should be accomplished without delay.
- The existing airport dimensional criteria should be preserved even though they partially surpass usual FAA airport standards.
- The parallel taxiway and exit taxiway system must be constructed immediately. This is necessary to protect public safety and to provide adequate runway capacity.
- Obstruction removal should be accomplished as described in the Master Plan.
- Paved aircraft parking aprons should be provided in the near future.
- Improved airfield lighting should be installed in the near future.
- The airport maintenance program should be accelerated, particularly as regards runway pavement rehabilitation and airfield surface drainage improvements.
- The State should continue to work closely with Marion and Clackamas Counties to develop compatible land use planning for the airport environs.
- The State should work closely with Marion and Clackamas Counties to develop zoning changes on and near the airport as recommended by the Master Plan.
- The State Aeronautics Division should make recommendations to the State Highway Division for improving access routes and facilities.
- The establishment of bus and/or limousine service to the airport should be encouraged.
-  At this time no appropriate alternatives for airport ownership seem to exist. The State should retain ownership of the airport because its closure would have a critical adverse impact on the Oregon Aviation System.
- The State should take a more active part in the management of the entire airport and particularly give more attention to user service and problems.
- The State should develop an expanded airport management program and increase its airport staff as necessary to administer the airport operation and development program.
- The State's financial policy should be to make the airport more self-supporting. This should be accomplished by obtaining more direct control of the sources of airport revenues. Revenues should be increased in accordance with area competition and inflation rates. Lease rates should be reviewed frequently and revised to maintain consonance with general economic conditions.
- Airport traffic surveys should be made periodically and incorporated into the Master Plan and the Oregon Aviation System Plan.
- A program to collect weather data should be initiated and used for facility planning.
- The State should schedule periodic reviews of the Master Plan. It should be revised whenever necessary to keep it current.
- In updating the Master Plan the State should work closely with the airport users, local governments, and citizens. A flexible attitude and approach to the planning process should be maintained.
- Also it is important to keep the public and public agencies informed as to what impacts off-airport plans may impose on this public facility.



AIRPORT REQUIREMENTS

INVENTORY	7
AVIATION FORECASTS	22
DEMAND VERSUS CAPACITY ANALYSIS	24
FACILITIES REQUIREMENTS	25
ENVIRONMENTAL REQUIREMENTS	27
SITE SUFFICIENCY	27

AIRPORT REQUIREMENTS

AIRPORT REQUIREMENTS

INVENTORY

History

The Aurora State Airport is a public airport owned and operated by the Oregon Aeronautics Division. The airport was constructed in 1943 by the State Highway Department to provide an emergency alternate field for air carrier aircraft. Thus, the airport has been in operation as an airport for approximately 33 years, although it has not and does not serve air carrier aircraft.

The airport has had a varied history. It has served military aircraft, crop dusters, gliders, as well as the full range of general aviation aircraft. Aurora State Airport began as a Federal Flight Strip Project. In the early years until 1953 the Bureau of Public Roads (BPR) administered the airport. In 1946 the Civil Aeronautics Administration included the Aurora Flight Strip in the National Airport Plan (now National Airport System Plan) where it has remained.

Legislation was passed in 1947 to permit the Board of Aeronautics (now Division of Aeronautics) to own and operate state airports, and in 1953 the Board signed a lease agreement with BPR to maintain and operate the airport. In 1973 the State Highway Commission transferred title to the Board of Aeronautics.

Location

The Aurora State Airport is located in the North Willamette Valley between Portland and Salem as shown on Figure 2, Location Map. The airport lies in Marion County, with the north property line bordering on the Marion-Clackamas County line. The Portland city center is about 20 miles north along Interstate Highway 5, and Salem lies 26 miles to the south.

Access

Airport access convenience plays a key role in determining the size of the area which the airport serves. Figure 3 shows travel times by car. The Aurora State Airport is reached by the local highway system. This system provides relatively good access to most of the airport service areas. However several major drawbacks exist as follows:

- 1) Several roads serving the airport are constructed to low standards and/or are in poor condition.
- 2) Only indirect routes are available for access, particularly in the immediate vicinity of the airport.
- 3) The indirect routes are further complicated by a deficiency in airport related signing.
- 4) The surface facilities currently serving the airport are exclusively automobile oriented.

The Freeway (I-5) is about a mile west of the airport. It has been and is undergoing improvement for most of its length between Portland and Salem. For this distance the Freeway is an excellent six lane divided highway. It provides convenient access to downtown Portland and southern and western suburbs. The interchange with State Highway 51 just south of Wilsonville affords superior access to the airport.

Travel from the Salem area, although utilizing I-5 for much of its distance, is hampered by the required use of the Fargo Road interchange. This interchange is the only one in the area allowing southern traffic to enter or leave the Freeway between Woodburn and Wilsonville. The result is that traffic must use a narrow, winding road to get from I-5 to Highway 51 in the vicinity of the airport.

* Airport users from the southeastern portion of the service area have somewhat more convenient access. Both of the major facilities used, Highways 51 and 99E, have good quality two lane roadways. The access they provide to the impacted airport users is efficient and generally satisfactory.

* Highway 99E between Aurora and the Southeastern Portland Communities is a recently improved, undivided four lane facility. It allows adequate mobility but is constrained at times by longer travel times because it passes through several communities on the surface street level as opposed to being grade separated. The adequacy of 99E will be improved in the future with the completion of I-205. The combination of 99E and I-205 will provide a higher level of service to the central and eastern Portland areas. Portland International Airport and southern Washington will also be more accessible by this route.

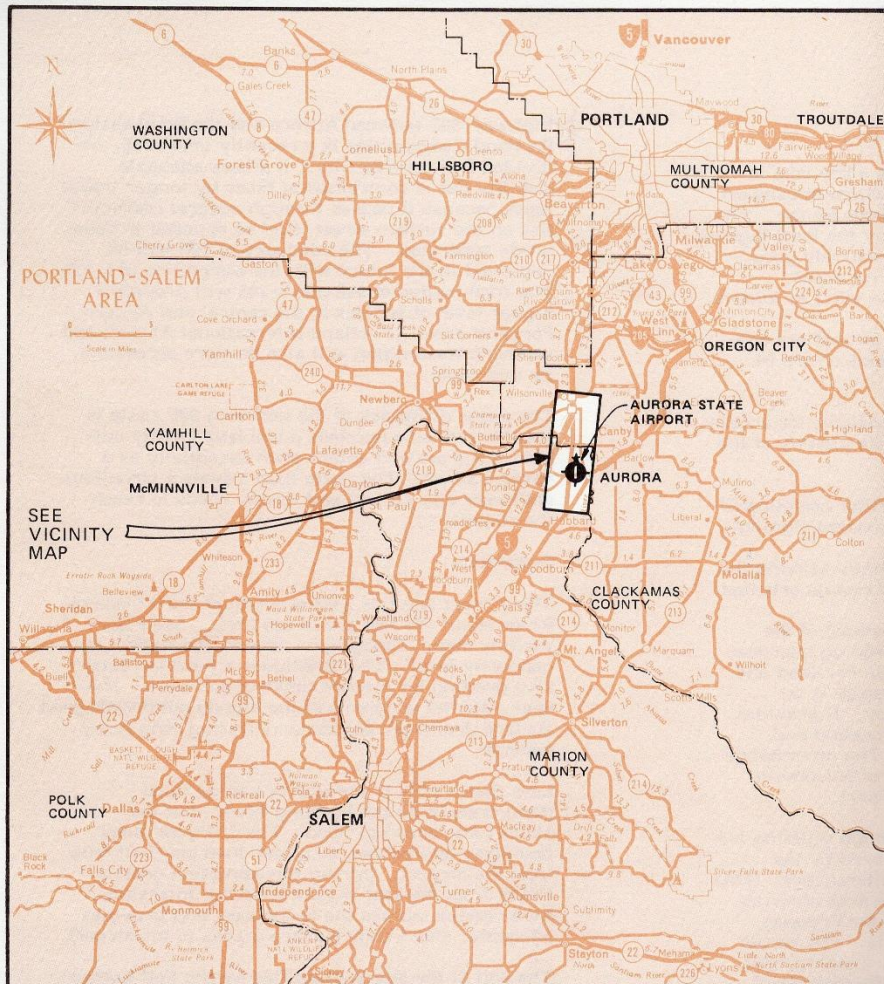
The major drawback of the northern 99E route is that the highway becomes a two lane facility outside of Aurora and enters town essentially as a surface street. The route then travels a circuitous path over city streets and county roads to reach the airport.

Geography

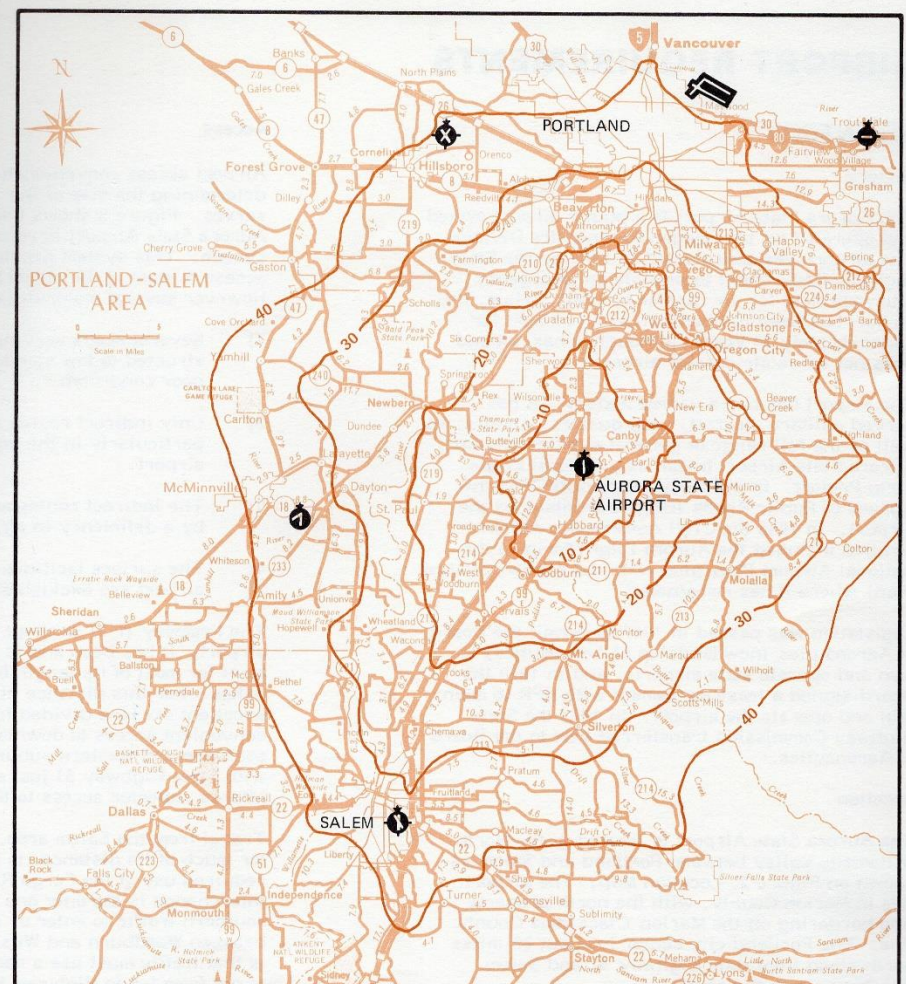
The airport site lies 3 miles south of the Willamette River about 195 feet above sea level. See Figure 4, Vicinity Map. Topography around the airport is generally level. This precludes a need for extensive grading for airport construction work. However, the flat gradients of the site do not permit good surface drainage, particularly during long rainy periods.

Less than a mile to the east is a large flood plain created by the Pudding River, but the airport site does not flood. The 100-year flood boundary approaches no closer than one-half mile from the airport. During this condition ground travel from the east is restricted but Interstate Five remains accessible to the west and provides adequate, short-term surface access to the airport.

The soil at the site is classified by the Soil Conservation Service (SCS) as Amity silt loam. The soil and its components tend to fall into the clayey-silt or silty-clay category. While such soil is not an ideal construction material, it can be utilized under proper construction procedures as a foundation for pavements and structures required at the airport. The soil has poor internal drainage characteristics and is often limited by a perched water table. Its suitability for septic disposal drain fields is marginal.

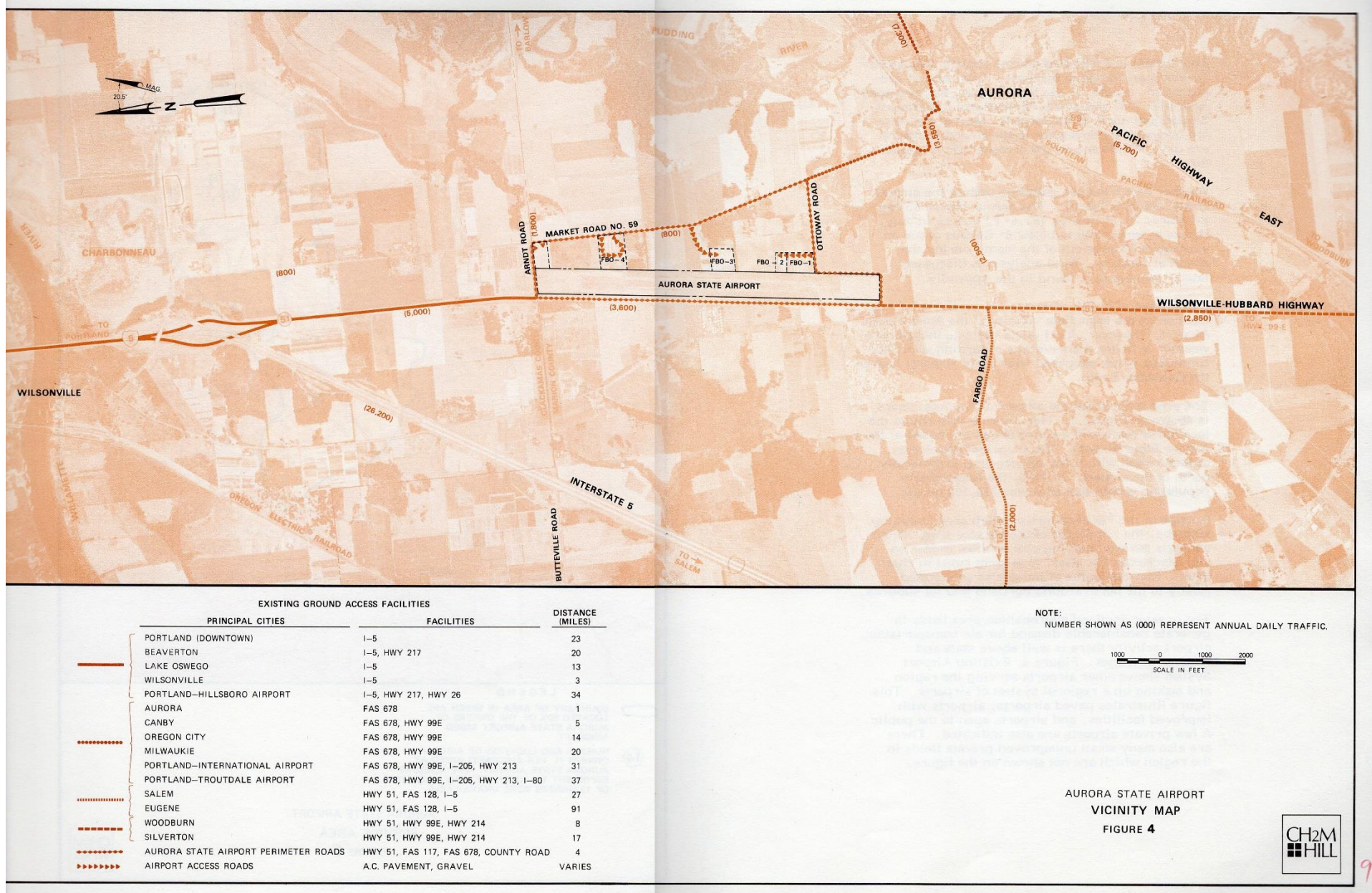


AURORA STATE AIRPORT
LOCATION MAP
FIGURE 2



AURORA STATE AIRPORT
GROUND TRAVEL TIMES
FIGURE 3





The climate is a modified marine climate influenced by the Coast Range to the west. Total annual precipitation, usually in the form of rain, has averaged 42 inches (107 cm) at the Agricultural Experiment Station just north of the airport. Most of the rainfall occurs from November to March and summers are dry. Winds are rarely of more than moderate force.

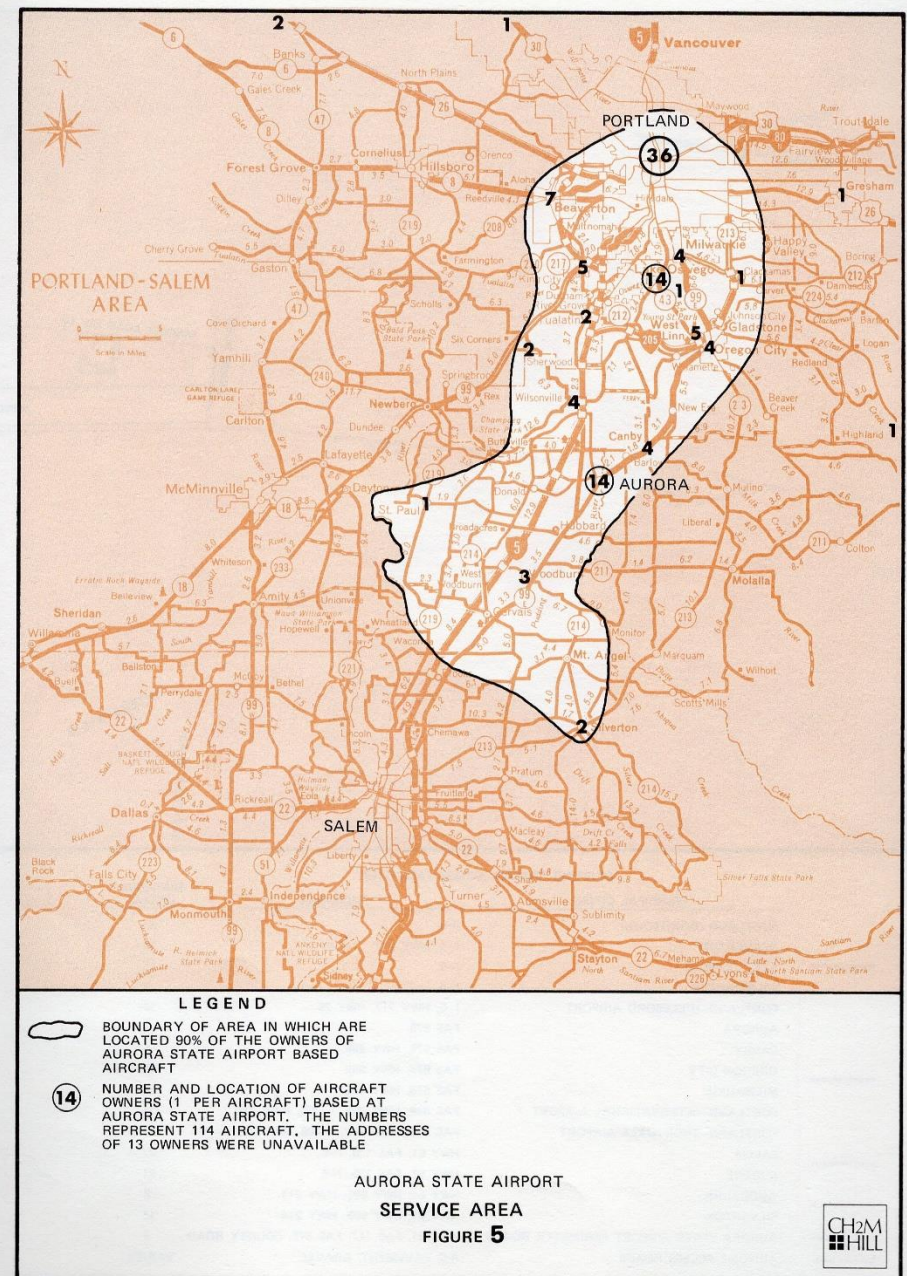
Weather data has been gathered both at the airport and at stations nearby. The normal maximum temperature, 28.7° Celsius (83.6° F) occurs in July. Minimum temperatures below 0° Celsius occur an average of 15 days out of the month during the month of January. Wind analysis is discussed later. Wind data is found in the Appendix.

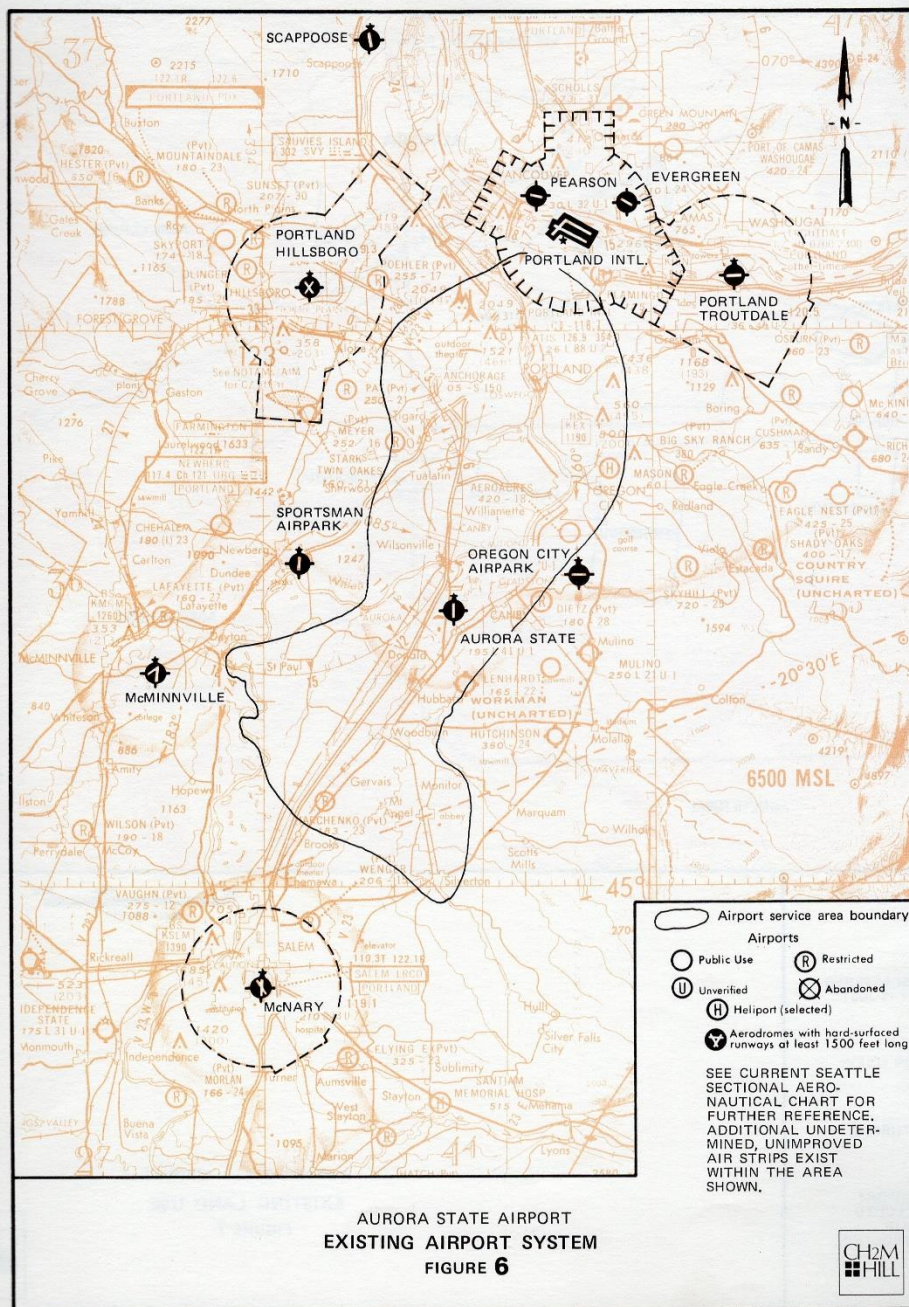
Ceiling and visibility data are not available for any location in the immediate vicinity of the Aurora State Airport. However, local pilots indicate that Aurora weather is better than average regarding visibility conditions when compared with those airports nearer the Columbia River.

The area from which the airport draws most users is shown on Figure 5. This service area shows the location of owners of aircraft which are based at the Aurora State Airport. The principal population concentration within the service area is generally north of the airport. In 1970, the approximate population within that area was 710,100 people.

Outside of the Portland metropolitan area including suburbs, the remainder of the service area, which contains several outlying communities in Marion and Clackamas Counties, is largely rural in character. Non-agricultural industries are located mostly to the north around Portland and its suburbs.

The greater Portland metropolitan area tends to generate considerable demand for air transportation airport activity there is well above state and national averages. Figure 6, Existing Airport System shows other airports serving the region and making up a regional system of airports. This figure illustrates paved airports, airports with improved facilities, and airports open to the public. A few private airports are also indicated. There are also many small unimproved private fields in the region which are not shown on the figure.





Area Planning - Land Use

The pattern of existing land use and the prospects for future development in the vicinity of the airport are prime considerations in assuring compatible land use as use as the airport grows.

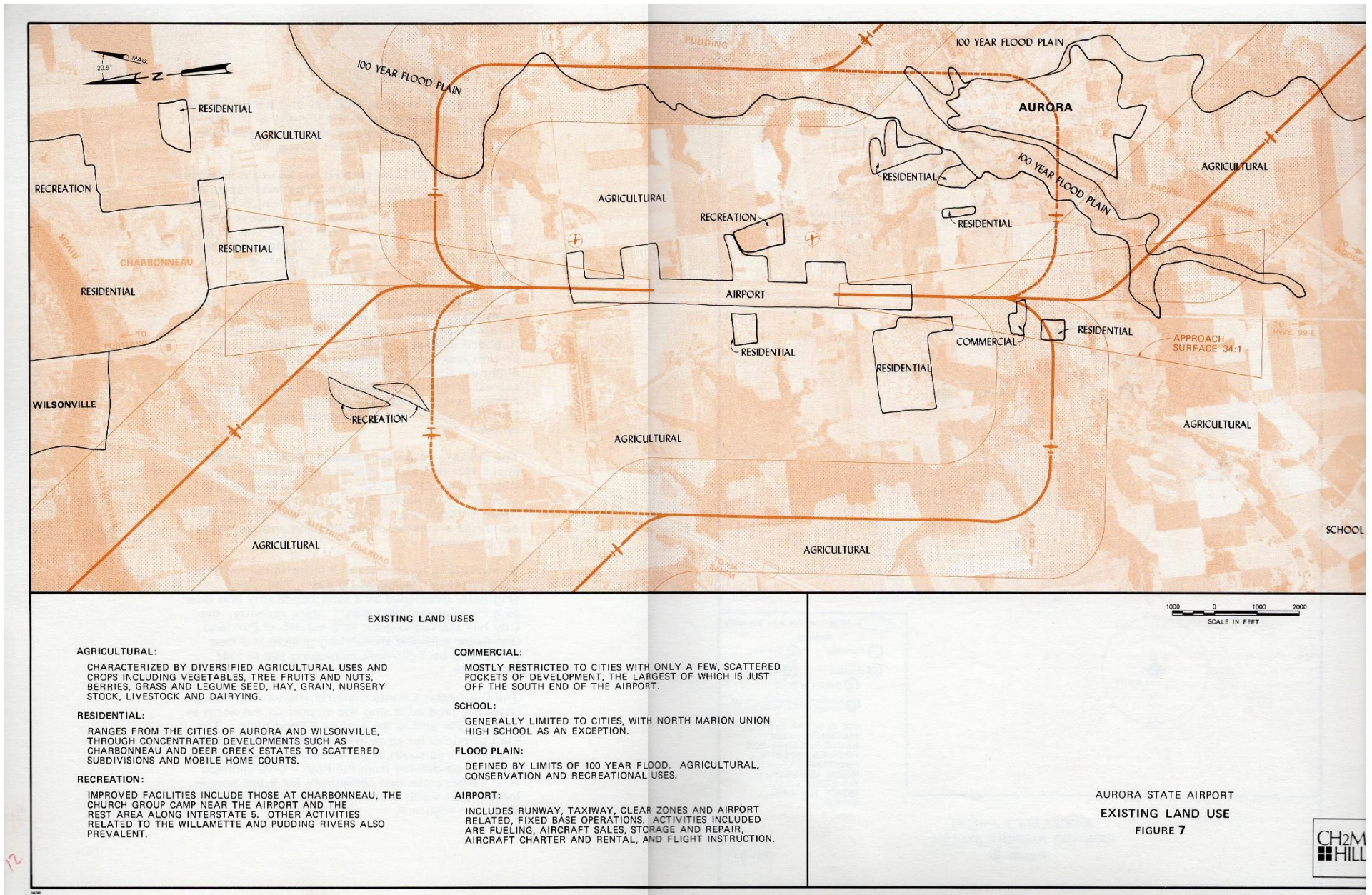
The existing land use pattern, as shown in Figure 7, is predominantly agriculture. The land capability class of the soils is mostly Class II, which is very good farm land. The average 1970 product value for land of this class in Marion County was in the range of \$200 to \$300 per acre. Typical local products include nursery stock, grass for grazing and for hay, grass seed, orchards, and turkeys.

Three small concentrations of more intensive use exist along the airport perimeter. The largest is a 60-acre residential area west of the Wilsonville-Hubbard Highway, Highway 51. Another is a 35-unit and a mobile home park to the west along the Highway 51. The third is a church retreat group camp located to the east between the runway and the road to Aurora. Figure 8, Existing Noise Exposure, shows the extent of aircraft noise on these areas.

The closest urban development, Aurora, population about 550, is about a mile to the southeast. The City is known locally for its historic founding in 1856 by Dr. William Keil as a religious colony based on communal living. A number of historic buildings are being preserved and antique shops are prevalent.

Wilsonville is located about 3 miles to the north of the airport in Clackamas County. The City originally developed as a farm community and later as a freeway service center. More recently, the City has started to grow as a suburb of Portland. One major addition stimulating growth is a new plant built by Tektronix employing 900 to 1100 employees.

The Clackamas County Comprehensive Plan designates the land adjoining the airport on the north as agricultural and to the east as a flood plain. The Plan provides for growth in Wilsonville including a growth area south of the Willamette River, but that will be deleted from the Plan. Charbonneau is a 770-acre planned community for 5,000 people located just south of the Willamette River, and is shown on Figure 7.



Although Marion and Clackamas Counties have adopted Comprehensive Land Use Plans, both are general in nature, and are currently undergoing a revision and updating process. The City of Aurora has recently prepared a comprehensive plan indicating urban expansion outside of current city boundaries but not up to the airport.

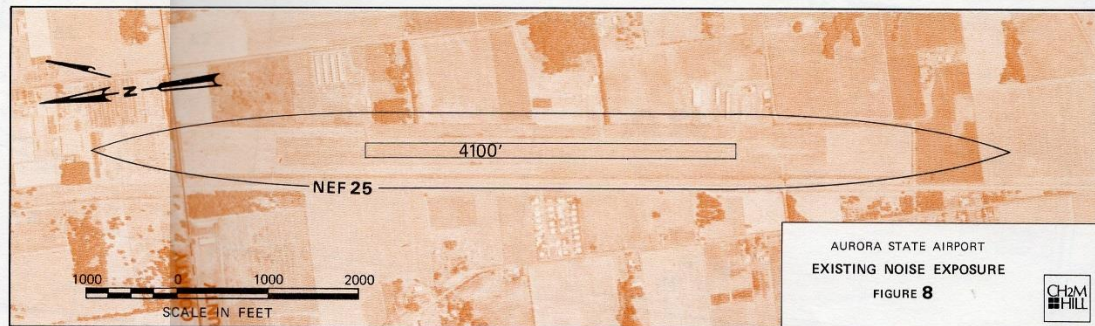
With the exception of the three small residential developments west of the airport the existing land use conforms closely to the adopted Comprehensive Plans. All plans adopt the intent to preserve productive farm land, which includes most of the land around the Aurora State Airport.

Zoning

The Marion County Zoning Ordinance designates a specific zoning district for the Aurora State Airport called "Public Amusement and Recreation" (PA). The provisions of this district are primarily confined to other permitted uses which are incompatible with an airport. This is because nearly all of the other uses permitted outright in the district (amusement park, auditorium, exposition, stadium, and zoo) are incompatible with airport operations due to their typical concentrations of people and noise sensitive activities. In addition, the current district, PA, lacks specific provisions for airport related commercial uses and height obstructions in the surrounding airspace.

Nearly all the land in Marion County surrounding the airport is currently zoned "Residential Agricultural," (RA). The provisions of this district enable the development of country estate, or acreage residential, development in addition to farming. The primary permitted uses include single-family dwellings and farming. Minimum lot area requirements for residential development depend on the nature of sewerage service. In areas served by subsurface sewage disposal, minimum lot area is set by the County Health Department, with no minimum area specified.

Marion County is initiating a program to rezone the Woodburn-Hubbard Area with the purpose of assuring preservation of prime farm land in conformity with the Marion County Comprehensive Plan and Oregon State Land Conservation and Development Commission



(LCDC) Guidelines. The County is rezoning as much land as practical to the "Exclusive Farm Use" (EFU) or "Farm-20" (F-20) classifications. These districts will assure lower density development than currently permitted in the RA zone.

The Marion County Zoning Ordinance does not currently contain provisions to limit building heights as they relate to airspace obstruction surfaces. Buildings in the RA zone are limited in height to 35 feet, except for public and semi-public buildings which may be as high as 70 feet. The EFU and F-20 zones have no height limitations.

The Clackamas County Zoning Ordinance applies to the area north of the airport. This area is currently zoned "Residential Agricultural" (RA-1). Under this classification, residential densities up to two dwelling units per acre are permitted where either public water or sewerage service are provided. For the area in the vicinity of the airport densities lower than two dwellings per acre will be required in the future in order to conform with comprehensive plan policies. Consequently, small acreage residential areas like the one currently under development just south of Charbonneau should not be permitted in the future. Zoning in Clackamas County does not include height limitations.

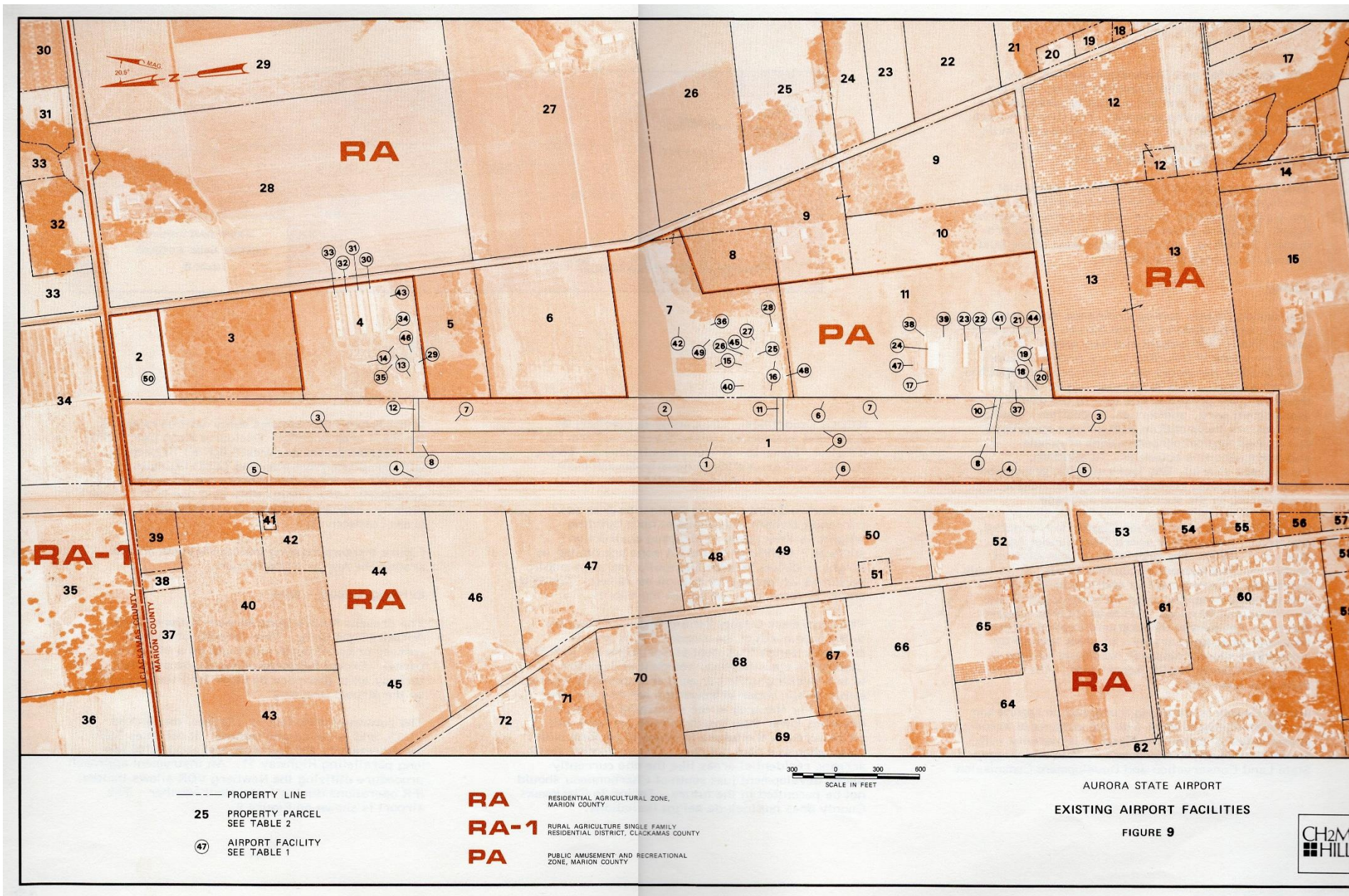
In the future, Clackamas County will be rezoning the RA-1 area to either "Exclusive Farm Use" (EFU) or "Residential Farm-Forest" (RF-F) in keeping with comprehensive plan and LCDC Guidelines. The EFU and RF-F designations would more adequately assure compatible land use in the airport vicinity; requiring 20 and 10 acre minimum lot areas respectively.

Figure 9 shows existing zoning districts on and around the Aurora State Airport.

Existing Airport - 1975

The present Aurora State Airport is the original Aurora Flight Strip. This consists of a single runway oriented north and south on a 113 acre parcel. Except for three privately constructed taxiway exits there are no other facilities provided on the airport property.

The runway is 4100 feet by 150 feet, designated 17/35, and is paved and lighted. It occupies State owned property 600 feet wide and about 8100 feet long paralleling Highway 51. An instrument approach procedure utilizing the Newberg VOR allows limited IFR operations during instrument weather. The airport is shown on Figure 9.



Aurora State Airport Master Plan, 1976-1995 (page 19 of 63-page converted version)

Various private facilities open to the public and located on private lands east of the airport complement the Aurora State Airport facilities. As a public-use airport facility several deficiencies exist. The airport has no main entrance or terminal area. There is no public aircraft parking apron, and there are no FAA facilities on the airport. Table 1 describes the existing facilities, Table 2 provides property information, and Figure 10 shows some of the facilities and conditions existing. General data is provided by Table 3.

The absence of a parallel taxiway system combined with the lack of an FAA traffic control tower poses a rather serious problem as to safety and runway capacity. Taxiing must be conducted on or beside the runway. Since only the runway is State owned and there are three different FBO areas, traffic procedures that would insure safe aircraft are difficult to establish.

Many transient pilots are confused as to which FBO area is their destination and taxi unnecessarily. Often taxiing aircraft are forced to give way to landing aircraft and must leave the runway pavement. This spreads loose aggregate on the runway increasing the potential for propeller damage.

Key points concerning airport layout are:

- The runway length accommodates all aircraft using the airport, which are light twin aircraft and smaller. Occasionally turbo-jets use this runway. There are all weather 1000- x 150-foot gravel overruns on both ends.
- The airport has no parallel taxiway system or turnarounds. However, the runway width, 150 feet, allows adequate space for turning most aircraft.
- The taxiway system is limited to three stub-entrance taxiways not connected to each other. They serve three apron areas, which are mostly turf.

ITEM	DESCRIPTION	CONDITION	COMMENTS	ITEM	DESCRIPTION	CONDITION	COMMENTS		
①	RUNWAY 17-35	150' x 4100' ASPHALT CONCRETE PAVEMENT	FAIR	NUMEROUS CRACKS	26	FBO OFFICE ANNEX	12' x 65' OFFICE TRAILER	GOOD	PILOT AND FLIGHT INSTRUCTOR OFFICES, PRIVATELY OWNED.
②	PARALLEL TAXIWAY	50' x 4100' GRAVEL SURFACE	POOR	TOO CLOSE TO RUNWAY	27	FBO OFFICE ANNEX	18' x 50' OFFICE TRAILER	FAIR	GROUND SCHOOL OFFICES PRIVATELY OWNED.
③	OVERRUN AREAS	150' x 1000' GRAVEL STABILIZED	GOOD	OVERGROWN WITH GRASS	28	MAINTENANCE HANGAR	50' x 60' x 20' HIGH METAL COVERED WOOD STRUCTURE, 20' x 20' LEAN-TO ATTACHED	EXCELLENT	MAINTENANCE SHOP AND PARTS STORAGE, PRIVATELY OWNED.
④	WIND CONES	YELLOW FABRIC CONES ON METAL POLE	GOOD	SOUTH WIND CONE IS LIGHTED	29	AVIONICS SHOP	40' x 100' x 16' HIGH METAL COVERED WOOD STRUCTURE	EXCELLENT	PRIVATELY OWNED
⑤	C/FAR ZONE ACCESS ROADS	UNIMPROVED ROADS	FAIR	MAINTENANCE AND FARM ACCESS ONLY	30	T-HANGAR	40' x 310' x 13' HIGH METAL COVERED, METAL FRAME STRUCTURE, 10 PLANE CAPACITY	EXCELLENT	COMPARTMENTALIZED, ELECTRICITY, PRIVATELY OWNED.
⑥	DRAINAGE DITCHES	40' WIDE x 4' DEEP, 275' FROM RUNWAY CENTERLINE	FAIR	EVIDENCE OF STANDING WATER	31	T-HANGAR	40' x 310' x 13' HIGH METAL COVERED, METAL FRAME STRUCTURE, 10 PLANE CAPACITY	EXCELLENT	COMPARTMENTALIZED, ELECTRICITY, PRIVATELY OWNED.
⑦	SERVICE ROAD	UNIMPROVED ROAD	POOR	USED FOR FUEL AND SERVICE TRUCKS	32	T-HANGAR	40' x 310' x 13' HIGH METAL COVERED, METAL FRAME STRUCTURE, 10 PLANE CAPACITY	EXCELLENT	COMPARTMENTALIZED, ELECTRICITY, PRIVATELY OWNED.
⑧	RUNWAY MARKINGS	BASIC STANDARD WHITE	POOR	MARKINGS ARE STANDARD FOR BASIC RUNWAY	33	T-HANGAR	40' x 310' x 13' HIGH METAL COVERED, METAL FRAME STRUCTURE, 10 PLANE CAPACITY	EXCELLENT	COMPARTMENTALIZED, ELECTRICITY, PRIVATELY OWNED.
⑨	RUNWAY LIGHTING	STAKE MOUNTED, LOW INTENSITY LIGHTS	GOOD	TAXIWAYS ARE NOT ADEQUATELY LIGHTED. THRESHOLD LIGHTS ARE OFFSET TO THE WEST	34	OFFICE BUILDING	35' x 52' x 12' HIGH WOOD FRAME STRUCTURE	GOOD	PRIVATELY OWNED, UNOCCUPIED.
⑩	STUB TAXIWAY	30' WIDE ASPHALT CONCRETE PAVEMENT	GOOD	NO STANDARD MARKINGS	35	FUEL TANKS	UNDERGROUND TANKS FOR 80/87 AND 100/130 FUEL, 10,000 GALLON CAPACITY EACH TANK	GOOD	STORAGE FOR FBO AT SOUTH END OF FIELD, PRIVATELY OWNED.
⑪	STUB TAXIWAY	30' WIDE ASPHALT CONCRETE PAVEMENT	GOOD	DOES NOT EXTEND ACROSS GRAVEL PARALLEL TAXIWAY, NO MARKINGS	36	FUEL TANKS	ABOVE GROUND TANKS FOR 80/87 AND 100/130 FUEL	GOOD	PORTABLE TANKS, PRIVATELY OWNED.
⑫	STUB TAXIWAY	30' WIDE ASPHALT CONCRETE PAVEMENT	GOOD	NO MARKINGS	37	FUEL TANKS	TWO 10,000 GALLON UNDERGROUND TANKS	GOOD	CURRENTLY NOT USED, PRIVATELY OWNED.
⑬	AIRCRAFT PARKING APRON	100' x 200' ASPHALT CONCRETE PAVEMENT	GOOD	PARKING AND MANEUVERING AREA, PRIVATELY OWNED	38	FBO OFFICE	12' x 52' OFFICE TRAILER	GOOD	TEMPORARY OFFICE, PRIVATELY OWNED.
⑭	AIRCRAFT PARKING AND TIE DOWN AREA	150' x 300' ROCK STABILIZED TURF, 20 TIE DOWN SPACES, 10 TO 12 ADDITIONAL PARKING SPACES.	FAIR	USED FOR TRANSIENT AND PRIVATE AIRCRAFT, PRIVATELY OWNED.	39	TRAILERS	THREE SMALL TRAILERS	UNKNOWN	PRIVATELY OWNED, UNOCCUPIED.
⑮	AIRCRAFT PARKING AND TIE DOWN AREA	100' x 400' ROCK STABILIZED TURF, 14 TIE DOWNS	FAIR	USED FOR TRANSIENT AND NON-FBO AIRCRAFT, PRIVATELY OWNED	40	WIND TEE	20' LONG WIND TEE, PAINTED YELLOW AND LIGHTED	GOOD	N.O. SEGMENTED CIRCULAR, PRIVATELY OWNED.
⑯	AIRCRAFT PARKING APRON AND TIE DOWN AREA	100' x 130' AND 20' x 300' ASPHALT CONCRETE PAVEMENT AND 50' x 300' GRAVEL SURFACE, 15 TIE DOWNS & 10 TO 6 PARKING POSITIONS.	FAIR	SERVICING AND PARKING AREA FOR FBO OWNED AIRCRAFT, PRIVATELY OWNED.	41	ACCESS ROAD	12' WIDE ASPHALT CONCRETE	POOR	PRIVATELY OWNED.
⑰	AIRCRAFT PARKING APRON	100' x 150' ASPHALT CONCRETE PAVEMENT	GOOD	NO MARKED PARKING SPACES, PRIVATELY OWNED.	42	ACCESS ROAD	18' WIDE ASPHALT CONCRETE	FAIR	PRIVATELY OWNED.
⑱	AIRCRAFT PARKING AND TIE DOWN AREA	SEVERAL TURF AREAS, 18 TIE DOWNS, 6 TO 8 ADDITIONAL PARKING POSITIONS	FAIR	USED FOR FBO, PRIVATE AND TRANSIENT AIRCRAFT, PRIVATELY OWNED.	43	ACCESS ROAD	20' WIDE GRAVEL SURFACED	POOR	PRIVATELY OWNED.
⑲	AIRCRAFT PARKING APRON	75' x 300' ASPHALT CONCRETE PAVEMENT, NO TIE DOWNS, SEVEN PARKING POSITIONS	GOOD	PARKING AND MANEUVERING AREA FOR TIE DOWN AREA AND SHOPS, PRIVATELY OWNED.	44	AUTOMOBILE PARKING	60' x 100' ASPHALT CONCRETE, 20 CAR CAPACITY	FAIR	PRIVATELY OWNED.
20	MAINTENANCE HANGAR AND GROUND SCHOOL OFFICES	40' x 125' x 25' HIGH METAL COVERED WOOD STRUCTURE	GOOD	TRAILER ATTACHED TO WEST SIDE, OASD BEACON MOUNTED ON ROOF, PRIVATELY OWNED.	45	AUTOMOBILE PARKING	75' x 200' ASPHALT CONCRETE, 50 CAR CAPACITY	FAIR	PRIVATELY OWNED.
21	FBO ADMINISTRATION BUILDING	40' x 40' x 20' HIGH WOOD FRAME STRUCTURE	GOOD	APARTMENT ABOVE OFFICES, PRIVATELY OWNED.	46	AUTOMOBILE PARKING	75' x 100' GRAVEL SURFACED, 25 CAR CAPACITY	POOR	PRIVATELY OWNED.
22	T-HANGAR	30' x 290' x 16' HIGH METAL COVERED WOOD STRUCTURE, 10 PLANE CAPACITY	FAIR	NONCOMPARTMENTALIZED, NO ELECTRICITY, PRIVATELY OWNED.	47	STRUCTURAL STEEL	MISCELLANEOUS STRUCTURAL STEEL MEMBERS FILLED FOR STORAGE	NA	OWNERSHIP AND USE UNKNOWN
23	T-HANGAR	34' x 190' x 16' HIGH METAL COVERED WOOD STRUCTURE, 8 PLANE CAPACITY	GOOD	NONCOMPARTMENTALIZED, NO ELECTRICITY, PRIVATELY OWNED.	48	MAINTENANCE SHED	40' x 50' x 12' HIGH WOOD FRAME STRUCTURE	POOR	PRIVATELY OWNED.
24	MAINTENANCE HANGAR	80' x 180' x 30' HIGH METAL STRUCTURE	EXCELLENT	PRIVATELY OWNED, TEMPORARILY PHASED FOR HELICOPTER MAINTENANCE	49	STORAGE SHED	12' x 30' x 10' HIGH WOOD FRAME STRUCTURE	POOR	PRIVATELY OWNED.
25	FBO ADMINISTRATION BUILDING	30' x 40' x 14' HIGH WOOD STRUCTURE	GOOD	PRIVATELY OWNED	50	FBO AREA	HELICOPTER MAINTENANCE FACILITY UNDER CONSTRUCTION	NA	PRIVATELY OWNED.

- The full width of runway pavement is asphalt-concrete of 3-inch thickness over a gravel base, total thickness 18 inches. Pavement strength has been designed for 30,000 lbs. single wheel loading. The surface condition is poor to fair because of oxidation, extensive cracking, and ravelling. There is considerable loose aggregate on the runway surface most of the time.

- Airport lighting consists of low-intensity runway edge lighting, a rotating beacon of marginal visibility and a lighted wind cone. There are no other visual aids to assist pilots during darkness or low visibility conditions.

TABLE 2 PROPERTY INFORMATION - 1975*					
STUDY NO.	OWNER	ACRES	STUDY NO.	OWNER	ACRES
1	OREGON AERONAUTICS DIVISION	112.79	37	D.C. HEWITT	13.59
2	COLUMBIA HELICOPTERS INC.	5.70	38	D.C. HEWITT	0.89
3	W.G. & N.C. LEMATTA	14.35	39	D.C. HEWITT	3.06
4	W.O. REEL	16.77	40	CASCADE XMAS TREE FARM CO.	22.20
5	W. & C. JESKEY	9.28	41	CASCADE XMAS TREE FARM CO.	0.23
6	C.W. SNYDER	21.07	42	CASCADE XMAS TREE FARM CO.	3.77
7	W.M. & V.L. BENNETT	25.10	43	HOEHNKE NURSERY CO.	19.52
8	SAN GABRIEL GOSPEL TEMPLE	5.12	44	FREEMAN, JR. ETAL	15.00
9	SAN GABRIEL GOSPEL TEMPLE	28.18	45	ELMER O. & MARGARET JESKEY	13.92
10	G.W. & K.L. JESKEY	12.62	46	ELMER JESKEY	16.55
11	NORTHWEST AIRMOTIVE	38.56	47	F.R. & E. KAHLE	16.73
12	M.W. & R.L. NAGL	27.74	48	SUNSET HAVEN SUBDIVISION	7.0
13	D.L. DONNELLY	44.32	49	F.R. & E. KAHLE	6.20
14	W. & L. TRAGLIO	2.97	50	R.H. KEIL	9.50
15	R.P. & J.B. JENKS	40.13	51	S.D. & C.J. KENNEY	1.00
16	G. & H. PARDY	57.98	52	W. & H. KEIL	10.02
17	MISCELLANEOUS RESIDENTIAL PARCELS	-	53	W.R. & D. SEELY	4.59
18	D. & M. CATTON	32.14	54	W.R. & D. SEELY	2.00
19	J.P. & M.V. MYERS	1.21	55	H.W. & G.J. McCUNE	2.33
20	R.L. KOCH	1.20	56	W. & H. KEIL	1.05
21	R. & E. REUBEN DALL	70.63	57	A. WATTS	1.00
22	L.H. & M.B. THOMPSON	28.60	58	R.L. & D. BRAND	2.00
23	F.B. SNYDER	13.86	59	R.L. & D. BRAND	13.87
24	C.W. SNYDER	12.77	60	DEER CREEK ESTATES	52.46
25	F.B. SNYDER	34.88	61	J.D. & L.M. PHILLIPS	5.00
26	C.W. SNYDER	37.94	62	L.W. & B.H. PETERS & C.L. PETERS	21.91
27	A.M. & E.M. HESS	80.99	63	W. & N. RUSSELL	20.19
28	M. & E. STAEHLY	76.16	64	W.S. & E.L. MOELLER	13.56
29	H. STAEHELY	79.40	65	L. & V. KLEVE	8.00
30	NOT OBTAINED	68.19	66	R.H. & B. KEIL	42.57
31	ROBERT I. COLVIN	4.50	67	E.B. & D. KNORR	5.14
32	HENRY W.B. & DORTHY L. COLVIN	6.15	68	E.B. & D. KNORR	17.75
33	HENRY W.B. & DORTHY L. COLVIN	70.48	69	F. ANDERSON & D. KNORR	52.02
34	CROWN ZELLERBACH CORP	23.96	70	E.L. DERR	51.76
35	EARL H. & MARILYN R. STOLLER	43.40	71	G.H. & S.L. EROFF	10.00
36	EARL H. & MARILYN R. STOLLER	79.52	72	N.J. McDONALD	60.98
			73	CEDAR FIELD ESTATES	7.00

* COUNTY RECORDS AUGUST 1975

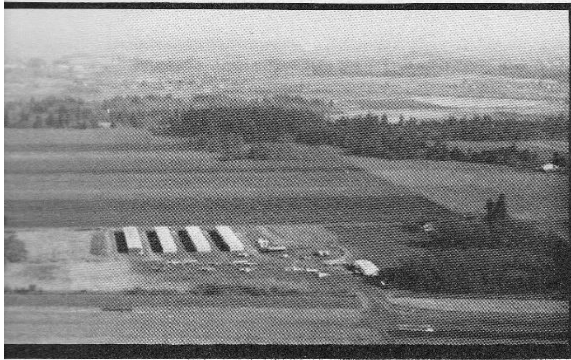
- The private facilities which connect to and serve Division of Aeronautics property are not constructed to uniform specifications. Pavement strength and quality varies and geometrical standards are non-uniform.

- Entrance roads have been constructed to suit individual requirements, and are not interconnected. Utilities consist of electric power, telephone, water from wells and individual septic disposal systems.

TABLE 3 EXISTING AIRPORT DATA	
ELEVATION	195 FEET MSL
LATITUDE	45°14' 43"
LONGITUDE	122°46' 07"
ACREAGE	113 ACRES
MEAN MAXIMUM TEMPERATURE (HOTTEST MONTH)	84° F (29° C)
NAVAIDS	NONE
INSTRUMENT APPROACH PROCEDURE	VOR/DME
RUNWAY 17-35	N 07° 08'E TRUE BEARING
LENGTH	4,100 FEET (1250 M)
WIDTH	150 FEET (46 M)
GRADIENT	0.07%
APPROACH SLOPE	34:1
OBSTRUCTION	TREES AT 2,100' FROM RW 17 THRESHOLD
PAVEMENT	ASPHALT CONCRETE
STRENGTH	30,000 LBS, SINGLE GEAR (13,600 KILOGRAMS)
LIGHTING	LOW INTENSITY
MARKING	BASIC

- There are three conventional hangars, 56 tee-hangar bays, and various other buildings, some mobile. The fixed base operators provide both 80 and 100 octane gasoline, but no jet fuel is available.

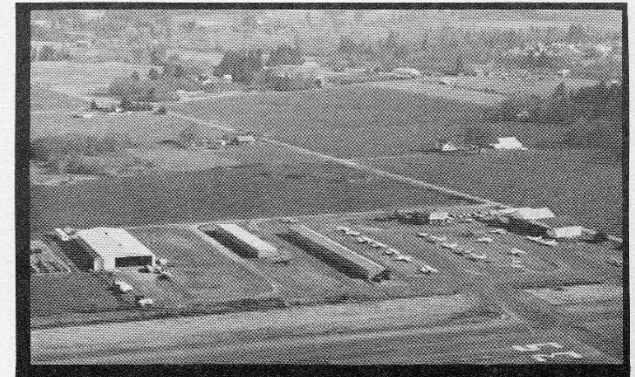
- Space for expansion at this time is mainly dependent upon private lease arrangements by the fixed base operators. Between the highway which lies east of the airport and the east property line of the Division of Aeronautics, there are about 177 acres of land held in private ownership. The 113 acres owned by the Division of Aeronautics provides room for runway lengthening, but not for other types of expansion.



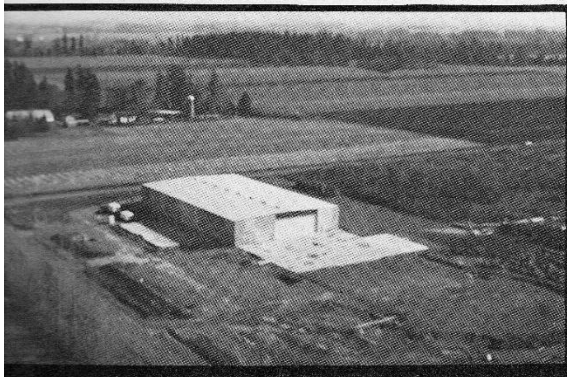
FIXED BASE FACILITIES AT NORTH END OF FIELD
 SHOWING TEE HANGARS, AVIONICS SHOP AND TURF AIRCRAFT PARKING. TREES IN LOWER RIGHT ARE FAR PART 77 OBSTRUCTIONS.



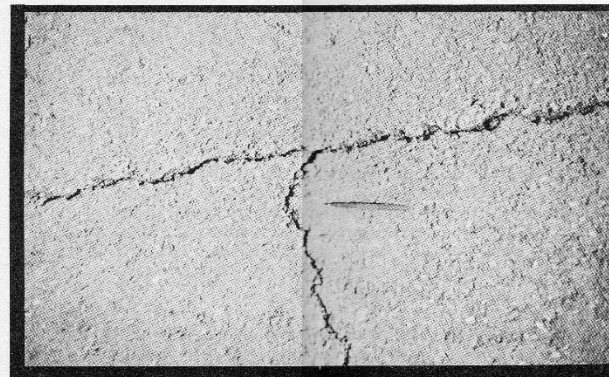
FIXED BASE OPERATION AT MID-FIELD
 SHOWING FBO OFFICES AND HANGAR, AIRCRAFT PARKING, AND A CHURCH GROUP CAMP IN THE TREES BEHIND.



FIXED BASE OPERATIONS AT SOUTH END OF FIELD
 SHOWING CONVENTIONAL HANGAR TEMPORARILY HOUSING HELICOPTER MAINTENANCE FACILITY (LEFT), TEE HANGARS (CENTER) AND FBO OFFICE AND HANGAR (RIGHT). THE CITY OF AURORA IS IN THE UPPER RIGHT BACKGROUND.



HELICOPTER MAINTENANCE FACILITY
 SHOWING THE MAINTENANCE HANGAR AND HELIPORT CURRENTLY UNDER CONSTRUCTION AT THE EXTREME NORTH END OF THE FIELD.



ASPHALT CONCRETE RUNWAY PAVEMENT
 SHOWING TYPICAL LONGITUDINAL AND TRANSVERSE CRACKING (NOTE 6-INCH PEN NEAR CRACK INTERSECTION)

AURORA STATE AIRPORT
PHOTOGRAPHS OF FACILITIES/CONDITIONS
FIGURE 10

Economic Impact

Employees on the airport average between 100 and 125, with the majority working on maintenance for a helicopter operator. Total salaries directly generated on the airport are estimated to be about \$750,000 annually.

Facilities provided the general public include: waiting rooms, restrooms, telephone, car rental and automobile parking. Commercial aviation services to the public include aircraft rental, flight instruction, charter flying, aircraft maintenance, aviation fuel service, aircraft sales, and aircraft avionics sales and maintenance. However there has been considerable fluctuation in the level of these services.

All revenue-producing activities are located on private land, and generate no income to the airport owner other than a fuel flowage fee of \$0.03 per gallon. This is paid to the Oregon Division of Aeronautics which is currently revising its rates for flowage and ingress-egress. The ingress-egress permits are issued to the three operators by the Division of Aeronautics.

One fixed base operation is located at the south end of the airport, and another operator is located in the center of the field. The third operator, a helicopter maintenance facility, is currently moving from temporary quarters at the south end of the field to permanent facilities at the extreme northeast corner of the airport.

Off the north end of the airport is a parcel of land containing 40 tie-hangars for rent, turf aircraft parking and an aircraft avionics shop. For identification this area is labeled FBO-4 on Figure 4, page 9, although no Fixed Base Operation currently exists there.

Wind Analysis

Two years of wind data was collected between May 1968 and April 1970 at the south end of the airport. This was accomplished under the supervision of the Port of Portland. The data summary appears in the appendix and the wind rose appears on the Airport Layout Plan.

Calms (less than 4 mph) occur 66.5 percent of the time. When the wind exceeds 4 mph, it seldom surpasses 13 mph and generally is either northerly or southerly. Winds in excess of 13 mph normally come from the south. This occurs only about 1.5 percent of the time, and it is rare for the wind velocity to exceed 25 mph. It is not possible with available data to correlate wind conditions with ceiling and visibility to develop a reliable IFR wind rose.

Freak storms, such as the Columbus Day Storm in 1962 are a rare phenomenon with only eight other such occurrences recorded in the last 100 years. During these storms sustained winds have exceeded 50 mph with 110+ mph gusts.

The wind data and analysis used for this study was compared with wind measurements made at the OSU Agricultural Experiment Station 2 miles northeast of the airport. Both were found to be in agreement. The Aurora State Airport wind analysis indicates that the present runway orientation, north 7°8' east, (true) is excellent and provides 99.5 percent crosswind coverage for crosswind components 15 mph and under.

With this coverage Runway 17 can be used 49.4 percent of the time and Runway 35, 50.1 percent of the time. For 12 mph crosswind components, the coverage is 99.3 percent. In this case Runway 17 may be used 49.3 percent and Runway 35, 50.0 percent of the time.

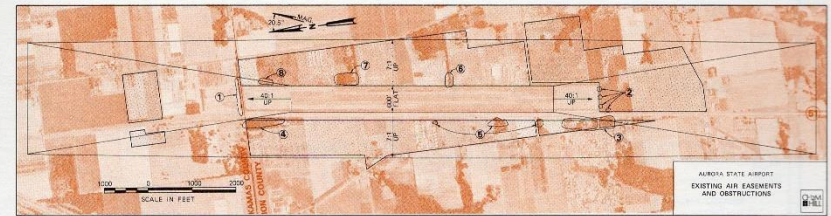
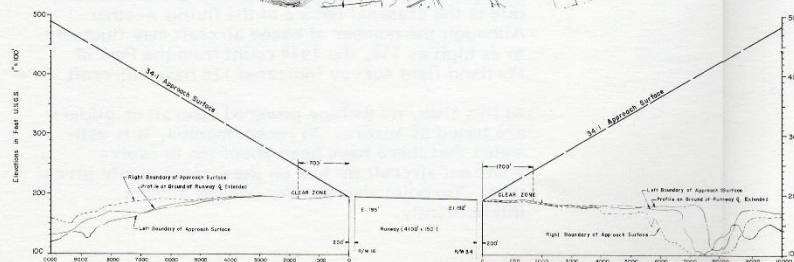
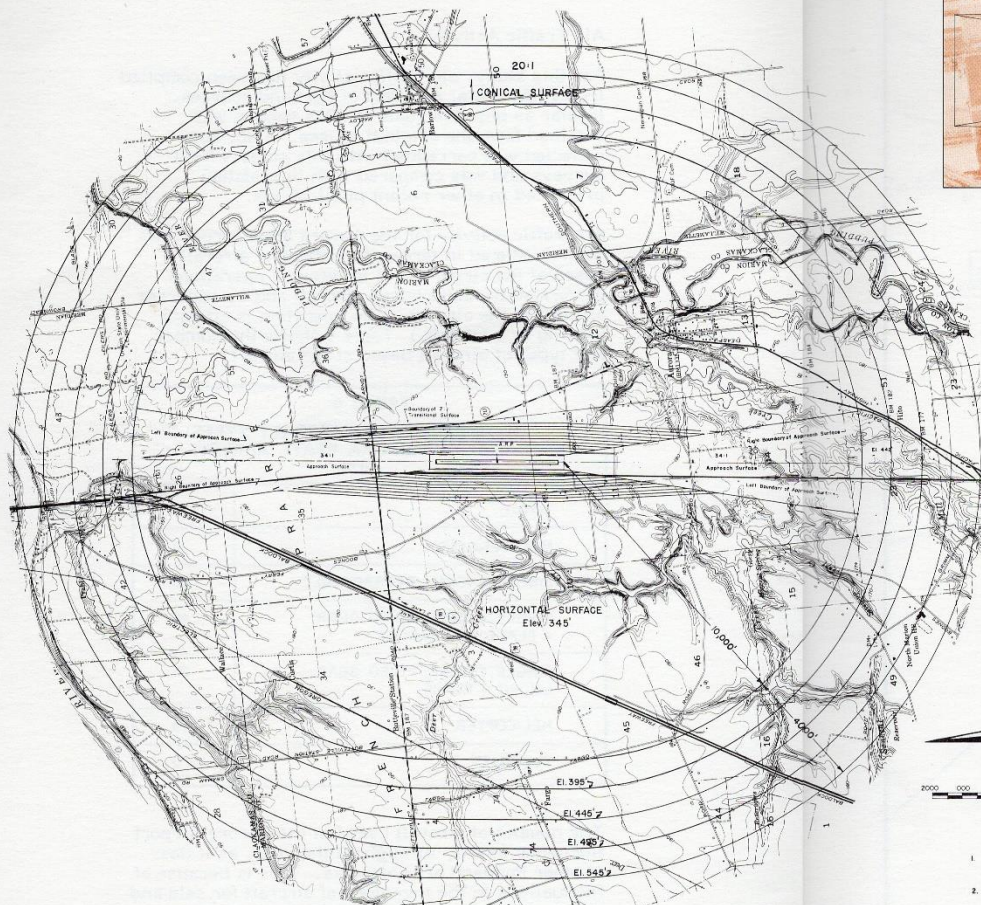
Airspace

Figure 11 shows existing airport imaginary surfaces as developed by the Division of Aeronautics in 1972. Any object which penetrates through these geometrical planes needs evaluation as to its effect on air navigation in the vicinity of the airport. The figure also indicates obstructions that should be removed. The State owns air easements, as indicated, which permit the State to remove most of the obstructions shown.

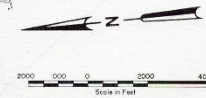
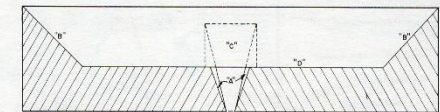
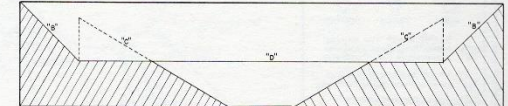
Figure 12 shows the existing airways in the vicinity of the airport. There are no electronic navigational aids located on the airport and there is no certified weather observer on site.

Use of the Aurora State Airport during instrument weather conditions (IFR) is possible with certain restrictions. The airport is served by a non-precision VOR/DME approach using the Newberg VORTAC. The approach is somewhat restricted because this VORTAC is also used for approaches to McMinnville Airport and is a key facility used by the Portland TRACON (Terminal Radar Control Facility). Minimums are 1000 feet ceiling and 1-1/4 miles visibility, which is not very adequate to insure a high rate of useage during IFR weather.

Because Aurora State Airport lies in the Portland Terminal Airspace, some assistance in reaching the airport during conditions of low ceiling with good visibility below the ceiling is possible through the radar coverage of the Portland radar (ASR). However, just over the airport, Portland Approach Control is not able to vector aircraft lower than 3400 feet MSL. North of the airport, minimum vectoring altitude is 2500 feet. In this area, neither terrain nor tall structures pose obstruction problems. Limitations occur only due to incomplete radar coverage.



- OBSTRUCTION REMOVAL REQUIREMENTS TO MEET FAR PART 77 CRITERIA**
- ① TREES - EXISTING AND ULTIMATE APPROACH SURFACE OBSTRUCTIONS TO BE REMOVED
 - ② TREES - ULTIMATE APPROACH SURFACE OBSTRUCTIONS TO BE REMOVED
 - ③ TREES - EXISTING APPROACH SURFACE AND EXISTING AND ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE TRIMMED OR REMOVED
 - ④ TREES - EXISTING AND ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE TRIMMED OR REMOVED
 - ⑤ TREES - EXISTING AND ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE TRIMMED OR REMOVED
 - ⑥ TREES - EXISTING AND ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE REMOVED
 - ⑦ TREES - EXISTING AND ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE REMOVED
 - ⑧ TREES - ULTIMATE TRANSITION SURFACE OBSTRUCTIONS TO BE REMOVED



DEFINITIONS

1. **PRIMARY SURFACE** - The surface longitudinally centered on the runway centerline and extending 200 feet beyond each end of a specially prepared hard surfaced runway. The width of the primary surface is equal to the width of the beginning of the runway's most practical approach surface.
2. **"A" TRANSITIONAL SURFACE** - The surface that extends upward and outward at right angles to the runway centerline and the runway centerline extended at a slope of 7:1 from the sides of the primary surface and from the sides of the approach surface to the horizontal and conical surfaces.
3. **"D" HORIZONTAL SURFACE** - The horizontal plane 150 feet above the established airport elevation beginning at its intersection with the transitional surface and extending to the beginning of the conical surface.
4. **"H" CONICAL SURFACE** - The surface extending upward and outward from the periphery of the horizontal surface at a slope of 20:1 for a horizontal distance of 4000 feet.
5. **"C" APPROACH SURFACES** - The surface longitudinally centered as the extended runway centerline and extending upward and outward from each end of the primary surface.
6. **AIRPORT REFERENCE POINT** - The point established as approximate geographical center of the airport landing area.
7. **AIRPORT ELEVATION** - The highest point on the usable landing area, which elevation is datum to establish the elevation of the horizontal surface.

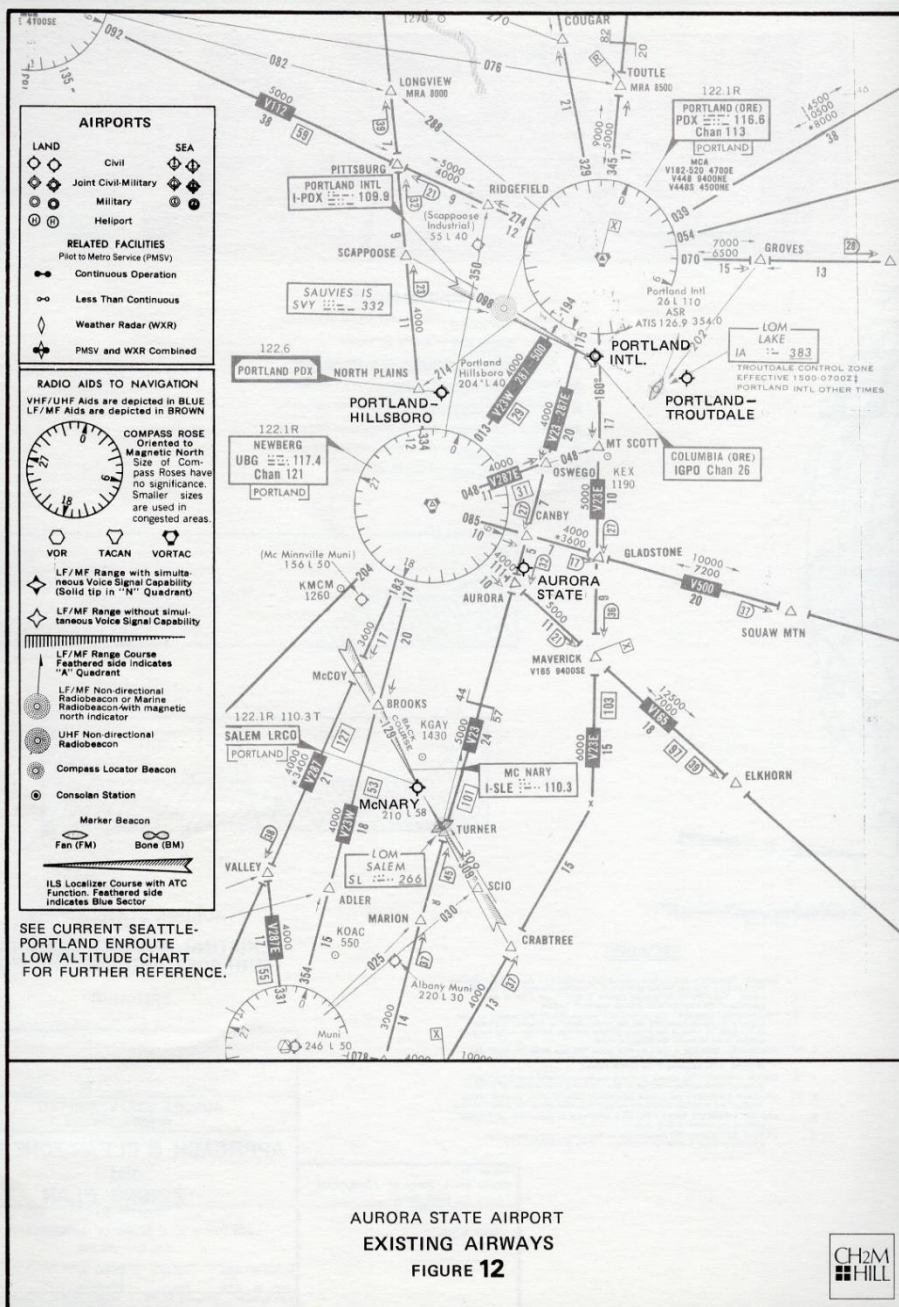
Submitted by
OREGON STATE BOARD OF AERONAUTICS
Salem, Oregon

Approved by
Airport Engineer

AURORA STATE AIRPORT EXISTING AIRPORT IMAGINARY SURFACES AND OBSTRUCTIONS

FIGURE 11

No.	Revision	By	Appr.	Date
AURORA STATE AIRPORT AURORA, OREGON				
APPROACH & CLEAR ZONE PLAN and ZONING PLAN				
Prepared by OREGON STATE BOARD OF AERONAUTICS SALEM, OREGON				
Designed by R.M.B.	Date 10/12	Traced by	Date	
Drawn by G.R.D.	Date	Checked by	Date	
Scale as Shown	Township 33, 43	Range 18, W. 9E	Dwg No.	
Sheet of	Section 35, 2.B.1.	County Clatsop & Multnomah	B-71	



Air Traffic Activity

For this study, air traffic activity has been compiled from FAA, State, and Port of Portland sources. Insofar as possible, data for this section was obtained from the original source. Also, data collected was correlated with this study's field surveys and was compared with information presented in other recent publications.

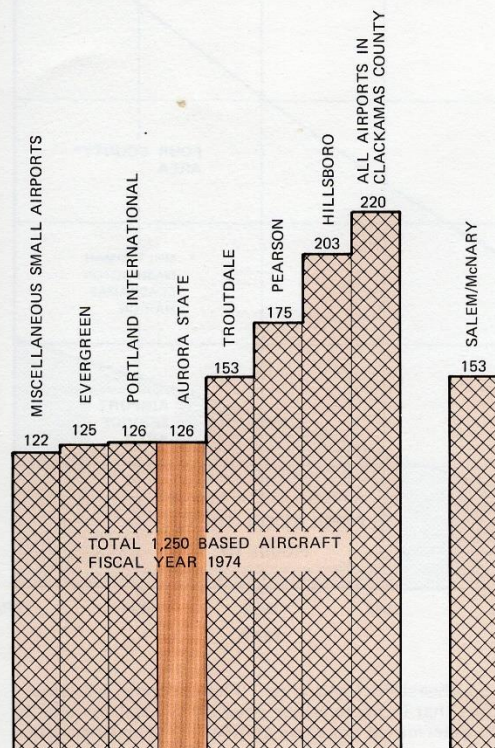
Air traffic activity for the Aurora State Airport has been measured in terms of numbers of aircraft based at the airport, and in terms of operations performed by these based aircraft and by itinerant aircraft at the airport. (An operation is either a landing or a takeoff.) Table 4 shows the number and types of aircraft based at the airport.

TABLE 4 DISTRIBUTION OF AIRCRAFT TYPES BASED AT AURORA STATE AIRPORT (1975)	
TOTAL	127
MULTI-ENGINE	8
SINGLE ENGINE, RETRACTABLE	35
SINGLE ENGINE, FIXED GEAR 4 PLACE AND LARGER	45
SINGLE ENGINE, FIXED GEAR UNDER 4 PLACE	35
HELICOPTER	4
TURBOJET	0

The number of aircraft based at the Aurora Airport fluctuates greatly throughout the year, as it does at other Portland area airports. This is because of fluctuations in the inventory of aircraft for sale and due to the seasonal nature of the flying weather. Although the number of based aircraft may fluctuate to as high as 150, the 1974 count from the Port of Portland field survey indicated 126 based aircraft.

At this time, no turbine powered aircraft or gliders are based at Aurora. In recent months, it is estimated that there have been about ten to twelve transient aircraft parked on the airport at any given time. Turbojet aircraft now use the airport intermittently.

Little information is available concerning the purpose for which the aircraft are flown. Approximately 35 to 40 percent of the aircraft surveyed are owned by businesses. These range from the fixed base operator's charter service to a Portland radio station's traffic watch. It has not been possible to determine the actual hours or percentage of business flying.



DISTRIBUTION OF GENERAL AVIATION BASED AIRCRAFT IN PORTLAND SMSA AND AT SALEM/McNARY

FIGURE 13

SOURCE: PORTLAND - CLACKAMAS AIRPORT STUDY

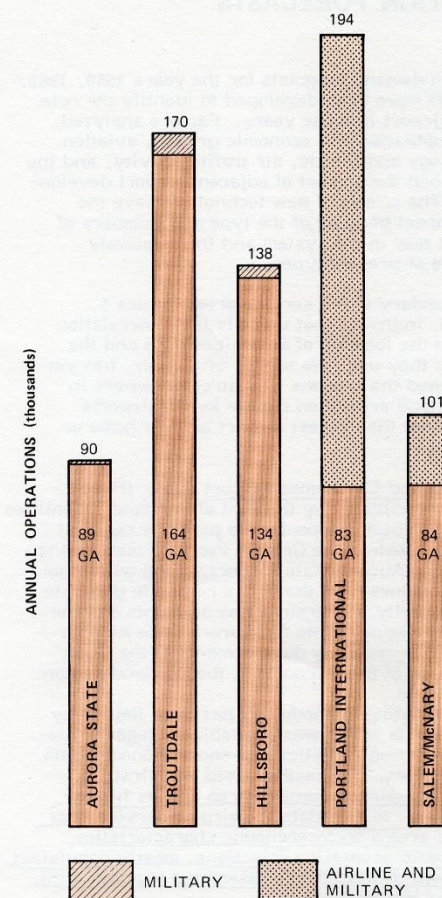
In the airport's service area, shown earlier, lives a population of about 710,000. Incomes there are above average, which factor influences air traffic levels to exceed normal national averages. Figure 13 shows the distribution of general aviation aircraft in the greater Portland area and the Aurora State Airport's share.

The number of operations flown at the airport determines the level of traffic activity at the airport. Since there is no air traffic control tower on the Aurora State Airport, it was necessary to gather operations information from other sources. Four sources are: The Oregon Aviation System Plan, the FAA Master Record (Form 5010), the Portland-Clackamas Airport Study, and air traffic surveys made by the FAA. Apparently, the first three mentioned sources have utilized some of the same basic data, which conflict with actual counts.

This study's evaluations determined the actual activity levels to be somewhat lower than some of the above source data indicated. This study's base data was determined by adjusting actual traffic counts to correlate with known counts at other local airports with air traffic control towers. Statistics were developed as shown in Table 5. Figure 14 compares activity at Aurora State Airport with other principal regional Oregon airports.

TABLE 5	
1975 AIR TRAFFIC DATA FOR AURORA STATE AIRPORT	
OPERATIONS	
TOTAL ANNUAL	90,000
LOCAL ANNUAL	52,000
ITINERANT ANNUAL	38,000
IFR ANNUAL	500 *
PEAK MONTH	11,000
BUSY DAY	400
BASED AIRCRAFT	127
OPERATIONS PER BASED AIRCRAFT	709
MILES FLOWN	2.8 million *
PASSENGER MILES INCLUDING PILOT	6.5 million *

*Approximate



AIR TRAFFIC ACTIVITY AT AREA MAIN AIRPORTS 1975
FIGURE 14

SOURCE: FAA

AVIATION FORECASTS

Aviation demand forecasts for the years 1980, 1985, and 1995 have been developed to identify the role of the airport in those years. Factors analyzed were population and economic growth, aviation technology and trends, air traffic activity, and the effect upon the airport of adjacent airport development. The effects of new technology have the least impact because of the type and numbers of aircraft now in the system and the relatively long life of present types.

The boundary of the service area, Figure 5, page 10, indicates that there is little correlation between the location of aircraft owners and the airports they use. No study, or survey, has yet determined the reasons why aircraft owners in the Portland area often choose to use airports that are not the nearest airport to their home or business.

The Portland-Clackamas Airport Study (PCAS), recently completed by the Port of Portland, identifies the Aurora State Airport to be part of a regional airport system in the Greater Portland metropolitan area. The Aurora State Airport, along with other airports draws from the entire region to generate traffic activity. Therefore requirements and the timing of requirements for Aurora State Airport will be influenced by developments at the other airports or at new airports in the Portland region.

The forecasting methodology has been limited by the base data which was available as regards historical aviation statistics and socio-economic data and forecasts. The method used was first, to identify the airport service area and its history, and second, to correlate the airport service area with the area's socio-economic characteristics. Mixed socio-economic projections, mostly population and growth trends, were assembled together with historical air traffic data.

Then, because this airport is inseparable from the "Portland Regional Airport System," it was necessary to examine forecasts on the national, state, and local level. The most up-to-date and comprehensive

of the other forecasts is that of the Portland-Clackamas Airport Study. Other source material included miscellaneous FAA material, but primarily FAA's The Northwest Region Aviation System, Ten-Year Plan 1975-1985, and The Oregon Aviation System Plan (OASP) from the Oregon Department of Transportation.

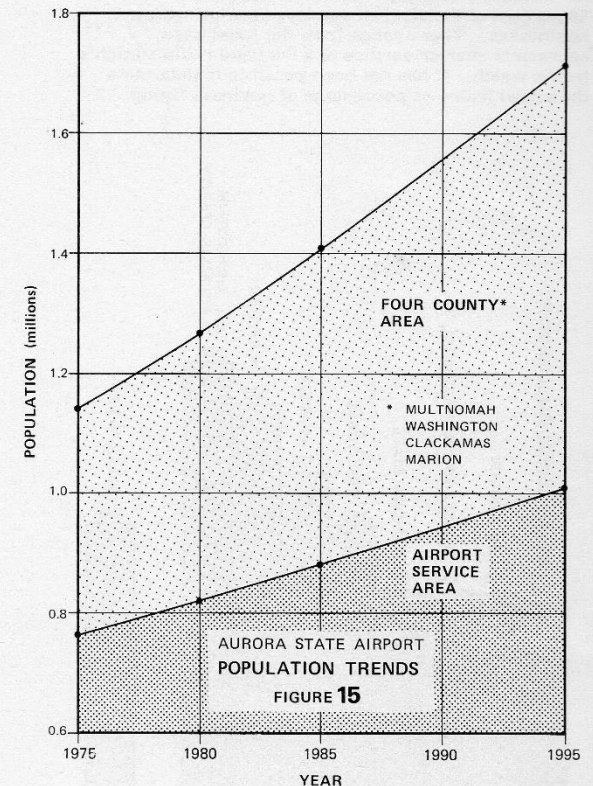
The possible range of forecasting methods was limited for the Aurora State Airport because the service area lies only partially in the Portland SMSA. Much of the base data available for SMSA's is not available for other parts of the Aurora State Airport's service area. Insofar as possible, the Aurora forecasts have correlated based aircraft to population and socio-economic trends.

The aircraft operations forecasts have been correlated to known general aviation activity trends at Control Tower airports with specific on-airport traffic counts. The results were then adjusted to reflect the trends of other recent forecasts just mentioned. Because historical information did not check closely with actual surveys, the comparison of the Aurora State Airport forecast to other studies necessitated considerable adjustments. Comparisons are shown in the appendix.

Figure 15, Population Trends, indicates the predicted 4-county region growth rate from Marion County Comprehensive Plan and data from the Comprehensive Health Planning Association's projections. The service area, as defined earlier predicts a slower growth rate than the SMSA. On this basis, the growth rate at the Aurora State Airport may be expected to be somewhat slower than the growth rate at some of the other airports in the Portland metropolitan area.

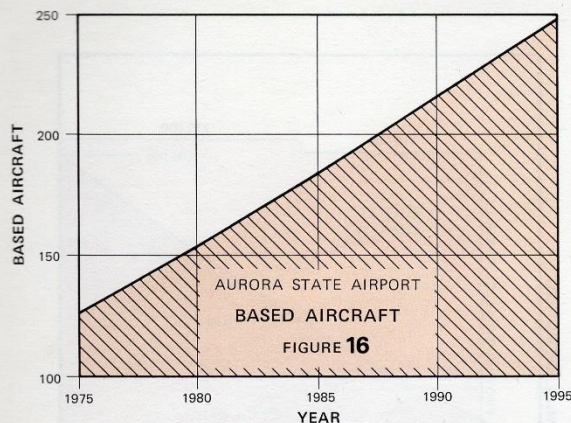
Population forecasts from the above projections for the year 1995, indicate an anticipated population of 1,011,000 in the service area, up from 710,000 in 1970. This represents a 42 percent increase, whereas the four-county increase is projected at 82 percent.

Figure 16 shows the forecast based aircraft at the Aurora State Airport. Other studies' projections are compared in the appendix. The projections used for this study have assumed no new airport in



the southeast Portland area. The appendix contains graphs that indicate either possibility, but the effects were determined not to be critical to this master plan.

The forecast for Aurora State Airport developed in this study uses fewer based aircraft than projections made by other studies. This is because recent surveys seem to indicate inaccuracies in earlier counts of based aircraft. Perhaps the previous counts were taken at periods of peak fluctuations.



The forecast annual aircraft operations for the Aurora State Airport are shown on Figure 17. These have been projected using the best historical data available, that taken from actual surveys and projected in correlation with FAA counts and projections at Portland-Hillsboro and Portland-Troutdale airports. A verification check was made by using the methods of Report No. FAA-RD-74-178, Estimating Operations at Non-Towered Airports Using the Non-Survey Method.

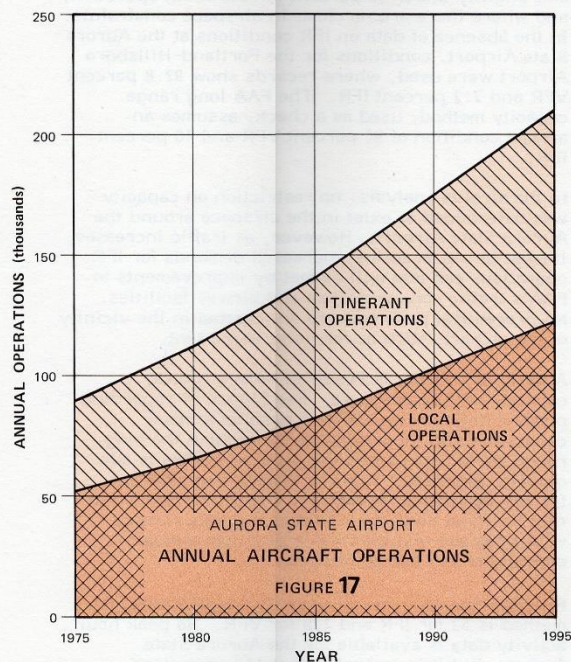
The operations per based aircraft are predicted to increase from 709 in FY 1975 to 843 in 1995. This is a projected increase of 18.9 percent, which is consistent with other state and national trends.

Consistent with the other mentioned studies and national trends, projections were made for the mix of aircraft types. Figure 18 shows forecast aircraft population for the 5, 10, and 20 year periods.

The present and forecast roles of the Aurora State Airport were carefully examined. At the present time, the airport is a General Utility airport (GU), which by definition is an airport whose operational role is to serve all types of piston-powered aircraft of maximum gross weights of 12,500 lbs. or less.

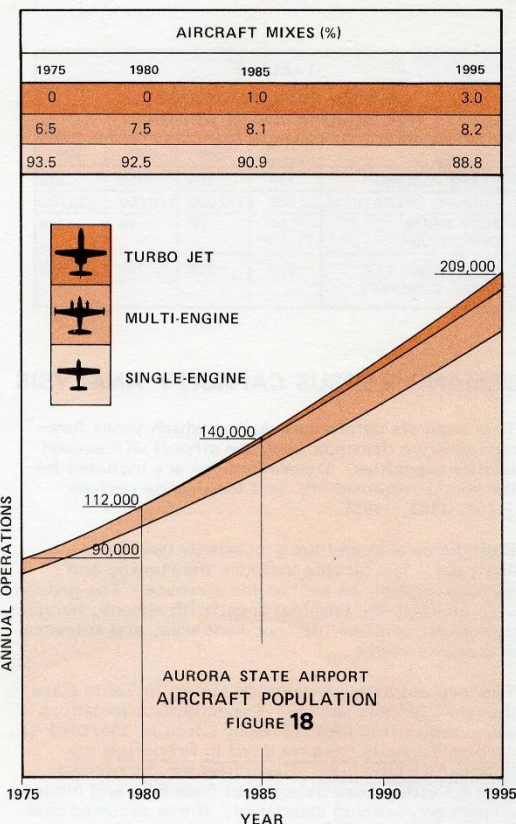
According to the forecasts developed the airport will sustain sufficient numbers of basic transport type general aviation aircraft to change the

operational role to Basic Transport (BT). This would occur between 1985 and 1990. A basic transport type is: either any turbojet aircraft, or a propeller aircraft with a maximum gross weight of from 12,500 pounds to 60,000 pounds.



The functional role of the airport, defined by service level, is a high density feeder system airport, designated F-1. This is based upon a level of annual operations exceeding 100,000.

The forecast demands for the Aurora State Airport as used in this Master Plan are shown in Table 6. New developments or management policies may change these forecasts. Also since Aurora is part of the Portland regional system, its competitive position in the system strongly influences the distribution of regional aviation demands.



* If the facilities at the Aurora State Airport should in the future be considerably upgraded without significant changes at other regional airports, then the competitive position of this airport may significantly increase the aviation demand at Aurora State. For this reason, projections should be periodically checked and revised.

TABLE 6
MASTER PLAN FORECASTS
FOR AURORA STATE AIRPORT

	ACTUAL (1975-76)	1980	1985	1995
BASED AIRCRAFT	127	154	184	248
ANNUAL OPERATIONS	90,000	112,000	140,000	209,000
BUSY HOUR OPERATIONS	50	60	78	115
OPERATIONS PER BASED AIRCRAFT	709	727	761	843

DEMAND VERSUS CAPACITY ANALYSIS

This analysis determines during which years forecast aviation demands upon the airport will exceed facility capacities. Determinations are included for the short, intermediate, and long range periods (1980, 1985, 1995).

Both the airside and the groundside have been analyzed. The airside includes the runway and taxiway system, as well as the airspace. The groundside includes the terminal area, with aprons, hangars, buildings, utilities, development area, and entrance and access roads.

The forecast aviation demands shown in Table 6 are the basis for this section. Capacity determinations were made using FAA Advisory Circular 150/5060-1A, Airport Capacity Criteria Used In Preparing the National Airport Plan. Capacities for the groundside activities were determined from FAA and other airport engineering standards. It was assumed that instrument operations will be conducted utilizing traffic procedures that will not restrict airspace. Also, it was assumed in studying runway capacity, that an adequate taxiway system would be developed to minimize runway congestion.

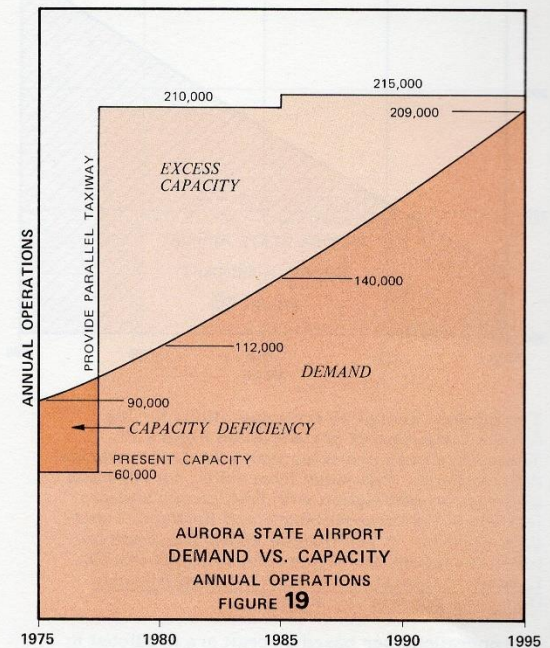
Another factor affecting capacity is the aircraft mix. For this study, it was assumed that the percentage of small general utility type aircraft will exceed 90 percent through the 20-year long range period as indicated on Figure 18, page 22. This assumption conforms to national trends for similar situations.

Direction of runway operation does not restrict capacity at Aurora, where the direction of operation is slightly over 50 percent for the north operation and slightly under 50 percent for the south operation, and where there are no close-in airspace constraints. In the absence of data on IFR conditions at the Aurora State Airport, conditions for the Portland-Hillsboro Airport were used, where records show 92.8 percent VFR and 7.2 percent IFR. The FAA long range capacity method, used as a check, assumes an annual condition of 90 percent VFR and 10 percent IFR.

* In the airside analysis, no restriction on capacity was determined to exist in the airspace around the Aurora State Airport. However, as traffic increases, it must be assumed that increased demands for IFR operations can and will be met by improvements to FAA's traffic control system and airway facilities. No procedural problems are anticipated in the vicinity of the airport, such as for noise abatement.

A parallel taxiway is required before runway capacity will be adequate. See Figure 19 regarding present deficiencies. With a parallel taxiway capacity would be acceptable throughout the long range period, provided the taxiway system is adequately upgraded. Runway demands in 1995 are for 209,000 annual operations (without a new south-east Portland airport); whereas a single runway with adequate taxiways has a practical annual capacity of 215,000 operations.

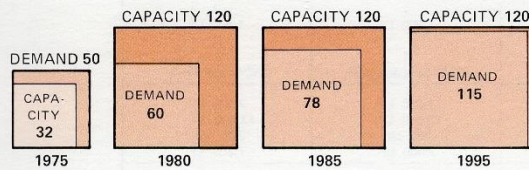
Practical hourly runway capacity based on the FAA method is 53 for IFR and 120 for VFR. No peak hour activity data is available for the Aurora State Airport, but it is estimated that 115 operations may occur during the peak hour during VFR by the end of the 20-year long range period. Figure 20 shows demand versus capacity through the 20-year period. Peak hour activity could vary somewhat, depending upon the daily peaking factor (the amount of daily activity occurring during the consecutive two busy hours). Capacity would not be exceeded if departure delays during the peak hour of the week do not exceed 2 minutes, which is the delay normally accepted by FAA and industry criteria.



* The most critical capacity deficiency facing the airport is the complete lack of controlled ground space outside of the runway area. There are and will continue to be constraints in the terminal area including aprons and buildings and automobile routes until sufficient land is controlled by the airport owner. All of the groundside analyses in this study assume that the airport owner will be able to develop capacities to meet demands through adequate control of airport development land.

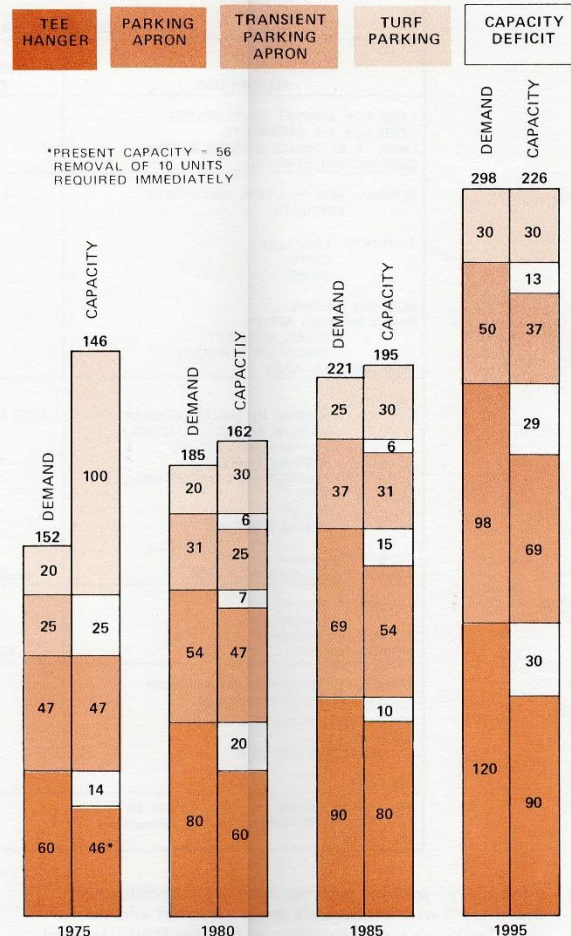
If a single runway at Aurora State Airport is to be satisfactory for the 20-year forecast period, plans must be made to insure that the runway system functions properly. This requires developing a parallel taxiway system including adequate exit taxiways so that runway occupancy time can be reduced to a minimum. This is required for safety as well as for improved capacity.

Parking apron space is the major groundside deficiency and demands will continue to be significant. The requirements for aircraft parking capacities to meet demands are shown on Figure 21. Although many airports provide all parking on pavement, it has been assumed in this case that it will be adequate to park 90 percent of the based aircraft on paved aprons or in hangars. Hangar capacity is presently 56 aircraft. Forecasts show that by the end of the long range period, there will be requirements for 120 tee-hangar bays.



AURORA STATE AIRPORT
DEMAND VS. CAPACITY
PEAK HOUR OPERATIONS
FIGURE 20

Also, there is a requirement for one central entrance road connecting the other roads used by the individual operators on the airport. Additional automobile parking will be required, along with more public terminal building space as traffic demands increase. Specific requirements are discussed in the next section.



DEMAND VS. CAPACITY
AIRCRAFT PARKING
IN NUMBERS OF AIRCRAFT
FIGURE 21

FACILITIES REQUIREMENTS

The requirements in this section for airport facilities are based upon FAA criteria for Utility and Transport airports. Existing deficiencies and undesirable conditions are identified in the INVENTORY. The DEMAND/CAPACITY ANALYSIS shows capacity deficiencies and when expansion is required.

In the long range period, around 1985, the airport category will change from General Utility to Basic Transport. This will require a runway lengthening of about 1900 feet in two stages by 1995. Other than additional costs, this requirement poses no serious space problem because airfield size is presently adequate to accommodate a Basic Transport runway.

However, the absolute lack of airport property to either side of the runway area makes land acquisition a prerequisite to any other airport development. Table 7 shows ultimate facilities requirements and indicates many needed improvements that cannot be placed on present airport property. The table also recommends 1140 acres to be zoned as a buffer zone overlay for land use protection against airport encroachment.

A single runway system is adequate for future needs through the 1995 period studied. Neither capacity constraints, nor constraints posed by crosswind coverage require a second runway, and the effect of constructing or not constructing a new southeast Portland airport will not change this adequacy during the Master Plan study period.

Current runway length, 4100 feet, is slightly more than the General Utility requirement, which is 3600 feet. A Basic Transport length accommodating about 60 percent of the fleet with a 60 percent load would be 4700 feet. One hundred percent of the BT fleet at 60 percent load requires 5300 feet. This Master Plan recommends lengthening to 5000 feet shortly before 1985 and retaining the present 30,000 pounds single gear pavement strength. In the 1985 to 1995 period the runway should be increased to about 6,000 feet and single gear pavement strength increased to 60,000 pounds. Sixty percent of the BT fleet at 90 percent load requires 6300 feet.

The present width, 150 feet, should be retained to provide a somewhat better level of safety, particularly during periods of strong winds. When a MLS or equivalent system is installed, a wide runway will be desirable particularly for turbojet aircraft operating at relatively high approach speeds. Depending upon the development of MLS runway standards this recommendation is subject to change. Retaining the present width of pavement will also minimize construction problems associated with future runway edge lighting.

The taxiway system is very critical to airport safety and capacity. A parallel taxiway, the entire length of the runway, is required immediately with adequate exits from the runway. New stub taxiways from the parallel taxiway to all apron areas are also required. The stub and exit taxiways should be lighted with medium intensity lights and should be marked. Taxiway reflectors are suitable for the parallel taxiway.

Paved aircraft parking aprons are required immediately. Virtually all aircraft are currently parked on turf, which causes stability problems during wet weather. No apron facilities are provided for transient parking. A centrally located public parking apron will solve this major deficiency.

The frequency of instrument weather conditions and long winter hours of darkness dictate an upgrading of the lighting and navigational systems. Medium intensity runway edge lighting should be installed, including visual approach slope indicators (VASI) on both ends. An on-airport or near-airport nonprecision approach aid should be added to provide better minimums and higher IFR capacity. Eventually an MLS is recommended. This should be supplemented by an approach light system such as MALSF.

As the trend for ownership of more expensive airplanes and more multi-engine airplanes increases, the shortage of tee-hangars will become even more critical. As airport services increase additional conventional hangars will be required. Aircraft security needs will increase as more aircraft are based at the airport and as ground traffic increases. Better fencing and more lighting around aircraft parking areas will be required.

Eventually, greater activity on the groundside of the airport will necessitate more terminal and operations building space together with a centrally located administration building. There should be only one prominent entrance road to the airport and an internal road system that connects the entrance road to the various services and operators and apron areas. As more people use the airport, it

will be necessary to upgrade the sanitary waste systems, and possibly centralize waste treatment facilities on the airport or in a municipal system.

The needs for development will create a need for capital for investment. Therefore it will be necessary to stimulate revenue producing activities by generally encouraging airport related commercial activities that will provide financial support to the airport.

TABLE 7
ULTIMATE FACILITIES REQUIREMENTS

DESCRIPTION	EXISTING (1975) FACILITIES	1995 REQUIREMENT	RECOMMENDED DEVELOPMENT
LAND FOR AIRPORT DEVELOPMENT	113 acres	229 acres	116 acres
LAND FOR AIR EASEMENTS	223 acres	241 acres	18 acres
LAND TO BE ZONED AIRPORT BUFFER	None	1,140 acres	1,140 acres
OBSTRUCTION REMOVAL	Trees	1.5 acres	1.5 acres
RUNWAY, NON-PRECISION INSTRUMENT STRENGTH	4,100' x 150' 30,000#	6,000' x 150' 60,000#	1,900' x 150' 30,000#
TAXIWAYS: PARALLEL	None	6,000' x 40'	6,000' x 40'
EXITS	3(1)	6	6 (40' wide)
STUBS	3(1)	4	4 (40' wide)
HOLDING APRONS	1(1)	4	4 (50' x 100')
PAVED PARKING APRON:			(50,000 SY)
BASED AIRCRAFT	None	98 Aircraft	98 Aircraft
TRANSIENT AIRCRAFT	Negligible	50 Aircraft	50 Aircraft
TURF PARKING AREA	100(2)	30 Aircraft	20 Aircraft
LIGHTING			
MEDIUM INTENSITY, RUNWAY	4,100 LF (Low Intensity)	6,000 LF	6,000 LF
MEDIUM INTENSITY, TAXIWAY	None	7,200 LF	7,200 LF
TAXIWAY REFLECTORS	None	6,000 LF	6,000 LF
AIRPORT BEACON	Substandard	1	1
LIGHTED WIND INDICATORS	1(1)	3	3
VASI	None	2 ends	2
MALSF	None	1	1
APRON LIGHTING	None	1,800 LF	1,800 LF
SEGMENTED CIRCLE	None	1	1
NAVIGATIONAL APPROACH AIDS	Newberg VOR TAC	MLS or Equivalent	NDB and MLS
FENCING: SECURITY	None	7,000 LF	7,000 LF
PERIMETER	11,000 LF (1)	13,500 LF	13,500 LF
AUTOMOBILE PARKING	80 cars	280 cars	200 cars
AIRPORT ROADS	Substandard (1)	7,300 LF	7,300 LF
TERMINAL/ADMINISTRATION BUILDING	None	5,000 SF	5,000 SF
AIR TRAFFIC CONTROL TOWER	None	1	1 (3)
CRASH, FIRE, RESCUE STATION	None	1	1
TEE-HANGARS	56(4)	120	74 (5)
CONVENTIONAL HANGARS	3	6 to 8	3(5)
HELIPORT	None	1	1 (120' x 160')

(1) Replace Existing (4) Remove 10 Existing
(2) Abandon 80 Existing (5) By Private Development
(3) By FAA

ENVIRONMENTAL REQUIREMENTS

The principal environmental effects of airport development include: noise, air and water pollution, ecological impacts, social impacts, and effects of construction and operation. The development of many of the improvement projects needed for the airport will affect the environment, sometimes noticeably and sometimes imperceptibly.

The primary environmental consideration at the Aurora State Airport is to have compatible land use in the airport vicinity. Exposure to aircraft noise mostly determines compatibility. Other considerations are aircraft accident potential, air pollution, and effects of vehicular traffic patterns.

Aircraft noise exposure often has adverse behavioral and subjective effects on people. Behavior effects involve interference with on-going activities such as speech, learning, and sleeping. Subjective effects are described by terms like "annoyance" and "nuisance." The magnitude of the problem depends on the volume, frequency, and time of day of aircraft operations; the number of turbojet aircraft operations; and the character of land use exposed. Table 8 describes typical noise impacts on land use.

The aircraft noise generated at a general aviation airport like Aurora State is ordinarily minimal because there is no appreciable number of turbojet or night operations and because the surrounding development has a relatively low population density. Critical noise contours for existing conditions do not fall outside the airport. See Figure 8, Existing Noise Exposure, page 13.

The FAA, with assistance from EPA, is responsible for regulating aircraft noise. To date no specific regulations or standards for acceptable aircraft noise exposure limits on land use have been established. Instead, general guidelines regarding land use compatibility and noise exposure are used. A technical forecast of noise exposure levels is included in the AIRPORT PLANS section.

Land use compatibility guidelines are based on the relative noise sensitivity of different activities. The most sensitive uses are those involving conversation

LAND USE	NOISE EXPOSURE FORECAST (NEF)		
	< 30 LOW NOISE IMPACT	30-40 MODERATE NOISE IMPACT	> 40 HIGH NOISE IMPACT
RESIDENTIAL, LOW DENSITY			
RESIDENTIAL MEDIUM DENSITY			
RESIDENTIAL, HIGH DENSITY			
SCHOOLS, HOSPITALS			
OFFICE			
COMMERCIAL			
INDUSTRIAL			
AGRICULTURAL			
RECREATION			

LEGEND

NO CONFLICT	LOW CONFLICT	MODERATE CONFLICT	SERIOUS CONFLICT

and sleeping. Typically, auditoriums, arenas, schools, hospitals, and housing are the least compatible and open space uses like farming are the most compatible. Consequently, preservation of the existing agricultural land use pattern around the Aurora State Airport is the key to compatible land use regardless of the noise exposure levels.

Reducing aircraft accident potential may require regulating the height of objects under established flight paths and prohibiting light and smoke emissions that adversely effect the pilot's vision. Because the greatest probability of aircraft accidents is either on or immediately adjacent to the runway. It is important that the airport itself meets adequate design standards. It is also advisable to discourage large concentrations of people or hazardous materials within the approach and departure paths. This is a matter for local agencies to regulate in cooperation with the airport owner.

The air quality aspects of airport development are regulated by the Oregon Department of Environmental Quality (DEQ). DEQ is responsible for assuring compliance with State and Federal air quality standards. The Aurora State Airport is subject to the indirect source rules as set out in OAR 340. Under these rules, the potential impacts of airport operations on air quality need to be evaluated only when a modification to the airport is proposed that will increase annual operations by 25,000 or more within 10 years after completion of the improvement. This impact evaluation is called for just prior to the time of making the improvement.

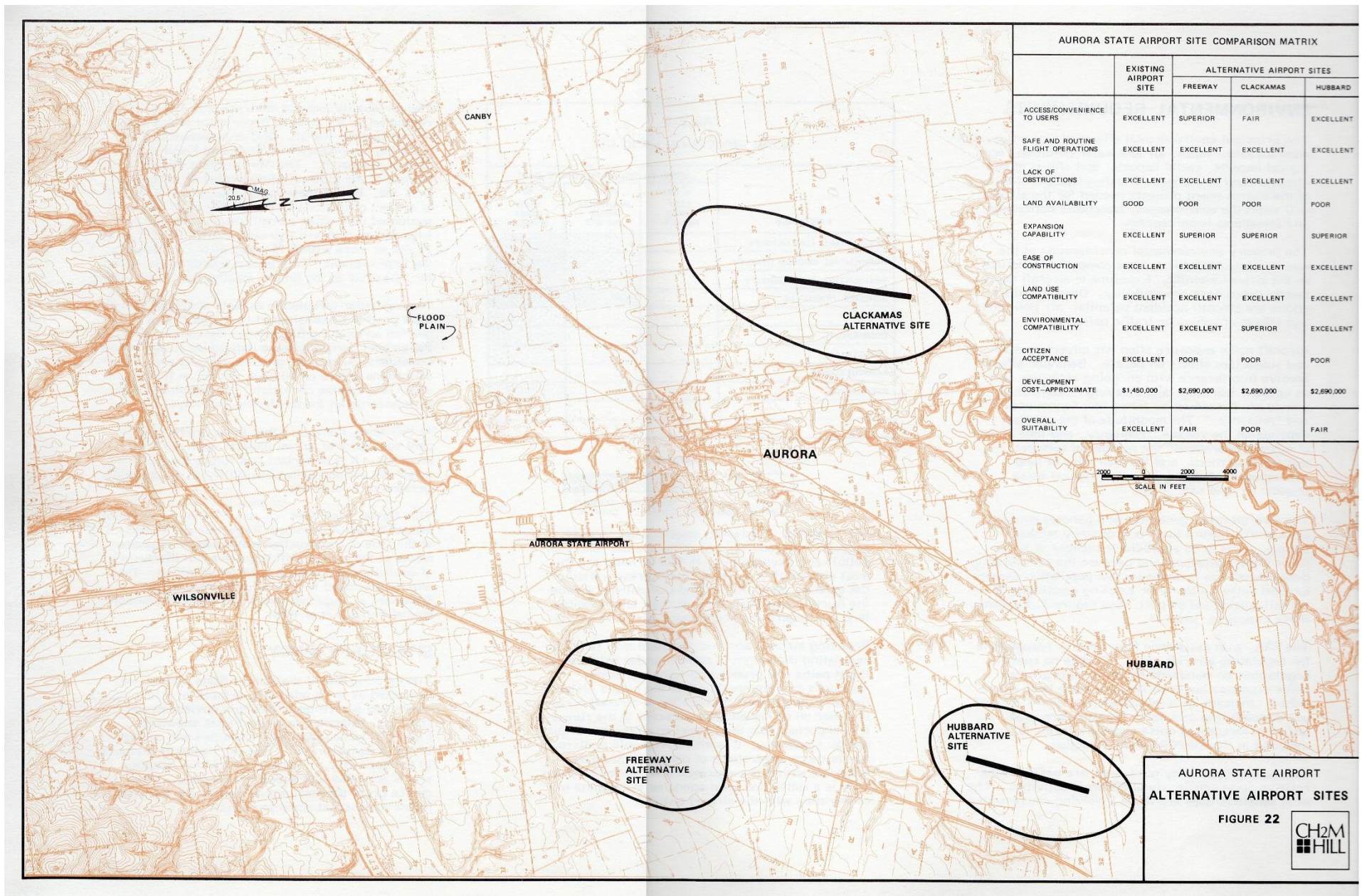
The vehicular circulation aspects of airport development need to be considered in the context of congestion on existing highways. Based operations at the airport currently have individual access points. Consideration must be given to linking all ground operations with a continuous system on the site in order to minimize confusion, congestion and accident hazards on the bordering highways.

At this time, it appears that there are no significant ecological or social impacts upon the airport environs. It is important that future development programs minimize the possibility for dislocating persons or businesses.

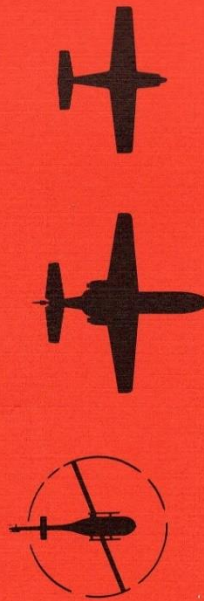
This Master Plan does not require that an Environmental Impact Assessment Report be performed. Later at the time of construction major capital improvements at the airport will require a full disclosure of environmental effects expected to result. This will be disclosed in an Environmental Impact Statement as required under the National Environmental Policy Act of 1969.

SITE SUFFICIENCY

The existing site of the Aurora State Airport was evaluated as to its adequacy to meet forecast requirements and according to possible environmental conflicts. Alternative airport sites shown on Figure 22 were identified, examined and compared to the existing airport. The full report is included in the appendix. It concluded that the existing site is adequate and should be retained. This choice gives the most public benefit for the least financial cost and adverse impacts.



Aurora State Airport Master Plan, 1976-1995 (page 33 of 63-page converted version)



AIRPORT PLANS

CONCEPT	29
AIRPORT LAYOUT PLAN	30
APPROACHES, OBSTRUCTIONS, EASEMENTS	31
TERMINAL AREA PLAN	34
SURFACE ACCESS	36
ENVIRONMENTAL CONSIDERATIONS	38
LAND USE PLAN AND RECOMMENDED ZONING	40

AIRPORT PLANS

AIRPORT PLANS

CONCEPT

Conceptual considerations were based on Master Plan Forecasts, Table 6, page 24, and Ultimate Facilities Requirements, Table 7 page 26. In the 20-year study period requirements are for a single runway general aviation airport of high quality and having a large terminal area and ample off-airport protection from encroachment.

The effective use of space is the critical ingredient to developing or improving the airport system. Space for airport expansion is impacted on three sides by highways which would be relatively difficult to relocate, and on the fourth side by privately owned and controlled property.

Previous study determined that the best course of action is to develop the present airport. The full report regarding site sufficiency is found in the APPENDIX. Because the airport is a use of land predominately compatible with existing uses in the area, the present runway position has been retained. Expansion will occur into the space east of present airport property. This is shown on Figure 23. Airport Layout Plan.

Other alternatives were considered and discarded for reasons of costs, adverse impacts, public acceptability and other practical considerations. One alternative considered was to acquire land to the south of the runway. All expansion would then be toward the south. Although for the reasons above this concept was rejected, it will be reconsidered in the future and used if warranted.

AIRPORT LAYOUT PLAN

The Airport Layout Plan graphically illustrates the proposed development for the existing airport through the 20-year forecast. The plan provides dimensions of proposed facilities and several tables of data explaining the plan. Details of the development staging are covered later in the Master Plan.

Key points for the 20-year period include:

- In order that there can be an implementable Master Plan the Airport Layout Plan prescribes acquiring 116 acres of land in fee on the east side of the airport. Without this space for airport development it will be impossible to implement a complete and productive airport development program.

Also 18 acres of land is to be acquired in easement for obstruction removal and for airspace protection north of the airport.

- The existing airport is to be retained with a few criteria surpassing usual maximums. The existing runway remains at its current length, slightly longer than GU requirements, (4100 versus 3600 feet), and will remain 150 feet wide instead of the usual 100 feet.

The parallel taxiway will be placed at 225 feet instead of 200 feet because of existing drainage conditions, and the building restriction line will remain at 500 feet as established several years ago.

Pavement strength will remain at 30,000 pounds S.G. except where lighter strength aprons are to be permanently used for lighter aircraft only.

- The runway will be improved from the existing 4100 feet and 30,000 pounds S.G. strength ultimately to 6,000 pounds S.G. strength and to 60,000 pounds D.G. strength.

- A parallel taxiway will be constructed with several 90 degree exits and stub taxiways to provide direct access to the parking aprons.
- Paved aircraft parking aprons for 98 based aircraft and 50 transient aircraft will be developed, and turf parking for 30 aircraft will be improved.
- Lighting improvements will be extensive. Medium intensity runway and taxiway lights will be added together with taxiway reflectors on the parallel taxiway, a new beacon, VASI's for both runway ends, MALSF and apron lighting.
- New navigational aids (NDB and MLS or equivalent) are specified in addition to an air traffic control tower.
- Airport entrance and internal road systems will be considerably modified on the land which is to be acquired and new automobile parking areas will be provided.
- The airport will be divided into areas of different uses which will be kept segregated. The aircraft areas will be separated from public and commercial areas by security fences. Perimeter fences will enclose the entire airport.
- Ultimately a terminal/administration building and a crash/fire/rescue station will be constructed. More hangars are prescribed.
- A heliport is specified for the ultimate airport.

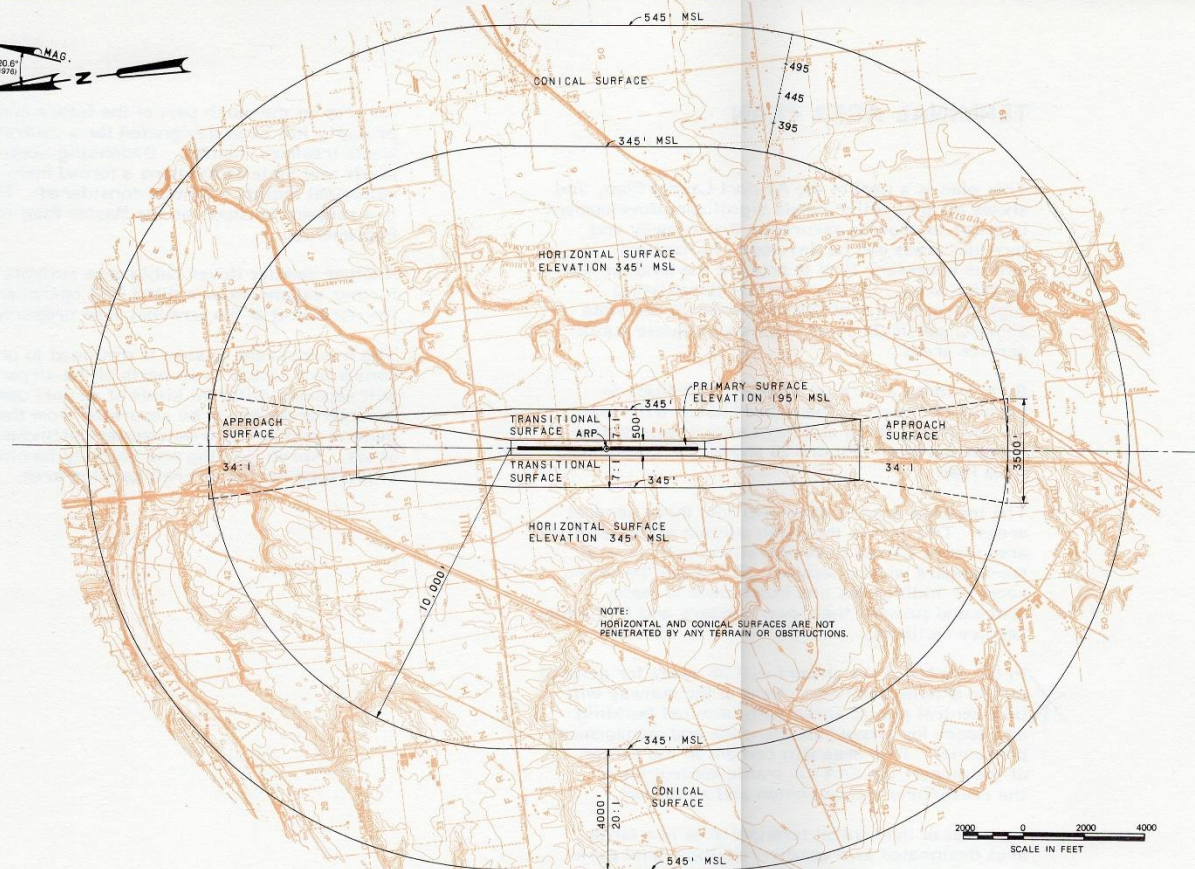
The Airport Layout Plan has been approved and will remain the official guide for airport development until revised.

APPROACHES, OBSTRUCTIONS, EASEMENTS

Figure 24 shows the ultimate airport imaginary surfaces and is a part of the Airport Layout Plan. These surfaces are according to Federal Aviation Regulations Part 77 and are much like the existing surfaces.

The existing surfaces as of June 1976 remain as illustrated on Figure 11, page 19. This plan was prepared in 1972 by the Aeronautics Division.

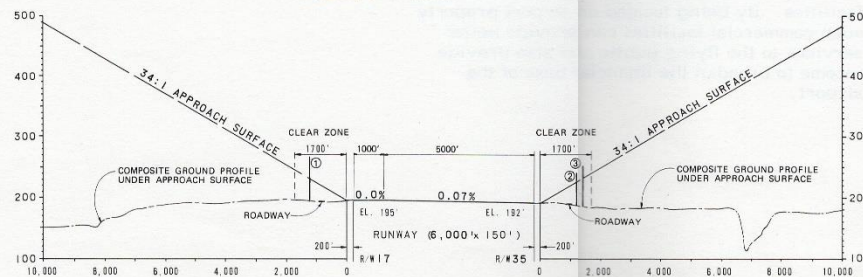
After existing obstructions are removed few future problems are anticipated. Existing air easements are to be retained and one new area north of the airport is to be acquired. The figure depicts Part 77 standards for a nonprecision instrument runway.



OBSTRUCTION REMOVAL SCHEDULE TO MEET FAR PART 77 CRITERIA			
NUMBER	OBSTRUCTION	ACTION	PHASE
①	TREES	TO BE REMOVED	PHASE I
②	TREES	TO BE REMOVED	PHASE II
③	TREES	TO BE REMOVED	PHASE II
④	MISC. TREES TRANSITION SURFACES (NOT SHOWN, SEE FIG. 11)	TO BE REMOVED	PHASE I & II

DEFINITIONS

1. PRIMARY SURFACE - THE SURFACE LONGITUDINALLY CENTERED ON THE RUNWAY CENTERLINE AND EXTENDING 200 FEET BEYOND EACH END OF A SPECIALLY PREPARED HARD SURFACED RUNWAY. THE WIDTH OF THE PRIMARY SURFACE IS EQUAL TO THE WIDTH OF THE BEGINNING OF THE RUNWAY'S MOST PRECISE APPROACH SURFACE.
2. TRANSITIONAL SURFACE - THE SURFACE THAT EXTENDS UPWARD AND OUTWARD AT RIGHT ANGLES TO THE RUNWAY CENTERLINE EXTENDED AT A SLOPE OF 7:1 FROM THE SIDES OF THE PRIMARY SURFACE AND FROM THE SIDES OF THE APPROACH SURFACES TO THE HORIZONTAL AND CONICAL SURFACES.
3. HORIZONTAL SURFACE - THE HORIZONTAL PLANE 150 FEET ABOVE THE ESTABLISHED AIRPORT ELEVATION BEGINNING AT ITS INTERSECTION WITH THE TRANSITIONAL SURFACE AND EXTENDING TO THE BEGINNING OF THE CONICAL SURFACE.
4. CONICAL SURFACE - THE SURFACE EXTENDING UPWARD AND OUTWARD FROM THE PERIPHERY OF THE HORIZONTAL SURFACE AT A SLOPE OF 20:1 FOR A HORIZONTAL DISTANCE OF 4000 FEET.
5. APPROACH SURFACES - THE SURFACE LONGITUDINALLY CENTERED ON THE EXTENDED RUNWAY CENTERLINE AND EXTENDING UPWARD AND OUTWARD FROM EACH END OF THE PRIMARY SURFACE.
6. AIRPORT REFERENCE POINT (ARP) - THE POINT ESTABLISHED AS APPROXIMATE GEOGRAPHICAL CENTER OF THE AIRPORT LANDING AREA.
7. AIRPORT ELEVATION - THE HIGHEST POINT ON THE USEABLE LANDING AREA, WHICH ELEVATION IS DATUM TO ESTABLISH THE ELEVATION OF THE HORIZONTAL SURFACE.



FEDERAL AVIATION ADMINISTRATION APPROVAL		Revision		By	Appr	Date
Approval Date 11 JUNE 1976		No.				
See Approval Letter 11 JUNE 1976		Date				
GEORGE L. BULEY Chief, Airports Planning Branch		AURORA STATE AIRPORT AURORA, OREGON				
AERONAUTICS DIVISION APPROVAL		ULTIMATE AIRPORT IMAGINARY SURFACES PLAN				
ROY W. RAASINA Manager Airport Branch		13 MAY 1976				
PAUL E. BURKET Administrator		13 MAY 1976				
CH2M HILL		OREGON STATE AERONAUTICS DIVISION SALEM, OREGON				
Drawn: CRS Check: RDL Appr: MRM		FIGURE 24				
Township 49		Range 1		Scale as Shown		Dwg. No. 8.71.1
Section 2.11		County MARION		Date 13 MAY 76		Sheet 3 of 3

TERMINAL AREA PLAN

This plan is a part of the Airport Layout Plan, and shows an area which needs significant development. In order to provide assurance that runway and terminal areas can be developed in harmony, it will be necessary first to acquire the land for the terminal area. This will enable the existing flight strip type of airport to become a complete airport, particularly as regards adequate public service areas.

By providing a parallel taxiway with stubs to various apron areas the airport users will have all weather parking and have easy access to tee-hangar parking. Figure 25 shows the Terminal Area Plan.

The terminal area is separated into three general areas. The first is the south portion of the terminal area where 2 fixed base operations with several tee-hangars will be located. There will be ample room for individuals and businesses to lease space and provide their own hangars and individual service facilities.

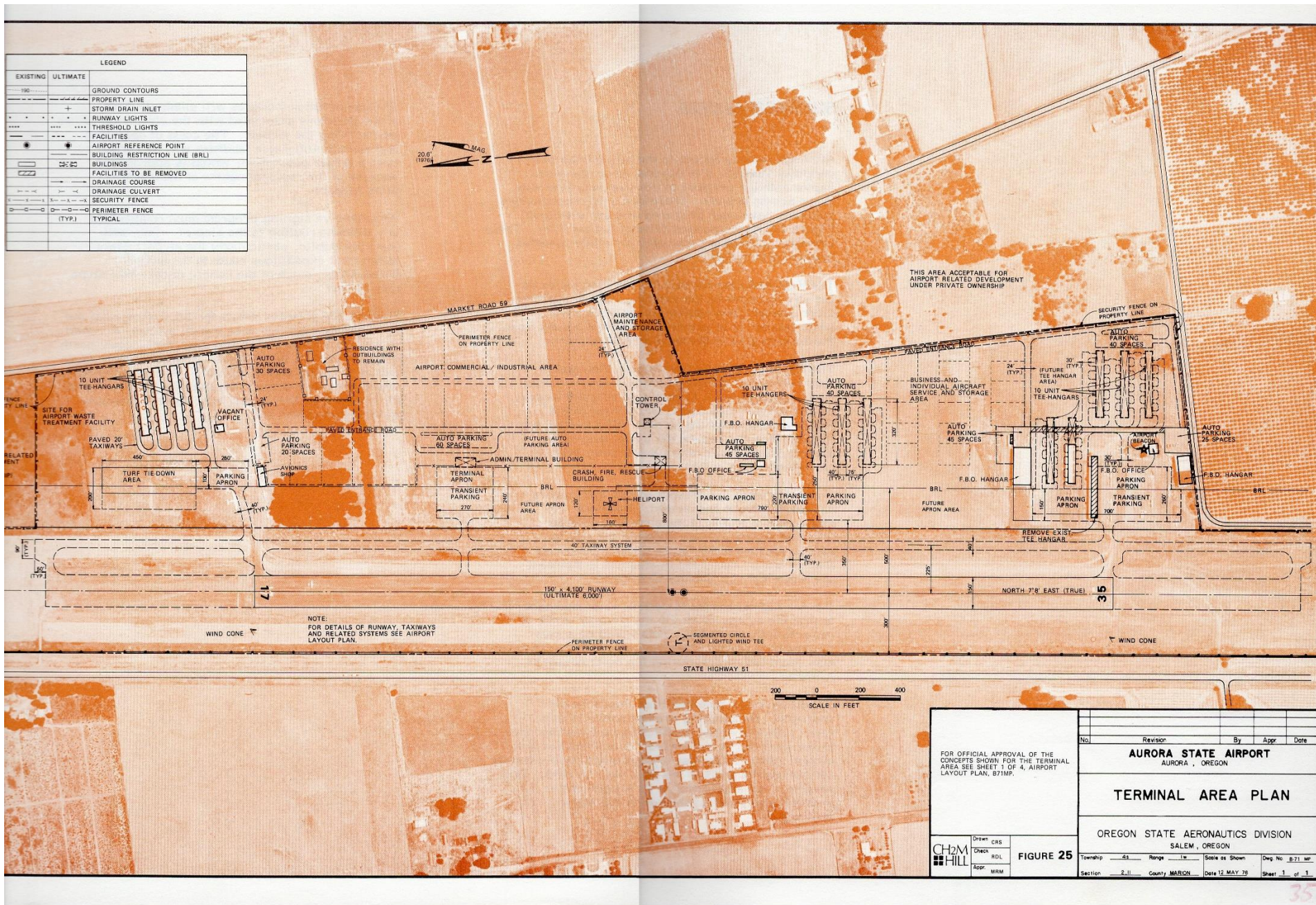
X In the center of the airport will be space for general public oriented activity. Next to the runway will be a central public apron with terminal building and space for airport maintenance and management personnel. This area will contain in the center of the airport the FAA air traffic control tower, the crash/fire/rescue station and a heliport.

Just east of the central terminal area is a large area designated as a commercial/industrial park to accommodate aviation directly related or other carefully selected compatible light industrial facilities. By being located on airport property such commercial facilities can provide better services to the flying public and also provide income to broaden the financial base of the airport.

An area on the north part of the future airport property has been designated for a central airport waste treatment facility. Depending upon actual needs and State regulations a forced main to a municipal facility might be considered. This is a subject for study as the Master Plan is implemented.

Another smaller developable area suitable for further expansion as a third FBO operation lies at the north end of the terminal area property.

The internal road system is designed to provide convenient access to all parts of the airport. It will separate different kinds of airport users. Aircraft areas are to be separated from the general public and from commercial/industrial areas. Apron lighting and security fencing are prescribed for the aircraft parking area.



Aurora State Airport Master Plan, 1976-1995 (page 41 of 63-page converted version)

SURFACE ACCESS

Although surface access to the airport has been carefully studied, it is beyond the scope of an implementation program to develop improvements to the access system. Therefore only recommended solutions have been prepared and are shown on Figure 26, Recommended Airport Access Plan. These recommendations are advisory for other agencies having jurisdiction.

The Recommended Airport Access Plan relies on the strong points of the existing surface transportation systems and reinforces its deficiencies. The basic concept is to provide convenient access from the service area to the main airport entrance.

The Recommended Airport Access Plan makes maximum use of existing facilities with minimum capital expenditures to obtain an efficient airport access system, one that is well suited to the future expansion of the airport. The system may not significantly reduce the travel time of the airport users, but it will substantially improve convenience and safety.

It should retain the present access that Aurora residents have to the airport. However, the major flow of traffic to the airport should be diverted around Aurora allowing the city to remain unaffected by future airport generated traffic, which would aid in attempts to maintain the historical significance of Aurora.

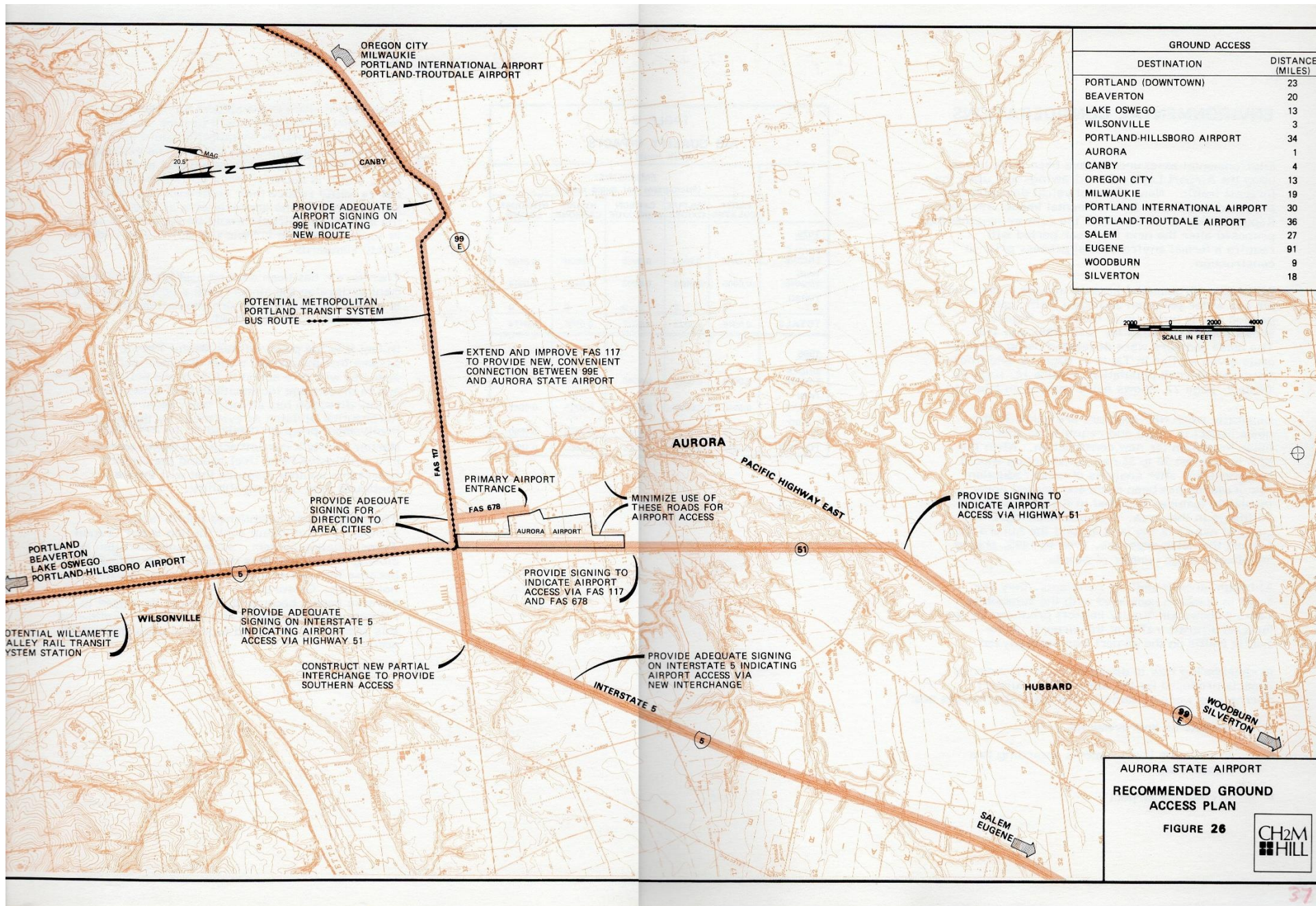
If other highway criteria permit, it is important to provide access south via the freeway which is not presently available. This would be accomplished by a partial interchange as shown. This also could aid in preserving the quiet nature of Aurora.

Travel on lower type facilities should be discouraged. By utilizing predominantly higher type roadways actual modification and maintenance in the field can be minimized. It is estimated that airport related activities will generate approximately 200 automobile trips at the peak hour in 1995. This amount is not significant in its impact on the area transportation system or on the major facilities.

The use of major facilities will eliminate most of the problems associated with the circuitous routes now serving the airport. The costs of operating and maintaining major facilities will be spread over a larger population, which is appropriate because of the regional nature of the Aurora State Airport.

An extensive signing program must complement any ultimate routing to the airport. This will alert the public, particularly the airport users, to the most expeditious route to the airport. Without this, much of the benefit of the other steps may be lost.

Finally, the potential exists for the extension of the Portland Metropolitan area transit system (Tri-Met) to include a route that would pass immediately north of the airport on Arndt Road. Routes are now established in Canby and Wilsonville. A tie-in with these would provide a transit link that would allow travel by transit from the airport to virtually anywhere in the metropolitan area.



Aurora State Airport Master Plan, 1976-1995 (page 43 of 63-page converted version)

ENVIRONMENTAL CONSIDERATIONS

Environmental assessments have been made based upon the Airport Layout Plan drawings and upon the forecast traffic. None of the physical developments proposed require an Environmental Impact Assessment Report at this time. However the runway lengthening proposed after the next five year period will require a formal environmental process prior to construction.

Adverse environmental impacts include noise effects, air and water pollution and some traffic congestion due to build-up in the area. Figure 27 shows noise exposures for 1980, 1985 and 1995. The noise contours were developed using the forecasts given earlier in Table 6, page 24, and information on aircraft population, Figure 18, page 23. Table 8, page 27, shows noise impacts on land use.

Generally when NEF contours are below 30 the noise impact is slight and requires no special noise insulation for new construction. When the NEF is between 30 to 35 new construction should be undertaken after analysis of noise reduction requirements has been made and needed noise insulation features included in the design of buildings in that area. Because of the agricultural nature of the land around the Aurora State Airport the noise exposure, even in 1995, should not effect a large number of people.

Although aircraft emit air pollutants, they are small in numbers compared with the automobile. Table 9 shows air quality impacts produced by the forecast aircraft traffic at the airport. Automobile traffic on the airport was not analyzed.

In considering how to diminish the environmental impacts produced by the Aurora State Airport alternatives were examined. The main alternatives are:

- to make no improvements
- to make the improvements according to a Master Plan
- to close the airport

TABLE 9 AIR QUALITY IMPACTS (peak hour)					
	EMISSIONS (micrograms per cubic meter)				
	PARTI- CULATES	SULFUR OXIDES	CARBON MONOXIDE	HYDRO- CARBONS	NITROGEN OXIDES
1975					
SINGLE ENGINE	0.0040	0.0020	0.0020	0.0800	0.0100
TWIN ENGINE	0.0006	0.0003	0.0003	0.0105	0.0014
TURBO JET	0	0	0	0	0
TOTALS	0.0046	0.0023	0.0023	0.0905	0.0114
1995					
SINGLE ENGINE	0.0090	0.0045	0.0045	0.1800	0.0225
TWIN ENGINE	0.0018	0.0009	0.0009	0.0315	0.0041
TURBO JET	0.0120	0.0375	0.0015	0.3465	0.1590
TOTALS	0.0228	0.0429	0.0069	0.5580	0.1856

If nothing is done to the airport the tendency for airport encroachment will become stronger and environmental incompatibility could become a serious problem in a few years. The existing runway length accommodates several turbojet aircraft now, and it is doubtful that a do-nothing alternative would reduce their environmental impact significantly. If no improvements are made to the airport, the airport would be expected to continue to support growing numbers of traffic with reduced safety standards.

Therefore it has been deemed best for the environment to develop the airport with a positive approach to minimizing adverse environmental impacts as development is accomplished.

In fact it is the policy of this Master Plan to assume that the airport owner and local public agencies will take action to inform the public and to discourage incompatible land uses. Action in this direction has already been taken by the Aeronautics Division as evidenced by the public involvement program itemized in the APPENDIX. Marion County's current action to down-zone to EFU (Exclusive Farm Use) around the airport represents another measure that will insure continued land use compatibility.

The airport is an established public facility providing a significant contribution to the Oregon Transportation System. Serious consideration to closing the airport does not appear warranted because the unfavorable environmental impacts are not severe. Closure itself would have a serious adverse impact because there would be a need to relocate several persons and businesses. Following this secondary social and economic problems would occur.



Aurora State Airport Master Plan, 1976-1995 (page 45 of 63-page converted version)

LAND USE PLAN AND RECOMMENDED ZONING

Although the airport has been found to be providing a service to large numbers of users, it can remain in public acceptance only as long as its compatibility with the surrounding land use is preserved. This Master Plan has developed a Land Use Plan for adjacent areas, shown in Figure 28. That plan is compatible with development proposed by the Airport Layout Plan.

The Land Use Plan shows land uses recommended in the vicinity of the airport which are closely in conformance with the comprehensive plans of Marion County and Clackamas County. Unique to these comprehensive plans would be the indicated airport buffer overlay which this Master Plan recommends for adoption by both counties. The buffer zone overlay follows the NEF 30 contour and will protect both the airport and the citizens who might otherwise move into noise impacted areas.

The airport Master Plan has been submitted to Marion County and Clackamas County for guidance in adopting new zoning in agreement with the airport. Figure 29, recommends a zoning plan and three new zones. The first zone is an Airport Development Zone, described on Figure 29. This zone is presently mostly PA, Public Amusement, for the airport and RA, Residential Agricultural, which is proposed for change to F-20, Farm-20 acres or EFU, Exclusive Farm Use.

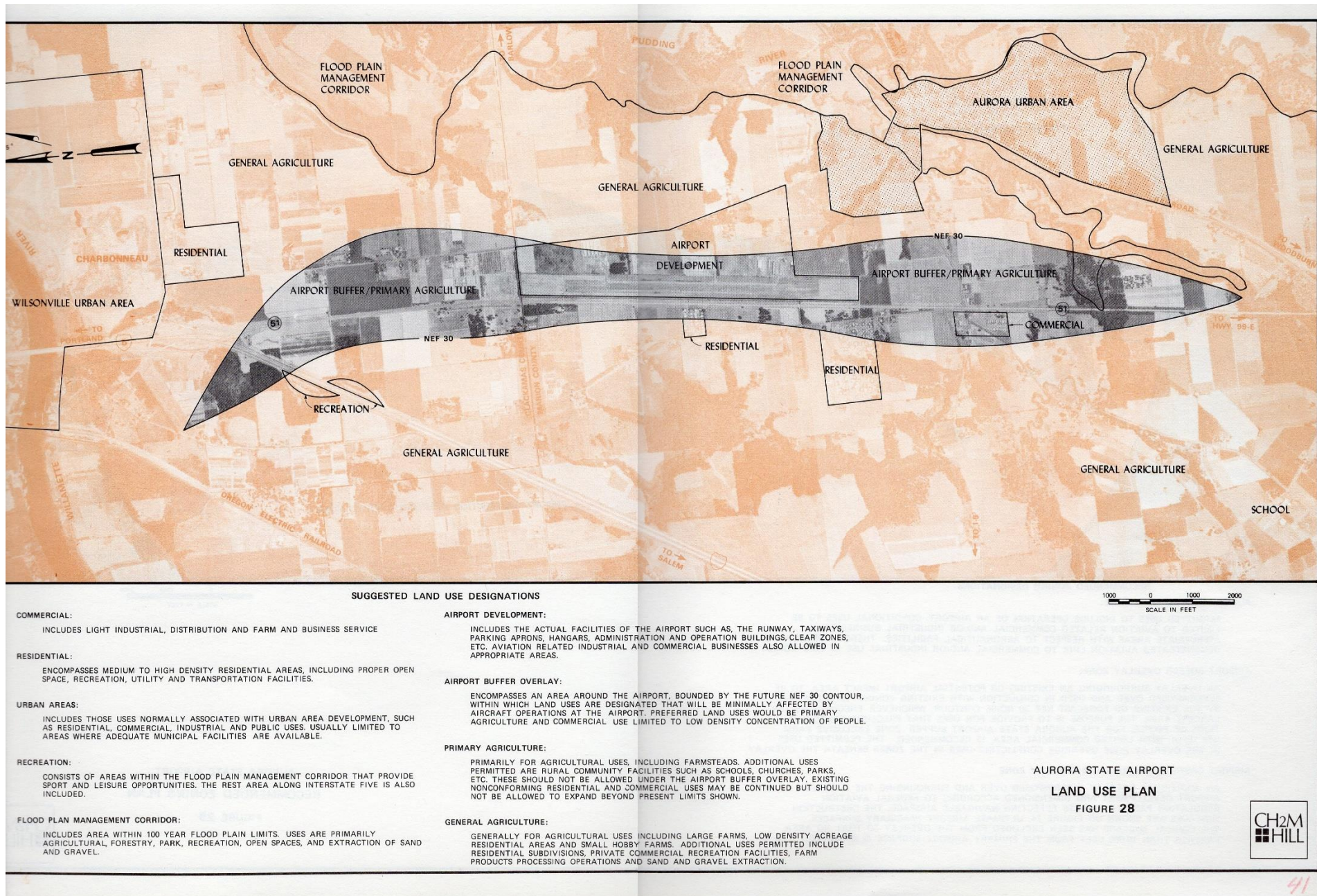
The second zone is an Airport Buffer Overlay Zone, also shown on Figure 29. Restrictions imposed by this overlay should take precedence over any conflicting permitted uses in the zones under the overlay.

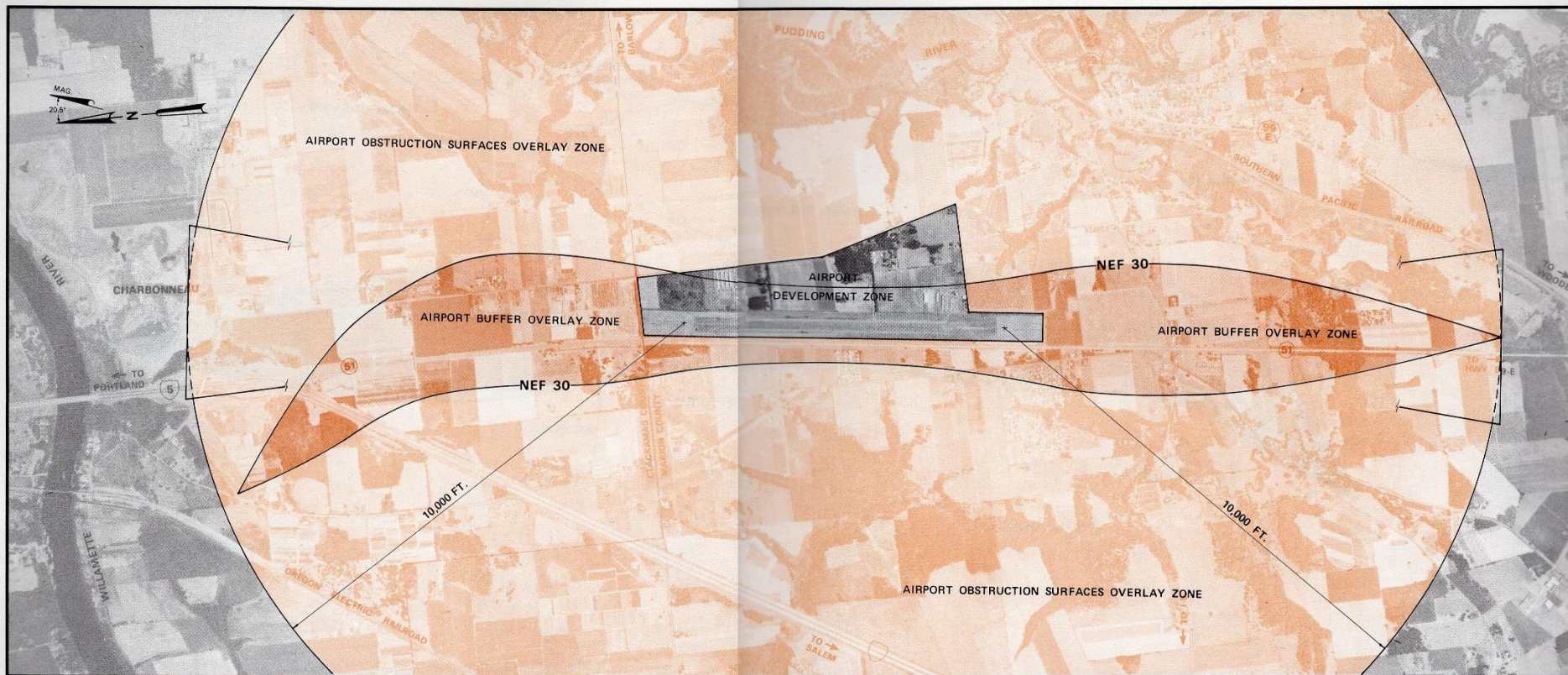
The third zone is an Airport Obstruction Surfaces Overlay Zone. It is an additional overlay superimposed over and surrounding the proposed airport. It is the same as all FAR Part 77 surfaces except the Conical Surface, which is omitted because of being over flat terrain and being very burdensome to administer. These surfaces are shown on Figure 24, Ultimate Airport Imaginary Surfaces, page 33. All surfaces are dimensioned according to FEDERAL AVIATION REGULATIONS, Part 77, Objects Affecting Navigable Airspace.

Other solutions have been considered instead of overlay zones, but they neither provide as complete and clear information nor are they as practical to administer and accomplish. Based upon experience in other parts of the nation FAA recommends overlay zones as the most practical approach after fee acquisition. Fee acquisition is time consuming and unwieldy, expensive for the airport owner, and reduces the tax base.

As regards the land adjacent to the airport but not directly in either overlay zone the Master Plan encourages both counties to rezone that land. In the airport vicinity in Marion County EFU (Exclusive Farm Use Zone) is suggested. Marion County is currently proposing EFU in zone area number 6, which includes this area. In Clackamas County, EFU or possibly RF-F (Residential Farm-Forest Zone) is suggested.

For additional discussion refer to the letter of 20 April 1976 from CH2M HILL to Marion County regarding rezoning, which is found in the APPENDIX.





RECOMMENDED ZONING DESIGNATIONS

AIRPORT DEVELOPMENT ZONE:

PERMITTED USES TO INCLUDE OPERATION OF AN AIRPORT. CONDITIONAL USES TO BE LIMITED TO AVIATION RELATED COMMERCIAL AND/OR INDUSTRIAL BUSINESSES IN APPROPRIATE AREAS WITH RESPECT TO AERONAUTICAL FACILITIES. THERE MUST BE A DEMONSTRATED AVIATION LINK TO COMMERCIAL AND/OR INDUSTRIAL USE IN THIS ZONE.

AIRPORT BUFFER OVERLAY ZONE:

AN OVERLAY SURROUNDING AN EXISTING OR POTENTIAL AIRPORT IMPACT AREA. TO BE SUPERIMPOSED OVER AND USED IN CONJUNCTION WITH EXISTING ZONING. IT IS DEFINED BY THE EXISTING OR FORECAST NEF 30 NOISE CONTOUR, WHICHEVER ENCOMPASSES THE LARGEST AREA. THE PURPOSE IS TO PROVIDE FOR USES THAT PRECLUDE CONCENTRATIONS OF PEOPLE. FOR THE AURORA STATE AIRPORT BUFFER ZONE EXCLUSIVE FARM USE (EFU), WITH LIMITED COMMERCIAL AREA, IS RECOMMENDED. THE PERMITTED USES IN THE OVERLAY ZONE OVERRIDE CONFLICTING USES IN THE ZONES BENEATH THE OVERLAY.

AIRPORT OBSTRUCTION SURFACES OVERLAY ZONE

AN ADDITIONAL OVERLAY SUPERIMPOSED OVER AND SURROUNDING THE PLANNED AIRPORT DEVELOPMENT AND DIMENSIONED ACCORDING TO FEDERAL AVIATION REGULATION PART 77, OBJECTS AFFECTING NAVIGABLE AIRSPACE. THE OBSTRUCTION SURFACES ARE SHOWN ON FIGURE 24, ULTIMATE AIRPORT IMAGINARY SURFACES. THE CONICAL SURFACE HAS BEEN EXCLUDED FROM THE OVERLAY SO THAT NO AREA FARTHER THAN 10,000 FEET FROM THE PRIMARY AIRPORT SURFACE IS AFFECTED.

AURORA STATE AIRPORT RECOMMENDED ZONING PLAN

FIGURE 29

CH2M
HILL



IMPLEMENTATION PLAN

DEVELOPMENT SCHEDULE AND STAGING	43
ECONOMIC FEASIBILITY	45
FINANCING PLAN	45
MANAGING A CONTINUING PROGRAM	46

IMPLEMENTATION PLAN

IMPLEMENTATION PLAN

DEVELOPMENT SCHEDULE AND STAGING

Table 10, Development Schedule, shows the stage development proposed through the short-range (1975-1980), the mid-range (1980-1985), and the long-range (1985-1995), periods.

This follows the requirements developed in AIRPORT REQUIREMENTS and shown on Table 7, page 26. The developments are according to the Airport Layout Plan and are illustrated on Figure 30. It has been assumed that all new pavements will last the duration of this Master Plan period (20 years).

The quantity of work required to match capacity improvements to demand requirements is shown for each item. The quantities are slightly more than demands require at the time specified. Otherwise the owner could construct smaller facilities earlier or more frequently, particularly as regards apron space.

The major development items in Stage I are land acquisition and a parallel taxiway. All land must be acquired initially to insure that the airport remains a complete unit and that the owner has control to carry out the rest of the Master Plan program.

Other major developments are: parking aprons for more than 100 aircraft, based and transient, runway rehabilitation, major airfield lighting, and site development of the terminal area.

During the Stage II development period the runway will be extended 900 feet with MALSF lighting and NDB. This anticipates a demand for more complex aircraft and longer trip distances with resultant greater takeoff requirements. Most of the other improvements are for developing the terminal area.

The timing for Stage III long-range development needs is less definite. The Master Plan calls for a 6000 feet runway at 60,000 pounds S.G. strength and other pavement strengthening. An MLS or equivalent landing system should be added by that time to maintain adequate airport utilization.

Significant additions to the terminal area will include more parking, a control tower, a terminal/administration building, a heliport and a crash/fire/rescue station.

ECONOMIC FEASIBILITY

The basis for capital improvements needs has been carefully developed in previous tasks of this study. The safety, capacity, and service benefits to the users have been established. The economic feasibility of including these projects in the Master Plan depends much upon the availability of funds.

Total funds for capital investments over the 20-year forecast period are \$3.3 million. A breakdown of these costs is shown in Table 11 in 1975 dollars. Costs are planning capital cost estimates based on industry data. Site characteristics adjustments have been made but without specific engineering design analyses.

Of the total, much of the capital development would be done entirely with federal or with private funds. Most of the remaining work is eligible for FAA cost sharing. The FAA share has been 83.54 percent and may be increased to 90 percent. Oregon State funds required at 83.54 percent funding would be \$767,000 or an average of \$38,300 for the 20-year period.

The Master Plan accepts this investment level as practical. It also accepts the benefits to the public to be reasonable although it is difficult to determine the distribution of benefits due to the regional impact of the airport.

FINANCING PLAN

The ability to implement the Master Plan depends to a large measure upon the soundness of the airport's financial plan. The Master Plan recommends that the Airport be financially self-supporting.

At such time as there is definite assurance that the Master Plan will be implemented it will be necessary to develop detailed financial and management plans.

Table 12 shows the level of revenues required to meet projected expenses in terms of 1975 dollars. In developing a management program for the airport revenue goals should be established and a program carried out to develop income for the airport.

TABLE 11 CAPITAL DEVELOPMENT PROGRAM			
PROJECT DESCRIPTION	ESTIMATED COST* (including contingency) (\$000)	ELIGIBLE FAA SHARE ** (\$000)	OAD SHARE (\$000)
STAGE I — 1975-1980			
ACQUIRE LAND FOR AIRPORT DEVELOPMENT	580	485	95
ACQUIRE AIR EASEMENTS	36	30	6
REMOVE OBSTRUCTIONS	3	2	1
PAVE AND MARK PARALLEL TAXIWAY SYSTEM (30,000#)	166	139	27
PAVE AND MARK HOLDING APRONS (30,000#)	7	6	1
PAVE AND MARK PARKING APRONS (12,500#)	206	172	34
CONSTRUCT TURF PARKING AREA	3	2	1
INSTALL ROTATING BEACON AND TOWER	9	7	2
INSTALL LIGHTED WIND TEE AND SEGMENTED CIRCLE	4	3	1
STRENGTHEN RUNWAY (TO 30,000#)	185	155	30
INSTALL NON-PRECISION RUNWAY MARKING	5	4	1
INSTALL MEDIUM INTENSITY RUNWAY LIGHTS	39	33	6
INSTALL VASI SYSTEM	15	13	2
INSTALL NON-DIRECTIONAL BEACON	10	—	10
INSTALL TAXIWAY REFLECTORS	4	3	1
PAVE AND MARK AIRPORT ROADWAYS	61	51	10
PAVE AND MARK AUTOMOBILE PARKING FACILITIES	19	—	19
CONSTRUCT FENCING	29	24	5
CONSTRUCT TEE-HANGARS (PRIVATE DEVELOPMENT)	212	—	—
TOTALS	1,381*	1,129*	252*
STAGE II — 1980-1985			
EXTEND, PAVE AND MARK RUNWAY (30,000#)	98	82	16
EXTEND MEDIUM INTENSITY RUNWAY LIGHTS	9	7	2
EXTEND, PAVE AND MARK TAXIWAY SYSTEM (30,000#)	35	29	6
PAVE AND MARK HOLDING APRON (30,000#)	4	3	1
REPOSITION VASI SYSTEM	3	2	1
INSTALL MEDIUM INTENSITY EXIT TAXIWAY LIGHTS	5	4	1
INSTALL LIGHTED WIND CONES	3	2	1
PAVE AND MARK PARKING APRONS (30,000#)	39	33	6
INSTALL MALS APPROACH LIGHT SYSTEM	30	25	5
INSTALL PARKING APRON LIGHTING	9	7	2
PAVE AND MARK AIRPORT ROADWAYS	53	44	9
PAVE AND MARK AUTOMOBILE PARKING FACILITIES	8	—	8
EXTEND FENCING	21	17	4
CONSTRUCT TEE-HANGARS (PRIVATE DEVELOPMENT)	63	—	—
TOTALS	317*	255*	62*
STAGE III — 1985-1995			
EXTEND, PAVE AND MARK RUNWAY (60,000#)	113	94	19
STRENGTHEN AND MARK RUNWAY (TO 60,000#)	343	287	56
EXTEND MEDIUM INTENSITY RUNWAY LIGHTS	10	8	2
EXTEND, PAVE AND MARK TAXIWAY SYSTEM (60,000#)	43	36	7
STRENGTHEN AND MARK TAXIWAY SYSTEM (TO 60,000#)	93	78	15
PAVE AND MARK HOLDING APRON (60,000#)	10	8	2
INSTALL MEDIUM INTENSITY TAXIWAY LIGHTS	49	41	8
PAVE AND MARK PARKING APRONS (60,000#)	73	61	12
EXPAND VASI SYSTEM	10	8	2
INSTALL MICROWAVE LANDING SYSTEM (OR EQUIVALENT)	94	94	—
INSTALL PARKING APRON LIGHTING	18	15	3
CONSTRUCT CRASH, FIRE, RESCUE STATION	106	—	106
CONSTRUCT CONTROL TOWER (BY FAA)	400	400	—
PAVE AND MARK HELIPORT	14	12	2
PAVE AND MARK AIRPORT ROADWAYS	9	7	2
PAVE AND MARK AUTOMOBILE PARKING FACILITIES	21	—	21
CONSTRUCT TERMINAL/ADMINISTRATION BUILDING	188	—	188
EXTEND FENCING	50	42	8
CONSTRUCT TEE-HANGARS (PRIVATE DEVELOPMENT)	188	—	—
TOTALS	1,644*	1,191*	453*
GRAND TOTALS	3,342*	2,575*	767*
*Costs are shown in 1975 dollars. Appropriate escalation factors must be applied for extrapolation to future years.			
**FAA share based on 1975 criteria. Pending legislation many alter amounts shown.			

<p align="center">TABLE 12 AIRPORT REVENUE GOALS (\$000-1975 Dollars)</p>								
	SHORT RANGE 1975-1980		MID-RANGE 1980-1985		LONG RANGE 1985-1995		20 YEAR PERIOD 1975-1995	
	ANNUAL AVERAGE	TOTAL	ANNUAL AVERAGE	TOTAL	ANNUAL AVERAGE	TOTAL	ANNUAL AVERAGE	TOTAL
EXPENDITURES TO MEET MASTER PLAN GOALS								
OPERATION AND MAINTENANCE								
MAINTENANCE AND REPAIR	8	40	9	45	11	110	9.8	195
MATERIALS AND EQUIPMENT	3	15	3	15	4	40	3.5	70
SALARIES	0	0	6	30	20	200	11.5	230
ADMINISTRATION	<u>2</u>	<u>10</u>	<u>2</u>	<u>10</u>	<u>3</u>	<u>30</u>	<u>2.5</u>	<u>50</u>
TOTAL	13	65*	20	100*	38	380*	27.3	545*
CAPITAL IMPROVEMENTS								
STATE'S SHARE **	50.4	252*	12.4	62*	45.3	453*	38.4	767*
TOTAL REVENUES REQUIRED TO MAKE AURORA STATE AIRPORT FINANCIALLY INDEPENDENT	63.4	317*	32.4	162*	83.3	833*	65.6	1312*
<p>*Cost are shown in 1975 dollars. Appropriate escalation factors must be applied for extrapolation to future years.</p> <p>**State's share based on 1975 criteria. Pending legislation may alter amounts shown.</p>								

MANAGING A CONTINUING PROGRAM

These actions are required by the Division of Aeronautics:

- This airport Master Plan should be adopted and implementation commenced immediately.
- Application should be made to the FAA for funds to support the Implementation Plan.
- In order for the State to implement the Master Plan the State needs to control the land involved. Therefore acquisition of the land for the terminal area should be accomplished without delay.

- The parallel taxiway and exit taxiway system must be constructed immediately. This is necessary to protect public safety and to provide adequate runway capacity.
- Other needed developments should be started as indicated by the Master Plan.
- The airport maintenance program should be accelerated, particularly as regards runway pavement rehabilitation and airfield surface drainage improvements.
- The State should continue to work closely with Marion and Clackamas Counties to develop compatible land use planning.

- The State should work closely with Marion and Clackamas Counties to develop zoning changes on and near the airport as recommended by the Master Plan.
- At this time no appropriate alternatives for airport ownership seem to exist. The State should retain ownership of the airport because its closure would have a critical adverse impact on the Oregon Aviation System.
- The State should take a more active part in the management of the entire airport and particularly give more attention to user service and problems.
- The State should develop an airport management program and increase its airport staff as necessary to administer the airport operation and development program.
- The State's financial policy should be to make the airport more self-supporting. This should be accomplished by obtaining more direct control of the sources of airport revenues. Revenues should be increased in accordance with area competition and inflation rates. Lease rates should be reviewed frequently and kept up-to-date.
- Airport traffic surveys should be made periodically and incorporated into the Master Plan and the Oregon Aviation System Plan.
- A program to collect weather data should be initiated and used for facility planning.
- The State should schedule periodic reviews of the Master Plan. It should be revised whenever necessary to keep it current.
- In updating the Master Plan the State should work closely with the airport users, local governments, and citizens. A flexible attitude and approach to the planning process should be maintained.
- Also it is important to keep the public and public agencies informed as to what impacts off-airport plans may impose on this public facility. Also it is important to provide encouragement and assistance to other agencies having jurisdiction over matters that affect this airport.



APPENDIX

BIBLIOGRAPHY

CORRESPONDENCE

SUMMARY OF MEETINGS

TECHNICAL DATA

SITE SUFFICIENCY STUDY

AVIATION FORECASTS

NEF LAND USE COMPATIBILITY

WIND DATA

APPENDIX

APPENDIX

BIBLIOGRAPHY

U. S. Department of Transportation
Federal Aviation Administration:

Advisory Circulars;

AC 150/5070-6 Airport Master Plans
AC 150/5900-1A The Planning Grant Program
AC 150/5300-6 Airport Design Standards -
General Aviation Airports -
Basic and General Transport
AC 150/5300-4B Utility Airports - Air Access
to National Transportation
AC 150/5060-2 Airport Site Selection
AC 150/5060-1A Airport Capacity Criteria Used
in Preparing the National Airport
Plan
AC 150/5060-3A Airport Capacity Criteria Used
in Long-Range Planning
AC 150/5300-2C Airport Design Standards -
Site Requirements for Terminal
Navigational Facilities
AC 150/5050-4 Citizen Participation in Airport
Planning
AC 150/5070-3 Planning the Airport Industrial
Park
AC 150/5090-2 National Airport Classification
System (Airport System Planning)
AC 150/5100-5 Land Acquisition in the Federal-
Aid Airport Program
AC 150/5190-3A Model Airport Hazard Zoning
Ordinance
AC 150/5210-6B Aircraft Fire and Rescue Facilities
and Extinguishing Agents

AC 150/5300-5 Airport Reference Point
AC 150/5320-10 Environmental Enhancement at
Airports - Industrial Waste
Treatment
AC 150/5325-5B Aircraft Data
AC 150/5340-24 Runway and Taxiway Edge
Lighting System
AC 150/5340-14B Economy Approach Lighting
Aids
AC 150/5340-21 Airport Miscellaneous Lighting
Visual Aids

Regulations;

Part 77 - "Objects Affecting Navigable Airspace"

Other;

"FAA Statistical Handbook of Aviation - Calendar
Year 1973".

"The Northwest Region Aviation System - Ten Year
Plan 1975-1985".

"United States Standard for Terminal Instrument
Procedures (TERPS)".

U. S. Department of Transportation "Energy Statistics,
A Supplement to the Summary of National Transpor-
tation Statistics" August 1974.

Oregon Department of Transportation, Aeronautics
Division, "Oregon Aviation System Plan" 1974.

Oregon State Aeronautics Division, "Oregon Laws
Relative to Aeronautics" 1974.

Columbia Region Association of Governments.
"Columbia-Willamette Region Comprehensive Plan"
1974.

Port of Portland "Portland-Clackamas Airport
Study" 1975.

Port of Portland, "The Port of Portland Metropolitan
Airport Site Selection Study" Volumes 1 (1968) and
2 (1971).

Port of Portland, "Portland-Hillsboro Airport Master
Plan" and "Environmental Impact Report" 1973.

Clackamas County, Oregon, "Comprehensive Plan"
1974.

Marion County, Oregon, "Comprehensive Plan" 1972.

Marion County, Oregon, "Uniform Zoning Ordinance"
1971 with "Summary" 1974.

U. S. Department of Agriculture, Soil Conservation
Service, "Soil Survey of Marion County Area, Oregon"
1972.

Aurora, Oregon, "Aurora Land Use Plan" 1975.

Horonjeff, Robert, "Planning and Design of Airports"
Second Edition.

AASHO, "A Policy on Geometric Design of Rural
Highways" 1965.

U. S. Department of Transportation, Federal Highway
Administration, "Manual on Uniform Traffic Control
Devices" 1971.

Report No. FAA-RD-74-178, Estimating Operations
at Non-Towered Airports Using the Non-Survey
Method.

FAA Order NW 5030.1, Airport Site Investigation
and Approval.

CORRESPONDENCE

DEPARTMENT OF TRANSPORTATION
FEDERAL AVIATION ADMINISTRATION

JAN 18 1976

Mr. Paul Birket
Aeronautics Division
Oregon State Department
of Transportation
Salem, Oregon 97310

Attention: Mr. Roy Reasina

Dear Paul:

We have completed our review of the Site Sufficiency Study and Summary of Findings for Aurora State Airport transmitted by your letter of November 25, 1975.

This study assembles the best available information on airport sites in the vicinity of the existing Aurora State Airport, and it has been concluded that the existing airport should be tentatively approved for initial development as a utility airport conditioned on approval of an airport layout plan.

This tentative approval is necessary because there have been no previous ADAP or RAAP grants at this location. Tentative approval of the site permits the PCF project to proceed to the airport layout plan phase which will determine the precise nature of future development including the potential for ultimate development as a transport airport. This approval also establishes eligibility of the site for federal funds under the ADAP program.

This approval does not indicate that airport development at the site is environmentally acceptable in accordance with the National Environmental Policy Act of 1969 (P.L. 91-190) and does not imply any commitment of federal funding.

Sincerely,

George S. Bulley
for ROBERT O. BRONN
Chief, Airports Division, ANW-600

cc:
Ray Costello
Mal Miner
Dick Reynolds

NORTHWEST REGION
FEDERAL AVIATION ADMINISTRATION
SOUTH WASHINGTON STATE



Original filed - Airport Section
Copy assigned to *Mal Miner* by *Mal Miner*
Attachments to *Mal Miner*
Date *1/13/76* Suspense date

REC'D AERONAUTICS
JAN 12 1976



STATE OF OREGON AERONAUTICS DIVISION

3040 25th STREET S.E. • SALEM, OREGON • 97310 • Phone 378-4880

ROBERT W. STRAUSS
GOVERNOR

PAUL E. BURET
Aeronautics Administrator

Marion County Board of Commissioners
Marion County Courthouse
Salem, OR 97301

Gentlemen:

Thank you for the privilege of presenting the Aurora State Airport Master Plan Final Draft at your regular meeting this date.

Representatives of state, your county and city planning departments have been members of the Advisory Committee during the planning process, and in addition to personal contact with our staff and planners, they have had opportunities to review the draft plan and submit comments. Two Planning Advisory Committee meetings have been held in Salem and two public meetings in North Marion County. All comments received to date have been reviewed, considered and incorporated in this Revised Final Draft.

It is of great importance that we receive your comments on this draft so they may also be considered in the final report. Our goal is to complete a comprehensive master plan for the airport which will assist us in developing a facility to meet the aeronautical needs of the area. We consider this airport to be of great importance, not only locally within its immediate environs, but on a regional, state-wide and national basis.

The plan is scheduled for final printing on or about the 21st of April and submittal to the FAA soon thereafter. It is of much concern to our Division and the FAA that the land use and environmental aspects of the plan are in reasonable and acceptable conformity with your county's comprehensive plans. Should you or your planning staff require additional assistance in review of the plan prior to your submittal of comments, please notify us in order that our planners will be ready to clarify any subject matter in the plan that may be questionable or unclear to you.

March 31, 1976

A DIVISION OF THE DEPARTMENT OF TRANSPORTATION A MEMBER OF NATIONAL ASSOCIATION OF STATE AVIATION OFFICIALS

Marion County Board of Commissioners -2-

March 31, 1976

Your assistance and comments in finalizing this plan will be greatly appreciated.

Sincerely,

PAUL E. BURET,
Aeronautics Administrator

PER:RMT:sh

cc: Mr. Mal Miner
Mr. Ray Costello

CH2M
HILL
engineers
planners
economists
scientists

20 April 1976

C9198.70

Mr. Randy Curtis
Marion County Planning Department
3180 Center Street N. E., Room 230
Salem, Oregon 97301

Dear Mr. Curtis:

Subject: Zone Change Case No. 76-8
Woodburn-Hubbard Area-Wide Rezoning

As mentioned in the letter of 13 April 1976 from the Oregon Aeronautics Division, I am submitting comments on the subject rezoning. Our comments pertain strictly to the Aurora State Airport and its master plan, for which CH2M HILL is consultant to the Aeronautics Division, owner.

The airport master plan's purpose is to identify airport needs and to determine practical solutions to satisfying those needs with minimum impact upon the airport environs. The master plan identifies traffic growth projections through 1995 and establishes facilities layouts, schedules and budget requirements for airport development through that period. It also sets forth recommendations for zoning on the airport and for zoning and land use around the airport, particularly where measurable impacts are predicted to occur.

The revised final draft of the Aurora State Airport master plan is in the hands of the Marion County Commissioners and was most recently discussed at the Commissioners' hearing 31 March 1976. No subsequent revisions have been made.

The recommendations of the airport master plan are a result of analysis of the on-airport needs of future air traffic and analysis of the off-airport impacts of this traffic. The recommendations for layout development and airport and air traffic management, if carried out, will minimize but will not altogether eliminate impacts.

Mr. Randy Curtis
Page 2
20 April 1976
C9198.70

In order to minimize impacts, which will be mostly from aircraft noise, and to make airport and adjacent land use compatible, the following comments relate the airport master plan to Case No. 76-8, Woodburn-Hubbard Area-Wide Rezoning.

1. The present airport zone, Public Amusement (PA), is inappropriate because permitted uses are incompatible with a publicly owned and operated airport. Also the term "amusement" is a misnomer and is misleading. The Oregon Aeronautics Division is not operating an amusement facility. In fact, both the national and state departments of transportation identify the Aurora State Airport as a vital link in the national and state air transportation systems. We suggest that Marion County adopt the airport master plan recommendation for an Airport Development Zone (or similar such term) described as follows:

Permitted uses to include operation of an airport.
Conditional uses to be limited to aviation related commercial and/or industrial businesses in appropriate areas with respect to aeronautical facilities. There must be a demonstrated aviation link to commercial and/or industrial use in this zone.

The dimensions recommended in the airport master plan are slightly larger than those shown on the proposed rezoning map. Adoption of the master plan recommendations will both protect the airport and will prevent non-aviation commercial development in the airport development zone. As minimum rezoning the zoning of the Aurora State Airport should at least match that of the other public airport in Marion County, McNary Field. It presently does not.

2. Increased densities of residential development or concentrations of people should be discouraged off the runway ends for the citizens' own well being because of the potential noise exposure forecasts explained in the airport master plan. Fortunately, existing land use is generally compatible with operation of the airport and would be further improved by the proposed F-20 rezoning. However, we would prefer the rezoning to be EPU for still better compatibility. We continue to recommend that the airport buffer zone be identified and defined by an Airport Buffer Overlay Zone, described in the master plan as follows.

Mr. Randy Curtis
Page 3
20 April 1976
C9198.70

An overlay surrounding an existing or potential airport impact area to be superimposed and used in conjunction with existing zoning. It is defined by the existing or forecast NFF 30 noise contour whichever encompasses the largest area. The purpose is to provide for uses that preclude concentrations of people in the Aurora State Airport Buffer Zone. Exclusive farm use (EFU) with limited commercial area is recommended. The permitted uses in the overlay zone override conflicting uses in the zones beneath the overlay.

3. Additionally, the airport master plan proposes an Airport Obstruction Surfaces Overlay Zone to restrict construction of high objects hazardous to flight and thus to public safety. The suggested overlay zone is defined in the airport master plan as follows:

An additional overlay superimposed over and surrounding the planned airport development and dimensioned according to Federal Aviation Regulation Part 77, Objects Affecting Navigable Airspace. The obstruction surfaces overlay shown in the master plan match imaginary surfaces for the ultimate airport without the conical surface. No area farther than 10,000 feet from the airport primary surface is affected.

The failure of Marion County to adopt this overlay zone would expose the county population to little adverse impact, but incursion would expose the most potential for restricting safe flight operations near the airport during low visibility weather.

The zoning and land use recommendations in the Aurora State Airport master plan are provided to assist Marion and Clackamas counties to maintain compatible land use in the vicinity of this busy, growing public airport. While these recommendations may not be the only solutions, they were developed through analysis by the study team and through the citizen involvement process and are the preferred solutions. They are also based upon precedence established at other public airports and are recommended by the Federal Aviation Administration as being highly successful, tested solutions.

Thank you for this opportunity to submit these comments. Please feel free to contact Roy Rasmussen at the Oregon Aeronautics Division or me if you have any questions.

Yours very truly,

Malcolm R. Miner
Malcolm R. Miner
Manager, Aurora State Airport
Master Plan Project

skt



ROBERT W. STRAUB
Division
PAUL E. BURKET
Aeronautics Administrator

STATE OF OREGON AERONAUTICS DIVISION

3040 25th STREET S.E. • SALEM, OREGON • 97310 • Phone 378-4880

May 20, 1976

Marion County Board of Commissioners
Marion County Courthouse
Salem, OR 97301

Gentlemen:

Aurora State Airport Master Plan, Coordination with Local Governments

In continuation of our coordination with local governments on this project, this letter is to inform you that the Aurora State Airport Master Plan will be published shortly. Elected officials and their planning staffs of the jurisdictions involved, as well as local citizens, have received information from the Airport Master Plan including discussion of impacts on areas surrounding the airport. The plan presents recommendations as to how local governments may use the Airport Master Plan to their advantage in local planning.

At this time, the airport master planning process is nearing completion. The latest document, the revised final draft plan dated March 1976, was formally presented to you March 31, 1976. It is the result of approximately one year's study by the Consultant, who was assisted by the staff of the Division of Aeronautics and the multi-agency Advisory Committee. The Citizen Involvement Process and our coordination with interested local governments also provided significant input into the plan.

The study's development process has included ten review and coordination meetings and presentations. A list of such meetings and presentations is attached. Notices of master plan meetings were published in 15 newspapers, and through United Press International and Associated Press. Notices were also sent out for bulletin boards at ten airports including Aurora. Approximately 200 citizens have attended the public meetings, and the Advisory Committee representing the

Marion County Board of Commissioners -2-

May 20, 1976

following organizations has been in close contact with the study throughout.

Aurora Planning Commission
Clackamas County Planning Department
Columbia Region Association of Governments (CRAG)
Oregon Department of Environmental Quality (DEQ)
Oregon Division of Aeronautics
Federal Aviation Administration
Land Conservation and Development Commission (LCDC)
Marion County Planning Department
Mid-Willamette Valley Council of Governments
Oregon Department of Transportation (ODOT)
Port of Portland
Soil Conservation Service, U.S. Department of Agriculture

We believe there is adequate assurance that all important issues have been addressed and that all interested parties have had opportunity to provide comments.

Final planning coordination according to LCDC requirements has been accomplished with all concerned units of local government. According to procedures advised by LCDC, the Oregon Division of Aeronautics, airport owner, has presented the revised final draft Airport Master Plan to all affected local governments. The Plan has been explained, questions answered, and comments have been invited. Offers were made for the study team to attend work sessions with local government staffs.

It is the hope of the Division of Aeronautics to see the Aurora State Airport Master Plan recognized and taken under advisement by surrounding jurisdictions as they develop their comprehensive plans. We recommend that you adopt the Aurora State Airport Master Plan as an element in your comprehensive plan, at least on an interim basis. We also anticipate that your local government will keep the Airport Master Plan recommendations under advisement and maintain close coordination with the Division of Aeronautics in any action affecting this important public airport.

We trust that Marion County will take prompt action to adopt airport zoning recommendations contained in the Plan. This will assist greatly in reducing the confusion regarding current development plans and will permit land owners to properly plan development of their property in conformance with public interests. Proper zoning will assure protection of the airport through continued compatible land use. (Please refer to CH2M-Hill's letter of 20 April 1976 to Randy Curtis, Planning Director, regarding Zone Change Case No. 76-8, copy attached.)

Marion County Board of Commissioners -3-

May 20, 1976

When we announced in our letter to you dated March 31, 1976 our intention to print the Airport Master Plan report about 21 April, we understood that you needed a little more time for review. However, more than 45 days have elapsed since the Plan was presented to you and we are now well behind our programmed printing schedule. Neither comments nor requests for further information have been received. Airport tenants, users and neighbors are being somewhat adversely affected by the delays being experienced, and further delays can only add to the total costs of the project.

Since no communications have been received from you, we have scheduled presentation of the Plan to the Oregon Transportation Commission at its regular meeting on May 25, 1976. Following their acceptance of the plan the final document will be printed and it should be available in early June.

We look forward to receiving your response indicating your acceptance of the Plan, at least on an interim basis or with qualifications, so this planning study may be brought to an orderly conclusion. We also anticipate continuing communications with you for necessary refinement, updating and implementation of the Plan and sincerely thank you for your past cooperation.

Sincerely,

PAUL E. BURKET,
Aeronautics Administrator

Encl: 2

cc: Mr. Malcolm Miner, CH2M-Hill, Inc.
Mr. George Euley, FAA

DEPARTMENT OF TRANSPORTATION
FEDERAL AVIATION ADMINISTRATION

NORTHWEST REGION
FAA BUILDING KING COUNTY INT'L AIRPORT
SEATTLE, WASHINGTON 98108



JUN 11 1976

Mr. Paul Burket, Administrator
Aeronautics Division
Oregon Department of Transportation
3040 25th Street Southeast
Salem, Oregon 97310

Dear Mr. Burket:

The Aurora State Airport Layout Plan received May 24, 1976, is conditionally approved and a copy is enclosed. The plan appears to be excellent in both format and content, and we accept it as compliance with the Grant Agreement dated May 5, 1975.

Approval of the plan does not indicate that the United States will participate in the cost of any development proposed other than that which is presently programmed. When airport construction, alteration, or deactivation is undertaken, such action requires notification and review in accordance with the provision of either Part 77 or Part 157 of the Federal Aviation Regulations.

This approval considers only the safety, utility, and efficiency of the airport, and it is conditioned on acceptance of the plan under local and state land use laws. Please provide documentation which indicates that the plan is acceptable for use by all local agencies with jurisdiction over area-wide planning and land development controls. We encourage the appropriate agencies to adopt land use and height restrictive zoning ordinances based on this plan in a timely manner since action toward this end is a prerequisite of the Airport Development Aid Program (ADAP).

The approval indicated by my signature is given subject to the condition that portions of the proposed land acquisition and the runway extensions may not be undertaken without prior written environmental approval by the FAA in accordance with Order 5050.2B.

Original filed - Airport Section
Copy Assigned to Ray by me
Attachments to Ray
Date 6/14/76 Suspense date _____

REC'D AERONAUTICS

JUN 14 1976

2

We have enjoyed working with you and your consultant on this project and we look forward to implementation of the plan. Please attach this letter to the Airport Layout Plan and retain it in your files for future use under ADAP.

Sincerely,

GEORGE L. BULEY
Chief, Airports Planning Branch, ANW-610

Enclosure

cc:
Mr. Ray Costello
Mr. Mal Miner
Mr. Dick Reynolds

SUMMARY OF MEETINGS

Date: 2 July 1975

Where: Salem, Oregon

Who: Advisory Committee

Purpose: To start up the project, to discuss the initial inventory findings, to invite the Advisory Committee to provide input to the project and to outline the procedures for so doing.

Attendees: Oregon Division of Aeronautics, CH2M HILL, Oregon Department of Transportation (ODOT), Marion County Planning Department, Clackamas County Planning Department, Aurora Planning Commission, Columbia Region Association of Governments (CRAG), Mid-Willamette Valley Council of Governments (COG), Oregon Land Conservation and Development Commission (LCDC), Port of Portland and U.S. Department of Agriculture, Soil Conservation Service (USDA, SCS).

Date: 24 October 1975

Where: Salem, Oregon

Who: Advisory Committee

Purpose: To review the first interim report, "Airport Requirements" and to obtain comments.

Attendees: Division of Aeronautics, CH2M HILL, Aurora Planning Commission, Marion County Planning Department, Federal Aviation Administration (FAA), Mid-Willamette Valley COG, CRAG, Port of Portland, Oregon Department of Environmental Quality (DEQ), ODOT, USDA, SCS and LCDC.

Date: 18 November 1975

Where: North Marion Union High School, Hubbard, Oregon

Who: Public Meeting

Purpose: To review the interim report, "Airport Requirements," to discuss the adequacy of the existing airport site, and to get public input. The meeting was announced through press releases to UPI, AP; it was advertised in 15 local newspapers; and notices were furnished for bulletin boards at ten airports. Approximately 75 citizens attended.

Date: 25 February 1976

Where: Salem, Oregon

Who: Advisory Committee

Purpose: To review the final draft of the Airport Master Plan and to obtain comments for incorporation into the final report.

Attendees: Division of Aeronautics, CH2M HILL, LCDC, USDA, SCS, ODOT, Port of Portland, Marion County Planning Department, and the DEQ.

Date: 26 February 1976

Where: North Marion Union High School, Hubbard, Oregon

Who: Public Meeting

Purpose: To present and discuss the final draft of the Airport Master Plan and to obtain public input. The presentation was made by the Division of Aeronautics, the Federal Aviation Administration, and CH2M HILL.

Attendees: Approximately 50 citizens

Date: 4 March 1976

Where: Salem Airport, Salem, Oregon

Who: The LCDC/Marion County representative, Oregon Division of Aeronautics, and CH2M HILL.

Purpose: To verify the LCDC coordination requirements under the 1973 Land Use Act (ORS Chapter 197) and to insure that they are adequately met under the project.

Date: 31 March 1976

Where: Marion County Courthouse, Salem, Oregon

Who: Marion County Commissioners and Public

Purpose: To present the final draft Airport Master Plan and to finally coordinate with Marion County local government.

Attendees: Two County Commissioners, Marion County planning staff, and approximately five citizens.

Date: 5 April 1976

Where: Wilsonville, Oregon

Who: City Council and Public

Purpose: To present the final draft Airport Master Plan and to coordinate with the City Council and attending public.

Attendees: Four City Councilmen, Mayor, City Administrator and approximately 25 citizens.

Date: 6 April 1976

Where: Aurora, Oregon

Who: City Council and Public

Purpose: To present and coordinate the final draft Airport Master Plan with the City of Aurora.

Attendees: Three City Councilmen, Mayor, Chairman of the Planning Commission, the Section 208 study team and approximately 25 citizens.

Date: 9 April 1976

Where: Clackamas County Courthouse, Oregon City, Oregon

Who: County Commissioners and Public

Purpose: To present and explain the final draft of the Airport Master Plan to the Clackamas County Commissioners.

Attendees: Approximately 20 citizens. No County Commissioners or County staff attended.

Date: 25 May 1976

Where: Salem, Oregon

Who: Oregon Transportation Commission

Purpose: During this regular monthly Commission meeting the Aurora State Airport Master Plan was unanimously approved by the Commission.

Attendees: Full Commission, ODOT officials including Aeronautics Division, CH2M HILL, and spectators.

TECHNICAL DATA

AURORA STATE AIRPORT MASTER PLAN

REPORT OF SITE SUFFICIENCY STUDY

November 1975

By CH2M HILL

INTRODUCTION

The Airport Master Plan work program includes Task G, Site Sufficiency Study. It is a logical conclusion to Phase I work, Airport Requirements, and is required to be submitted to FAA prior to proceeding to Phase III work, Airport Plans.

RECOMMENDATION

The conclusions of this study are that the existing Aurora State Airport site is adequate and that the airport should not be relocated.

PURPOSE

The purpose of this study was first to review the adequacy of the present airport site in light of the needs and impacts developed in previous tasks of the Master Plan.

Second, it includes locating alternative airport sites and comparing them to the present site. The objective of this study is either to recommend to continue using the present airport or to advise investigating alternative sites for a replacement airport.

METHOD

This analysis has been conducted primarily in the office using base data gathered for other tasks and using analyses developed in previous tasks. Limited aerial and ground inspection was made of alternative sites.

The first step of the study was to establish the factors or items upon which to evaluate the airport's adequacy. The procedure for site investigation followed FAA Order NW 5030.1, Airport Site Investigation and Approval; FAA advisory Circular 150/5060-2, Airport Site Selection, and FAA advisory circulars specifying airport planning and design criteria.

Next the existing airport and existing airport site were rated. For this purpose the data from and the findings of Phase I, Airport Requirements, were used.

The final step of the analysis was to identify and compare alternative sites to the present airport. Basic to the identification of alternative sites is identifying the size and boundaries of the area within which alternative airport sites could be considered.

Three main factors influenced this determination. First, an alternative airport site must be able to conveniently serve the same service area that Aurora State Airport serves. Second, within that service area, physical factors must suit airport development and operation. And third, the location of an alternative airport site should be generally convenient to the same access routes as the Aurora State Airport, and should not be considerably closer to another airport. Impacts were examined after sites were chosen.

Consideration was given to operational factors, airspace, navigational aids, physical and engineering factors, area for development, land values, economic factors, and environmental and land use planning aspects. In establishing and identifying alternative airport sites, the Basic Transport airport category was used. Although prior tasks indicate that one runway will suffice for the 20-year period, it was thought that the site should provide adequate space for a short parallel runway, if practical. All sites including the existing airport site would permit this.

FINDINGS

Basically, analysis of the adequacy of the Aurora Site and the evaluation of the alternative sites resulted in a determination that the present Aurora State Airport should continue to fulfill the present airport function. First, the Aurora State Airport has no serious or insurmountable problems. It is well engineered and meets operational criteria. Expansion to meet forecast needs appears feasible.

Airport use is in accordance with compatible land use and the existing airport has minimum environmental impacts. Also, the site has been an airport continuously for 32 years. It has been accepted by the City of Aurora in their Draft Land Use Plan as well as by the Marion County Comprehensive Plan. In a public meeting 18 November 1975, a discussion of this matter indicated unanimous concurrence of those attending to retain the present airport rather than to relocate.

Adequate services are presently being provided by fixed base operators and a considerable hardship on operators and on users could be expected if the airport were to be closed or relocated. As regards land available for development area, there is adequate area just east of the existing runway. Acquisition problems appear to be less for a new airport than elsewhere because of the lack of zoning conflicts at the existing airport as opposed to the need to rezone for a new airport.

As regards economic factors, the cost in developing a new airport could be expected to be significantly higher than that of improving an existing airport. An exact dollar amount, however, cannot be determined because of lack of detailed engineering data and because of uncertainties regarding the cost of land. However, it can be assumed that land values would be approximately the same for all areas. In the case of Aurora State Airport, considerably less acreage (approximately 52 acres) is required, so that even if cost per acre were to be higher, total land cost would be less. A sample comparison is shown below using about \$5,000 per acre for land acquisition.

COMPARISON OF APPROXIMATE COSTS*
ESTIMATED FOR 1995 AIRPORT NEEDS

Item	Existing Airport	New Site
Land Acquisition	\$ 260,000	\$ 830,000
Site Preparation	160,000	250,000
Pavement	540,000	800,000
Lighting	90,000	90,000
Miscellaneous	90,000	120,000
Non-ADAP Items	310,000	600,000
Total Cost Estimate	\$1,450,000	\$2,690,000

*Using cost estimating methods similar to Oregon Aviation System Plan -- to be refined in Phase III.

Three alternative airport sites were evaluated.

The first alternative site considered is located close to the existing Aurora Airport in northern Marion County. This site is designated as the Freeway Site, as it is located beside the freeway. Possibilities for development here include: to the east of the freeway, a single runway, or to the west of the freeway, two runways.

The second alternative site is located in Clackamas County and is designated as the Clackamas Site. It is that site slightly southeast of the City of Aurora, and lies about 2 miles north of the Lenhardt Airprt. This site includes an area large enough to permit considerable shifting of the runway location and would easily permit development of a parallel runway.

The third alternative site is that shown to the south of the first site. It is located near the City of Hubbard and is designated as the Hubbard Site. It also occupies a sufficient space to permit development of a parallel runway.

All three alternative sites near the Aurora State Airport are generally in the same kind of geographical region. Rural population densities are generally similar and the primary business is agriculture. The same general surface transportation networks serve all three airports. However, the Clackamas Site is somewhat less convenient to major highways. All sites are located in areas designated as Agricultural Use in County Comprehensive Plans.

Topographic features of all sites are generally similar. The area lacks terrain obstructions, is generally level with slow surface runoff, has generally similar good agricultural soil types, and experiences the same general meteorological and climatological conditions as for the Aurora State Airport. Engineering problems appear to be about equal for all airport sites and utilities appear to be more or less equally convenient as regards electricity and water. However, approval for waste treatment facilities at new sites will give some problems because of the difficulty of soils meeting the requirements of the DEQ for septic disposal.

In all cases, runway orientation is generally north-south, with a slight shift to the southwest to allow for southwest winds during wintertime cold front passage. Experience at the Aurora State Airport indicates that this orientation would be favorable.

A part of the evaluation of alternative sites included evaluating the effort necessary to develop the alternative site to the condition that exists at the present airport. This would be mainly acquisition of land, grading and paving a General Utility category runway. A second part of the evaluation considered development needed through 1995.

By far the most significant problem at alternative sites would be that of obtaining permission to use the land as an airport. This would necessitate changes in either County Comprehensive Plan. Comprehensive Plans require considerable justification before they can be changed, and public sentiment demonstrated at recent meetings does

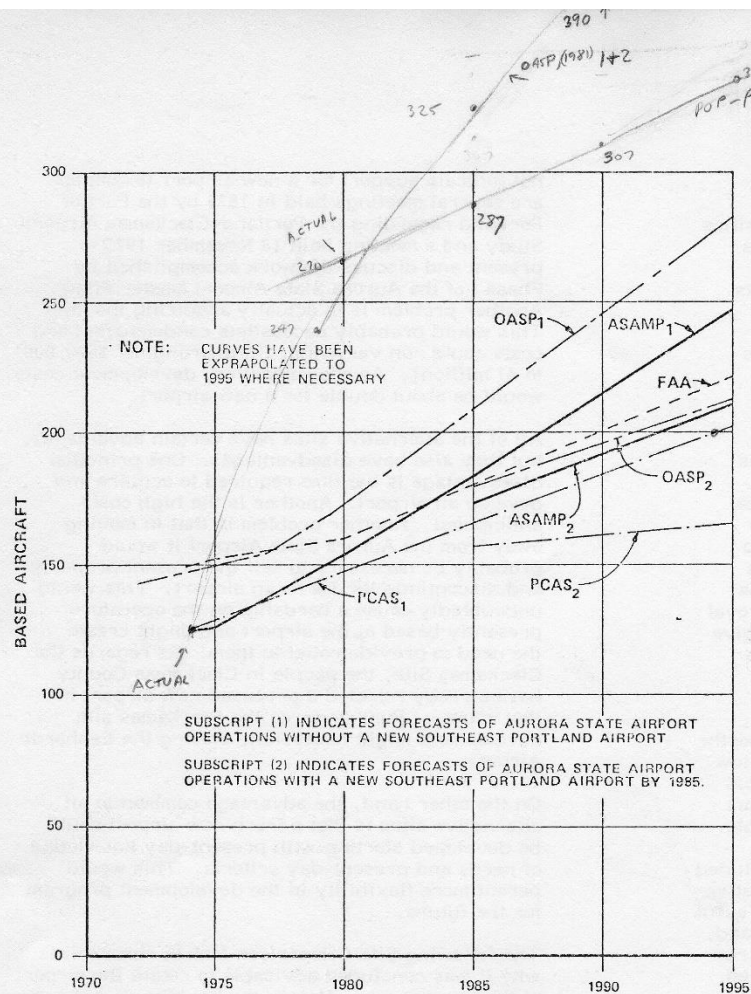
not indicate support for a new airport (examples are several meetings held in 1975 by the Port of Portland regarding the Portland-Clackamas Airport Study and a meeting held 18 November 1975 to present and discuss the work accomplished by Phase I of the Aurora State Airport Master Plan). Another problem is in actually acquiring the land. This would probably necessitate condemnation and costs could run very high (in the range of \$500,000 to \$1 million). As shown earlier, development costs would be about double for a new airport.

All of the alternative sites have certain advantages, but they also have disadvantages. One principal disadvantage is the time required to acquire and develop an airport. Another is the high costs anticipated. Another problem is that in moving away from the Aurora State Airport it would probably be necessary to sell the present property and discontinue its use as an airport. This would undoubtedly cause a hardship on the operators presently based at the airport and might create the need to provide relief to them. As regards the Clackamas Site, the people in Clackamas County have already rejected a proposed new airport in that county. Furthermore, the Clackamas site development might necessitate closing the Lenhardt Airport.

On the other hand, the advantage common to all alternative sites is that a fresh new airport could be developed starting with present-day knowledge of needs and present-day criteria. This would permit more flexibility in the development program for the future.

The following Site Comparison Matrix summarizes why it was concluded advisable to retain the airport at the present site. Mainly the benefits do not appear to warrant the costs.

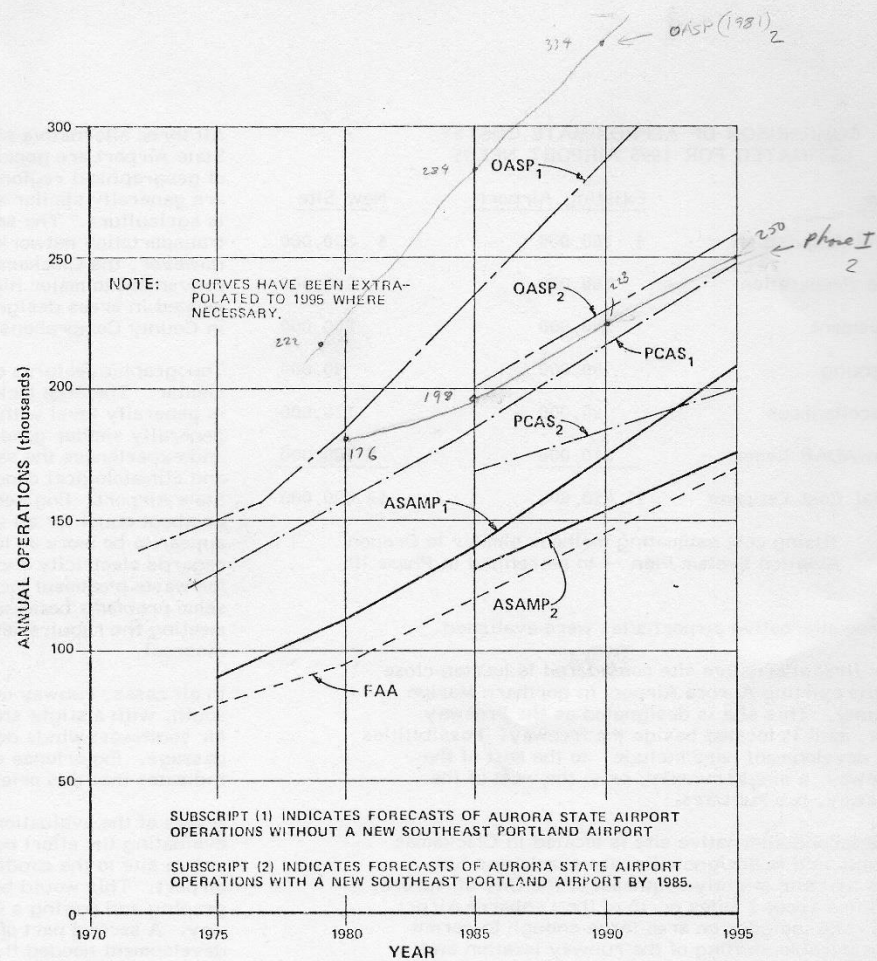
Note: The above matrix table and an illustration showing the sites compared are shown on page 28, Figure 22, Alternative Airport Sites.



LEGEND

ASAMP - AURORA STATE AIRPORT MASTER PLAN
 OASP - OREGON AVIATION SYSTEM PLAN
 PCAS - PORTLAND CLACKAMAS AIRPORT STUDY
 FAA - FEDERAL AVIATION ADMINISTRATION

AURORA STATE AIRPORT BASED AIRCRAFT FORECASTS



LEGEND

ASAMP - AURORA STATE AIRPORT MASTER PLAN
 OASP - OREGON AVIATION SYSTEM PLAN
 PCAS - PORTLAND CLACKAMAS AIRPORT STUDY
 FAA - FEDERAL AVIATION ADMINISTRATION

AURORA STATE AIRPORT ANNUAL OPERATIONS FORECASTS

NEF LAND USE COMPATIBILITY

GENERALIZED
LAND USE

NEF RANGE

GENERAL LAND USE RECOMMENDATION

Residential
and
Educational

less than 30

Satisfactory, with little noise impact and requiring no special noise insulation requirements for new construction.

30 to 35

New construction or development should be undertaken only after an analysis of noise reduction requirements is made and needed noise insulation features included in the design.

greater than
35

New construction or development should not be undertaken.

Commercial

less than 35

Satisfactory, with little noise impact and requiring no special noise insulation requirements for new construction.

35 to 45

New construction or development should be undertaken only after an analysis of noise reduction requirements is made and needed noise insulation features included in the design.

greater than
45

New construction or development should not be undertaken unless related to airport activities or services. Conventional construction will generally be inadequate and special noise insulation features should be included in construction.

Industrial

less than 40

Satisfactory, with little noise impact and requiring no special noise insulation requirements for new construction.

40 to 50

New construction or development should be undertaken only after an analysis of noise reduction requirements is made and needed noise insulation features included in the design.

greater than
50

New construction or development should not be undertaken unless related to airport activities or services. Conventional construction will generally be inadequate and special noise insulation features should be included in construction.

Open

less than 40

Satisfactory, with little noise impact and requiring no special noise insulation requirements for new construction.

greater than
40

Land uses involving concentrations of people (spectator sports and some recreational facilities) or of animals (livestock farming and animal breeding) should generally be avoided.

AURORA STATE AIRPORT

WIND DATA

PERIOD: May 1968 thru April 1970

	CALM M (MPH)		(5.5) 4-7		(10) 8-12		(15.5) 13-18		(21.5) 19-24		(28) 25-31		(35) 32-38		39+		TOTAL		AVG. VEL. (MPH)	
	OBS	%	OBS	%	OBS	%	OBS	%	OBS	%	OBS	%	OBS	%	OBS	%	OBS	%		
N			568	4.32	117	0.89	4	0.03	0	0							689	5.23	6.32	N
NNE			402	3.05	72	0.55	0	0	1	0.01	0	0					475	3.61	6.22	NNE
NE			58	0.44	0	0											58	0.44	5.50	NE
ENE			61	0.46	2	0.02	4	0.03	0	0							67	0.51	6.23	ENE
E			30	0.23	0	0											30	0.23	5.50	E
ESE			85	0.65	10	0.08	1	0.01	0	0							96	0.73	6.08	ESE
SE			188	1.43	56	0.43	16	0.12	6	0.05	0	0					266	2.02	7.41	SE
SSE			186	1.41	75	0.57	37	0.28	17	0.13	0	0					315	2.39	8.61	SSE
S			484	3.68	258	1.96	104	0.79	17	0.13	1	0.01	0	0			864	6.56	8.39	S
SSW			313	2.38	66	0.50	23	0.17	1	0.01	0	0					403	3.06	6.85	SSW
SW			66	0.50	11	0.08	4	0.03	1	0.01	0	0					82	0.62	6.79	SW
WSN			78	0.59	18	0.14	6	0.05	0	0	0	0					102	0.77	6.88	WSW
W			26	0.20	10	0.08	3	0.02	0	0							39	0.30	7.42	W
WNW			30	0.23	3	0.02	1	0.01	0	0							34	0.26	6.19	WNW
NW			256	1.94	12	0.09	1	0.01	0	0							269	2.04	5.74	NW
NNW			549	4.17	62	0.47	4	0.03	0	0							615	4.67	6.02	NNW
CALM	8758	66.54															8758	66.54		CALM
TOTAL	8758	66.54	3380	25.68	772	5.87	208	1.58	43	0.33	1	0.01	0	0	0	0	13162	100.00		TOTAL